Town of Mansfield

FY 13/14 Council Adopted Budget

Annual Town Meeting May 14, 2013



FY '14 Budget Overview

General Fund

Town and MBOE

Region 19 Contribution

\$45,488,884

\$35,483,330

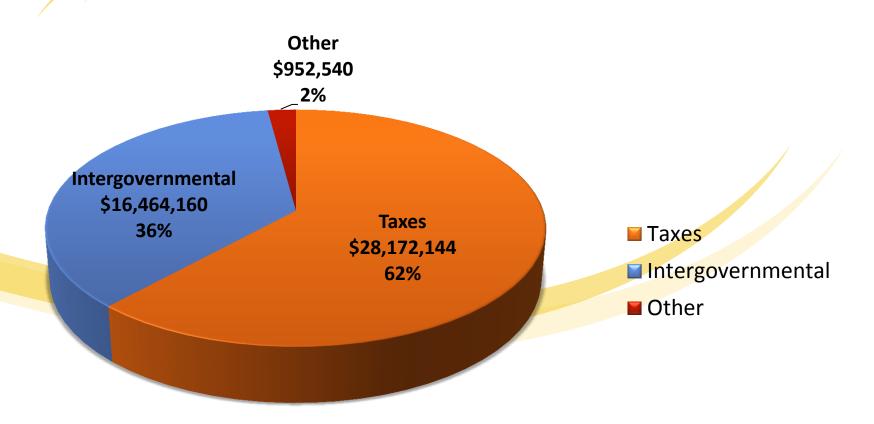
\$10,005,514

Capital Fund

\$ 2,285,290

Capital & Nonrecurring Fund \$ 1,194,860

FY '14 General Fund Revenues: \$45,588,844¹



¹Includes revenue raised for contribution to Fund Balance

FY '14 Revenue Outlook – Grand List

- Grand List increases by 3.55% from \$980,397,735 to \$1,015,190,044
- After Storrs Center abatement and new tax-exempt property, Grand Lists reflects a 2% increase to \$1,000,150,922

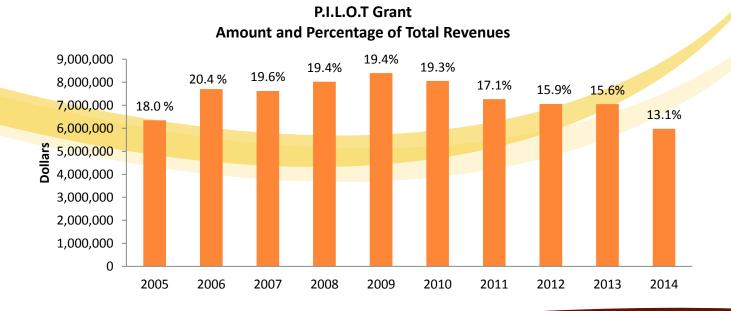
- Real estate increases by 3.47%
- Personal property increases by 12.13%
- Motor vehicle increases by 0.61%
- \$550,130 generated in new revenue from Grand List growth (after tax abatement)

FY '14 Revenue Outlook – Intergovernmental Revenues

- Impact of Appropriations Committee proposed budget
 - Decrease in intergovernmental revenue by \$1,178,200
 - Intergovernmental revenue has decreased from 43.17% of overall General Fund revenue in 2007 to 36.11% of General Fund revenue in 2014
 - Reflects a 7% decrease

FY '14 Revenue Outlook – Intergovernmental Revenues

- Decrease in PILOT funding of \$1,072,250
 - PILOT revenue has steadily decreased from 20.4% of overall General Fund revenue in 2006 to 13.1% of General Fund revenue in 2014
 - Reflects a 7.3% decrease



FY '14 Revenue Outlook – Storrs Center Revenues

- Storrs Center development is generating revenue for the General Fund
 - Storrs Center tax revenue lessens the burden on residential taxpayers to fund services

Mill rate <u>without</u> Storrs

Center tax revenue – v.

