



TOWN OF MANSFIELD  
TOWN COUNCIL MEETING  
MONDAY, November 24, 2008  
COUNCIL CHAMBERS  
AUDREY P. BECK MUNICIPAL BUILDING  
7:30 p.m.

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OPPORTUNITY FOR PUBLIC TO ADDRESS THE COUNCIL

FUTURE AGENDAS

EXECUTIVE SESSION

ADJOURNMENT

SPECIAL MEETING-MANSFIELD TOWN COUNCIL

November 6, 2008

**DRAFT**

Mayor Elizabeth Paterson called the special meeting of the Mansfield Town Council to order at 6:30 p.m. in the Council Chamber of the Audrey P Beck Building

I. ROLL CALL

Present: Blair, Clouette, Duffy, Haddad, Koehn, Nesbitt, Paterson, Paulhus, Schaefer

II. NEW BUSINESS

1. Budget Workshop

Town Manager Matt Hart opened the workshop commenting that the changing financial situation presents a challenge for the upcoming budget cycle. The goal of the workshop is to present some scenarios based on the current situation, review some potential approaches and seek guidance from the Council.

Comptroller Cherie Trahan reviewed hypothetical tax warrant calculations and expenditure budgets and possible scenarios with the Council. Ms Trahan also discussed the capital and nonrecurring reserve fund budgets and possible projections for the upcoming years.

To assist with the development of policy and priorities for the upcoming budget the Town Manager posed the following questions to Council members:

What, if any mil rate would you be willing to support?

What functional areas of government do you support reductions in?

What programs would you support cutting?

Do you support prorated reductions between the Boards of Education and the Town?

Council members discussed approaches to the 2009/10 Budget and asked staff to provide information on the unemployment rate, the number of foreclosures, and the general economic situation of Mansfield citizens. By consensus all members agreed to email their suggestions and opinions on the questions outlined above to the Town Manager within ten days. Another workshop will be scheduled for December. In addition to the information requested from staff, results from the questions will be compiled and distributed at the workshop. The Town Manager will also provide information from department heads on prioritization of projects and possible regional opportunities.

III. OPPORTUNITY FOR THE PUBLIC

Rick Hassock, Middle Turnpike, asked the Council not to increase his taxes and suggested an across the board 10% pay cut for town employees. He also questioned the use of executive sessions.

David Freudmann, Eastwood Road, asked the Council to ask departments to look for ways to cut but told them not to be afraid to look at specific line items. He also urged them to look at the cost per student at the schools.

Betty Wassmundt, Old Turnpike Road, expressed her thoughts on the budget process and urged the Council to make the Town Manager identify the necessary cuts.

Mr. Haddad moved and Mr. Paulhus seconded a motion to move into Executive Session. Motion passed unanimously.

IV. EXECUTIVE SESSION

Strategy and Negotiations with Respect to Collective Bargaining  
Present: Blair, Clouette, Duffy, Haddad, Koehn, Nesbitt, Paterson, Paulhus, Schaefer

Also included: Town Manager Matt Hart, Assistant to the Town Manager Maria Capriola and Director of Finance Jeff Smith

Strategy and Negotiations with Respect to Storrs Center Development  
Present: Blair, Clouette, Duffy, Haddad, Koehn, Nesbitt, Paterson, Paulhus, Schaefer

Also included: Town Manager Matt Hart and Director of Finance Jeff Smith

V. ADJOURNMENT

Mr. Paulhus moved and Ms. Blair seconded to adjourn the meeting.

Motion passed unanimously.

Elizabeth Paterson, Mayor

Mary Stanton, Town Clerk.

SPECIAL MEETING-MANSFIELD TOWN COUNCIL

November 10, 2008

**DRAFT**

Deputy Mayor Gregory Haddad called the special meeting of the Mansfield Town Council to order at 6:00 p.m. in the Council Chamber of the Audrey P Beck Building

I. ROLL CALL

Present: Blair, Clouette, Duffy, Haddad, Koehn, Nesbitt, Paulhus

Excused: Paterson, Schaefer

II. WORK SESSION

1. Presentation on the Connecticut Light and Power Interstate Reliability Project

Deputy Mayor Gregory Haddad welcomed representatives of the CL&P Interstate Reliability Project noting that the goal of the work session was to address the thirteen questions raised by the Council, advisory groups and citizens.