28.41 mills

4.60% tax increase

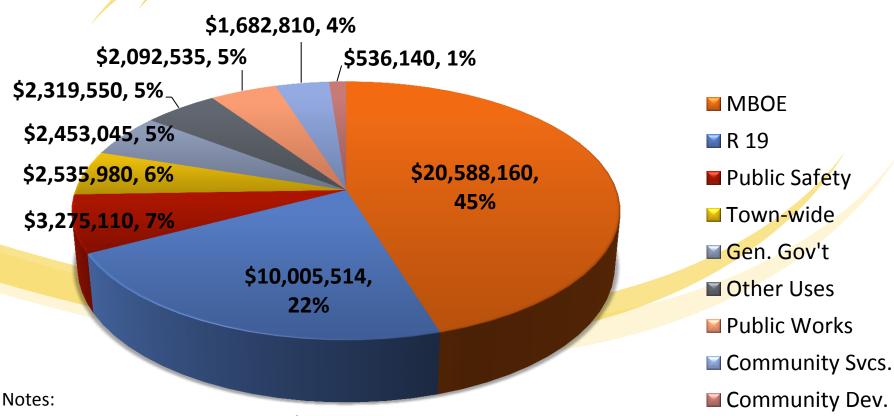
Mill rate <u>with</u> Storrs Center tax revenue
28.19 mills

3.78% tax increase

FY '14 Revenue Outlook – Storrs Center Revenues

| Storrs Center Revenue: A Snapsh | ot |
|------------------------------------|-----------|
| Estimated Tax Revenue | \$741,400 |
| Less Abatement | (321,000) |
| Net Taxes | \$420,000 |
| Less Marginal Operating Costs | (82,000) |
| Net Tax Revenue to Reserve Account | \$123,000 |
| Net Tax Revenue to General Fund | \$215,000 |

FY '14 General Fund Expenditures: \$45,488,844



Town-wide includes employee benefits & insurance General government includes energy costs Other includes debt service and capital contribution Does not include contribution to Fund Balance

FY '14 General Fund Expenditures

| General Fund | FY 2012/2013 | FY 2013/2014 | \$ Amt. Dec./Inc. | % Dec./Inc. |
|-----------------------|-----------------|---------------------------|----------------------|----------------|
| Town | \$14,945,330 | \$14,895,170 | \$ (50,160) | (0.3)% |
| MBOE | \$20,588,160 | \$20,588,160 | \$ 0 | 0.0% |
| Region 19 | \$ 9,503,550 | \$10,005,514 | \$ 502,210 | <u>5.3%</u> |
| General Fund Total | \$45,037,040 | \$45,488,844 ¹ | \$ 451,804 | 1.0% |

¹Does not include contribution to Fund Balance

FY '14 Expenditure Trends

- Maintains municipal services
 - No service improvements
 - Reduction of 2.29 full-time equivalent (FTE) positions
 - No new policy initiatives
 - Does not fund Council policy initiatives
 - No funding for additional trooper
 - Does not increase contribution to fund balance
 - Does not increase contribution to capital fund
- Funds \$125,000 Town contribution to MDP with Storrs Center revenue

FY '14 Expenditure Trends

- \$150,000 decrease in debt service
- \$502,210 (5.3%) increase to R19
 - Reflects increase in Mansfield's student enrollment
- MBOE budget held flat
 - Due to inflation and other contractual increases, some service levels may decrease

- MBOE budget presented tonight:
 \$20,588,160
- 5th year in a row MBOE budget at 0%
- Original budget adopted by MBOE for 13-14 fiscal year was \$20,941,020, an increase of 1.7%
- Budget reduced by Town Council by \$352,860

Prior 4 years

- Eliminated Asst. Superintendent
- Reduced technology budgets \$90K each year
- Eliminated Minority Internship program
- Reduced supply budgets \$55K each year
- Eliminated \$20K contribution to school lunch program

Prior 4 years

- Negotiated salary freezes and increased premium cost share with every bargaining unit.
- Reduced total number of buses contracted for by three.
- Eliminated Coordinator of English Language Learning Services.
- Staffing reduced by 8.5 full time positions

Prior 4 years

- Special Education Significant \$\$ saved through keeping students in-district.
- Increase in MERS by over 100K per year
- Strategic use of reserve funds (medical insurance and special education)

New Mandates

- Common Core State Standards
- State mandated change to teacher/admin evaluations
- SRBI / RTI
- Smarter Balance Assessments

Original MBOE Adopted Budget

- Reduced staffing levels by 6.5 positions:
 - 3 Teachers 2 at MMS, 1 at Elementary level
 - 3 Paraprofessionals (Reg Ed)
 - .5 Secretarial position Central Office

Additional Cuts Made Last Week

Reduced staffing levels by 5 more positions:

- 1 Teacher SE school
- 3 Paraprofessionals (Spec Ed)
- 1 Custodian
- Eliminated another bus
- Eliminated 1 Special Ed van
- Misc. smaller expenses

Mansfield Board of Education Expenditure trends

- Declining enrollment
- CNR Budget includes security and technology improvements.
- CNR Budget includes minimum facility repairs
- Level funding does not equal level service.
- Future of maintaining 4 schools + inevitable cost increases?