Tony Mele, Project Manager, presented an overview of the project, outlined the ongoing process including the role of the Siting Council, and addressed the posed questions. Mr. Mele agreed to provide a one-page summary of studies showing the affect of power lines on property values. He will also forward to the Council any information regarding CL&P's policy on buying affected properties. Staff will also provide the amount of the current CL&P tax liability.

Mr. Haddad thanked the CL&P representatives and urged citizens who have additional concerns to forward them to the Town Council. The Council will discuss the available options and possible next steps during the regular Town Council meeting.

III. ADJOURNMENT

Mr. Paulhus moved and Mr. Nesbitt seconded to adjourn the meeting at 7:30 p.m.

Motion passed unanimously.

Gregory Haddad, Deputy Mayor

Mary Stanton, Town Clerk.

REGULAR MEETING-MANSFIELD TOWN COUNCIL

November 10, 2008

**DRAFT**

Deputy Mayor Gregory Haddad called the regular meeting of the Mansfield Town Council to order at 7:30 p.m. in the Council Chambers of the Audrey P. Beck Building.

I. ROLL CALL

Present: Blair, Clouette, Duffy, Haddad, Koehn, Nesbitt, Paulhus

Excused: Paterson Schaefer

II. APPROVAL OF MINUTES

Mr. Clouette moved and Mr. Paulhus seconded to approve the minutes of the October 27, 2008 meeting as presented. Motion passed with Ms. Blair abstaining.

III. OPPORTUNITY FOR PUBLIC TO ADDRESS THE COUNCIL

Quentin Kessel, Codfish Falls Road, commented that after listening to CL&P's presentation earlier this evening he, as an individual, has heard nothing that would change the recommendation offered by the Conservation Commission. He urged the Council to pursue the C2 Option and include State Representative Denise Merrill in the discussions.

Joan Buck, Timber Drive, urged adoption of the Resolution Establishing a Town Council Sustainability Committee as presented by Councilor Koehn. Representing the AD Hoc Group on the Environment Ms. Buck outlined the group's record of participation in various environmental efforts and programs. (Statement attached)

Cynara Stites, Hank Hill Road, requested the Council adopt the practice of posting election results on the Town website as soon as the votes are counted in every election. (Statement attached)

Deb Chabot, a local realtor, stated that based on her 23 years of experience, power line easements can have a significant impact on the value of property.

Seamus Keating, a member of the UConn Votes Coalition, reported that on Election Day some UConn students stood in line up to 3 hours waiting to vote while local residents had no wait. He appreciated the Town's assistance in solving the problem and offered to work on possible solutions for the next election.

IV. TOWN MANAGER'S REPORT

Report attached

Town Manager Matthew Hart addressed a number of issues that were raised in the public comment section of the last meeting. Mr. Hart clarified the role of the Council as policy makers in the development of the budget, noted that

in contract negotiations the Town Manager and the Assistant to the Town Manager serve as the negotiators for the Town and have professional and ethical standards by which they abide, and urged members of the public to be mindful of Rules 5 of the Town Council Rules and Procedures which speaks to the tone and content of comments.

Mr. Clouette moved and Mr. Paulhus seconded to move Items 5 and 6 as the next items of business. Motion passed unanimously.

Ms. Blair left at 9:15 p.m. after these items were concluded.

## V. OLD BUSINESS

### 1. CL &P Interstate Reliability Project

Town Manager Matt Hart asked for guidance from the Council as to the next steps to be taken. After discussion the Council agreed, by consensus, to the following actions:

- Consult with WINCOG and other impacted regional planning agencies to assess their actions and interest in working with affected towns.
- Consult with other towns along the proposed route to see what steps they have taken and whether they are willing to work together.
- Prepare draft comments for the Town Council to consider listing preferred outcomes and scenarios.
- In consultation with the Town Attorney seek outside legal advice from someone knowledgeable in the Siting Council process.

Director of Planning Greg Padick reminded members that all comments which are to be included in the application are needed by the end of the month. Ms. Koehn requested that all information including public comments be placed in one location on the Town website.

Further action will be considered at the November 24, 2008 meeting.

### 2. Community/Campus Relations

The Town Manager reported the Spring Weekend Report is being revised based on Council comments and that the Community Campus Partnership met last week.