Reduced programs
Increased class sizes
Closing 1 school

Mansfield Board of Education

- 2009– 10 budget: \$20,588,160
- 2010–11 budget: \$20,588,160
- 2011– 12 budget: \$20,588,160
- 2012–13 budget: \$20,588,160
- 2013–14 budget: \$20,588,160

FY '14 Expenditure Trends

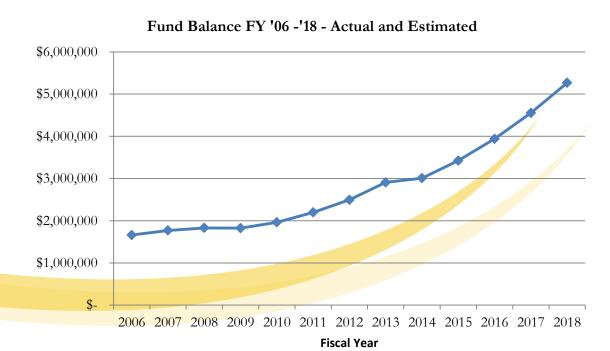
Fund Balance

- Estimated Fund Balance at June 30, 2013 is \$2,909,095, 6.46% of projected budget
- Estimated Fund Balance for FY 13/14 is \$3,009,095, 6.6% of projected budget, an estimated increase of \$100,000

FY '14 Expenditure Trends

Fund balance recommended by bonding agencies is 10-15% of General Fund budget.

Long-term plan to increase contributions to Fund Balance to reach recommended levels.



FY '14 Capital & Non-Recurring Fund: \$1,194,860

- Planned uses:
 - Transfer to the Capital Fund, \$958,860
 - Management Services Fund technology replacement, \$175,000
 - Compensated Absences Fund, \$36,000
 - Property Tax Revaluation Fund, \$25,000
- Maintains effort to discontinue use of CNR Fund for recurring and non-capital expenditures

FY '14 Capital Fund Revenues: \$2,285,290

| FY 13/14 Capital Budget Revenues | | | |
|----------------------------------|-----------------|-------|--|
| CNR/GF Transfer In ¹ | \$1,058,860 | 46.3% | |
| Federal and State Grants | \$445,530 | 19.5% | |
| LOCIP Grant | \$428,900 | 18.8% | |
| Bonds | \$300,000 | 13.1% | |
| Parks and Recreation Fund | <u>\$52,000</u> | 2.3% | |
| TOTAL | \$2,285,290 | 100% | |

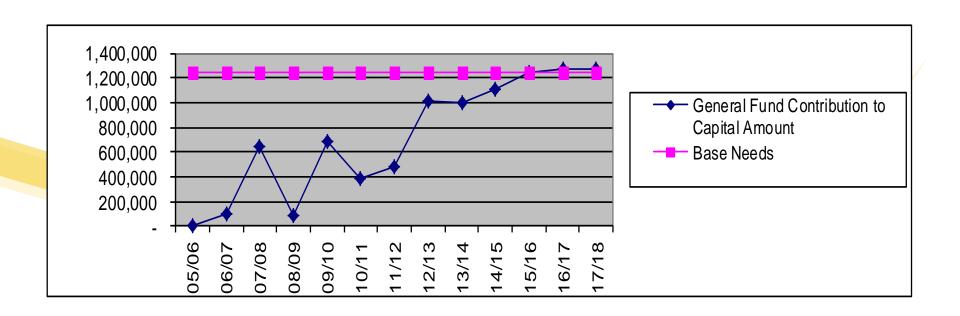
¹Includes General Fund contribution to capital, ambulance service fees

FY '14 Capital Fund Expenditures: \$2,285,290

| FY 13/14 Capital Budget Expenditures | | | |
|--|-------------|-------------|--|
| Public Works | \$914,000 | 40.0% | |
| Facilities Management (Town & Schools) | \$420,000 | 18.4% | |
| Community Development | \$370,290 | 16.2% | |
| Education Technology | \$200,000 | 8.8% | |
| Community Services | \$132,000 | 5.8% | |
| Public Safety | \$129,000 | 5.6% | |
| General Government | \$120,000 | <u>5.3%</u> | |
| TOTAL | \$2,285,290 | 100% | |

Capital Fund

General Fund Contribution to Capital – Baseline Needs v. Actual and Projected Contributions



Capital Fund Major Projects

- Transportation projects (roads, bridges, walkways), \$578,000
- Public Works replacement equipment, \$321,000
- Mansfield Tomorrow Planning Grant, \$203,530
- Facilities improvements at schools, \$200,000
- Information technology equipment for schools \$200,000
- Public Safety replacement equipment, \$129,000