### 3. Community Water and Wastewater Issues

### 4. Mansfield 202: A Unified Vision

Ms. Koehn moved and Mr. Clouette seconded to approve the following resolution:

A Resolution ESTABLISHING A TOWN COUNCIL SUSTAINABILITY COMMITTEE

WHEREAS, the Town of Mansfield is a signatory to the Mayor's Initiative on Climate Change and has undertaken other initiatives to preserve the environment; and

WHEREAS, the Strategic Visioning Conference, Mansfield 2020-A Unified Vision, defined sustainability as meeting the needs of current and future generations through the integration of environmental protection, conservation, community organization and economic prosperity; and

WHEREAS, the Strategic Visioning Conference, Mansfield 2020-A Unified Vision, set a goal of reducing carbon emissions attributed to the municipal sectors of the Mansfield by 20 percent by 2010; and

WHEREAS, the Strategic Visioning Conference, Mansfield 2020-A Unified Vision, identified sustainability as a fundamental governing principle; and

WHEREAS, the Town anticipates the development of other goals to address aspects of sustainable development in the future;

NOW, THEREFORE, BE IT RESOLVED by the Council of the Town of Mansfield that a permanent TOWN COUNCIL SUSTAINABILITY COMMITTEE be established.

BE IT FURTHER RESOLVED that the TOWN COUNCIL SUSTAINABILITY COMMITTEE be composed of two Council members, the Town Manager, a representative each from the K-8, R-19 and PZC and that three citizens be chosen to represent environmental protection, economic vitality, and social justice within the context of sustainability. The Chairperson shall be appointed by Council. The Town Manager will appoint two staff as liaisons to the Committee. The term of office shall be four years, except that the Chairperson shall serve at the discretion of Council and staff shall serve at the discretion of the Town Manager.

BE IT FURTHER RESOLVED that the TOWN COUNCIL SUSTAINABILITY COMMITTEE be charged with maintaining a general overview of the sustainability of the Town, to specifically include the following responsibilities:

- Provide guidance and proposals to the Town Council regarding sustainability principles to be adopted by the Town Council or to be administratively implemented:

- Monitor implementation of principles and policies as adopted by the Town Council and administrative programs, and report to the Town Council annually;
- Coordinate and collaborate with Town boards and commissions, organizations, regional and state agencies to advance sustainability principles, plans, and policies established; and
- Seek information from other organizations to aid in the development of strategies, programs and initiatives that will further the sustainability goals established by the Council by policy or budgetary support of administrative programs.

Ms. Koehn introduced the resolution by reading a number of definitions of sustainability. Council members discussed the three prongs of sustainability, environment, economic and social justice; the relationship among the three; the advisability of staff being voting members of the Committee; the benefit of having a variety of staff liaisons depending on the issue at hand: the additional work load on staff and Council members; the need to reorganize the committee structure of the Town and the necessity of referring the resolution to those bodies identified as appointing members.

By consensus the members agreed to make the staff liaisons nonvoting members.

Mr. Nesbitt moved and Mr. Paulhus seconded to amend the motion by adding two additional statements to the preamble. The additions are as follows:

*Whereas the Town of Mansfield has made a commitment to sustainable economic development; and Whereas the Town of Mansfield is engaged in many quality of life issues in the community.*

The motion to amend passed with Clouette, Nesbitt and Paulhus in favor and Duffy and Koehn against.

A Resolution ESTABLISHING A TOWN COUNCIL SUSTAINABILITY COMMITTEE now reads:

WHEREAS, the Town of Mansfield is a signatory to the Mayor's Initiative on Climate Change and has undertaken other initiatives to preserve the environment; and

WHEREAS, the Strategic Visioning Conference, Mansfield 2020-A Unified Vision, defined sustainability as meeting the needs of current and future generations through the integration of environmental protection, conservation, community organization and economic prosperity; and

WHEREAS, the Strategic Visioning Conference, Mansfield 2020-A Unified Vision, set a goal of reducing carbon emissions attributed to the municipal sectors of the Mansfield by 20 percent by 2010; and

WHEREAS, the Strategic Visioning Conference, Mansfield 2020-A Unified Vision, identified sustainability as a fundamental governing principle; and

WHEREAS, the Town of Mansfield has made a commitment to sustainable economic development;

WHEREAS, the Town of Mansfield is engaged in many quality of life issues in the community;

WHEREAS, the Town anticipates the development of other goals to address aspects of sustainable development in the future;

NOW, THEREFORE, BE IT RESOLVED by the Council of the Town of Mansfield that a permanent TOWN COUNCIL SUSTAINABILITY COMMITTEE be established.

BE IT FURTHER RESOLVED that the TOWN COUNCIL SUSTAINABILITY COMMITTEE be composed of two Council members, the Town Manager, a representative each from the K-8, R-19 and PZC and that three citizens be chosen to represent environmental protection, economic vitality, and social justice within the context of sustainability. The Chairperson shall be appointed by Council. The Town Manager will appoint two staff as non-voting liaisons to the Committee. The term of office shall be four years, except that the Chairperson shall serve at the discretion of Council and staff shall serve at the discretion of the Town Manager.

BE IT FURTHER RESOLVED that the TOWN COUNCIL SUSTAINABILITY COMMITTEE be charged with maintaining a general overview of the sustainability of the Town, to specifically include the following responsibilities:

- Provide guidance and proposals to the Town Council regarding sustainability principles to be adopted by the Town Council or to be administratively implemented;
- Monitor implementation of principles and policies as adopted by the Town Council and administrative programs, and report to the Town Council annually;
- Coordinate and collaborate with Town boards and commissions, organizations, regional and state agencies to advance sustainability principles, plans, and policies established; and

- Seek information from other organizations to aid in the development of strategies, programs and initiatives that will further the sustainability goals established by the Council by policy or budgetary support of administrative programs.

Council members agreed to refer the resolution to the Mansfield Board of Education and the Regional 19 Board to assess their willingness to participate. The resolution will be on the agenda the first meeting in December. Staff will work on specific language regarding staff liaisons.

## VI. NEW BUSINESS

### 5. Recognition of Performance of Citizen CPR

Fire Chief Dave Dagon recognized Ava Little of Mansfield and Mark Phelps and Gail Marks of Windham Center for coming to the aid of Adelaide Corcoran and successfully administering CPR to her. Mrs. Corcoran was on hand to present the citations to the three.

### 6. Swearing in of Fire Captain

Chief Dagon announced the promotion of Uri Lavitt to the position of Fire Captain. The Chief congratulated Captain Lavitt on his accomplishments. Captain Lavitt was sworn in by the Town Clerk.

### 7. Collective Bargaining Agreement between the Town of Mansfield and the UPSEU/COPS Unit 16 (Police)

Mr. Clouette moved and Mr. Paulhus seconded, effective November 10, 2008, to authorize the Town Manager to execute the proposed successor Collective Bargaining Agreement between the Town of Mansfield and UPSEU/COPS Unity 16 (Police) which agreement shall enter into effective retroactive to July 1, 2007 and expire on June 30, 2010.

Assistant to the Town Manager Maria Capriola spoke to the financial impact of the contract. Ms. Koehn requested additional information on the cost of overtime and private duty work in future years. The Town Manager will provide that information.

Motion to approve passed unanimously

### 8. 2008 Child Day Care Application

Mr. Paulhus moved and Mr. Clouette seconded to approve the following motion:

Resolved, that the Town Manager, Matthew W. Hart, is empowered to enter into or amend contractual instruments in the name and on behalf of the Town of Mansfield with the Department of Social Services of the State

of Connecticut for a Child Day Care program if such agreement is offered and to have the corporate seal affixed to all documents required as part of any offered agreement.

Resolved, that the Town of Mansfield hereby adopts as its policy to support the nondiscrimination agreements and warranties required under Connecticut General Statutes 4a-60(a)(1) and 4a-60a(a)(1), as amended in State of Connecticut Public Act 07-245 and section 9(a)(1) of Public Act 07-142, as those statutes may be amended from time to time.

Mr. Clouette amended the motion to include the nondiscrimination policy adopted in this motion in the Town Council Policy Statements.

Accepted as a friendly amendment the motion, as amended, passed unanimously.