Impact on Taxpayer

Mill rate increase of 1.03 mills from 27.16 to 28.19 mills

Sample Tax Impact
On a Median Valued Home

| On a wicaian value | u i i | JIIIC | |
|---------------------|------------|-------|--|
| Current Valuation | \$169,4001 | | |
| Proposed Taxes | \$ | 4,775 | |
| Current Taxes | \$ | 4,601 | |
| Tax Increase | \$ | 174 | |
| Percentage Increase | | 3.78% | |

¹Median home price, 100% of assessed value is \$242,000. \$169,400 reflects 70% of assessed value.

Impact on Taxpayer

Where do the Tax Dollars Go?

| Education | \$3,205 | 67.1% |
|-------------------------------------|--------------|-------|
| Public Safety | \$ 343 | 7.2% |
| Town-wide | \$ 266 | 5.6% |
| Government Operations (inc. energy) | \$ 257 | 5.4% |
| Other Financing Uses | \$ 243 | 5.1% |
| Public Works | \$ 219 | 4.6% |
| Community Services | \$ 176 | 3.7% |
| Community Development | \$ 56 | 1.2% |
| Fund Balance Reserve | <u>\$ 10</u> | 0.2% |
| TOTAL | \$4,775 | 100% |

Impact on Taxpayer

| Mill Rate Increase - Major Components | | | |
|---------------------------------------|---------------|---|--|
| | | Mill Rate | |
| | <u>Amount</u> | <u>Change</u> | |
| \$ | 501,964 | 0.50 | |
| | 93,790 | 0.09 | |
| | 48,195 | 0.04 | |
| | - | 0.00 | |
| | (150,000) | (0.15) | |
| | 493,949 | 0.48 | |
| | | | |
| | (114,000) | (0.11) | |
| | | | |
| | | | |
| (1 | ,178,200) | 1.18 | |
| | (18,970) | 0.02 | |
| | 535,809 | (0.54) | |
| | (661,361) | 0.66 | |
| | | | |
| | | 1.03 | |
| | \$ (1 | Amount \$ 501,964 93,790 48,195 (150,000) 493,949 (114,000) (1,178,200) (18,970) 535,809 | |

^{*} Estimated Storrs Center Tax Revenue = \$420,400 after abatement

Impact of Intergovernmental Revenues

- State Grant amounts are still very uncertain
- Town Council approved the proposed budget based on the Appropriations Committee proposed budget
- Current estimated tax levy is based on the April 24th estimates from CCM
- Council prefers to defer setting the mill rate until the State finalizes their budget, hopefully early June
- Actual mill rate could be higher or lower than the 1.03 increase anticipated

Budget Summary

- FY 13/14 Proposed Budget
 - 1% increase in General Fund expenditures, including the Contribution to Region 19
 - Funds current services
 - Unanimously approved by the 9-member Council

Voting on Programs

- Ability to increase or decrease program expenditures
- What is a program?
 - Program based budget
 - Budgets established by program such as Police,
 Youth Services, Library
 - Program budgets will be clearly presented in the materials for Town meeting
 - Program budgets are currently reflected in the proposed budget document
 - Program budgets can be found on pages 21 24

Appropriations Act:

RESOLVED: That the proposed General Fund Budget for the Town of Mansfield for fiscal year July 1, 2013 to June 30, 2014 in the amount of \$35,483,330 which proposed budget was adopted by the Council on April 24, 2013, be adopted and that the sums estimated and set forth in said budget be appropriated for the purpose indicated.

Appropriations Act (con't):

RESOLVED: That in accordance with Connecticut General Statutes Section 10-51, the proportionate share for the Town of Mansfield of the annual budget for Regional School District No. 19 shall be added to the General Fund Budget appropriation for the Town of Mansfield for fiscal year July 1, 2013 to June 30, 2014 and said sums shall be paid by the Town to the Regional School District as they become available.

Appropriations Act (con't.):

RESOLVED: That the proposed Capital Projects Budget for fiscal year July 1, 2013 to June 30,2014 in the amount of \$2,285,290 be adopted provided that the portion proposed to be funded by bonds or notes shall, at the appropriate times, be introduced for action by the Town Council subject to a vote by referendum as required by Section 407 of the Town Charter.

Appropriations Act (con't.):

RESOLVED: That the proposed Capital and Non-Recurring Reserve Fund Budget for fiscal year July 1, 2013 to June 30,2014 in the amount of \$1,194,860 be adopted.