VII. QUARTERLY REPORTS

To be reviewed for next meeting

VIII. DEPARTMENTAL AND COMMITTEE REPORTS

IX. REPORTS OF COUNCIL COMMITTEES

Ms Duffy, Chair of the Committee on Committees made the following nominations as reappointments to the Public Safety Committee:

Audrey Barberet

George Cole

Richard Pellegrine

Susanna Thomas

Wunderly Stauder, chair

Motion to approve passed unanimously

Ms. Duffy made the following nominations as appointments to the Four Corner Sewer Study Advisory Committee:

Pat Ferrigno

Lee Girard

Ken Rawn

Motion to approve passed with all in favor except Mr. Clouette who abstained.

Ms Duffy also announced the following Council appointments by the Mayor:

Four Corner Sewer Study Advisory Committee – Gene Nesbitt (chair) and Carl Schaefer

Community Quality of Life Committee – Helen Koehn (chair) Chris Paulhus, Elizabeth Paterson and Bruce Clouette

Deputy Mayor Haddad announced that there will be a meeting of the Personnel Committee on Wednesday at 7:00 p.m.

X. REPORTS OF COUNCIL MEMBERS

No reports

XI. PETITIONS, REQUEST AND COMMUNICATIONS

9. CERC Town Profile 2008: Mansfield, Connecticut
10. Chronicle, "Blaze Destroys Mansfield House" – 10/31/08 Council members questioned the occupancy situation at 1620 Storrs Road. The Town Manager will check to see if this home was part of the inspection program and whether or not the property was owner occupied. The issue of unrelated occupants (more than four) will be referred to the Community Quality of Life Committee.
11. Chronicle, "Building Fees May Go Up" – 10/14/08
12. Chronicle, "Canceled' Meeting Protested" – 10/29/08
13. Chronicle, "Letter to the Editor" – 10/22/08
14. Chronicle, "Letter to the Editor" – 11/01/08
15. Chronicle, "Mansfield PZC to Address Burnt House" – 11/03/08
16. Chronicle, "Officer Resigns Post After Investigation" – 10/30/08 1
17. Mansfield Today, "CL&P May Be Asked to Buy Mt. Hope Montessori School" – 10/28/08
18. Mansfield Today, "Proposal Aims to Push Four Corners Development Forward" – 10/12/08
19. Mansfield Today, "Putting a Price Tag on Spring Weekend" – 10/29/08
20. Mansfield Today, "Town Manager Matt Hart Gets Vote of Confidence from Town Council" – 10/27/08
21. O'Brien re: Four Corners Sewer Study Advisory Committee
22. Press Release: Relief Fund to Benefit Children of Accident Victim
23. State of Connecticut Siting Council re: Docket No. 367
24. University of Connecticut Office of the Vice President and Chief Operating Officer re: Compost Facility Open-House
25. Usher Family re: Mansfield Community Center

XII. OPPORTUNITY FOR PUBLIC TO ADDRESS THE COUNCIL

Ric Hossack, Middle Turnpike, noting that he was asking questions for a citizen who could not be there, asked why the question of conflict of interest regarding appointments to the Four Corners Sewer Study Advisory Committee was referred to the Town Attorney and not to the Ethics Commission. Mr. Hossack requested that the issue be brought to the next meeting of the Commission. He also volunteered to assist the Town Council and or Manager with the budget process adding he would like a zero increase.

XIII. FUTURE AGENDAS

The Council will meet with the Registrars of Voters at the November 24<sup>th</sup> meeting to discuss the election process.

XIII. EXECUTIVE SESSION

None required

XIV. ADJOURNMENT

Gregory Haddad, Deputy Mayor

Mary Stanton, Town Clerk

**Town Manager's Office  
Town of Mansfield**

# Memo

To: Town Council  
From: Matt Hart, Town Manager *Matt*  
CC: Town Employees  
Date: November 10, 2008  
Re: Town Manager's Report

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Below please find a report regarding various items of interest to the Town Council, staff and the community:

- *CCM Ad hoc Committee on Municipal Healthcare Costs* – last week I attended a meeting of CC's municipal healthcare committee, of which I am chair. We discussed recent developments in municipal healthcare legislation, and made the following recommendations for consideration by CCM's legislative committee:
  - Continue to press to make any state-run program to provide health insurance voluntary on the part of municipalities
  - Continue to improve the Comptroller's Enhanced MEHIP program to make it more attractive to cities and towns
  - Work to ensure that any healthcare legislation eliminates any impediment to municipalities and regions forming pooling groups such as a multiple employer welfare association (MEWA).
  - Research best practices and models from other states
- *Four Schools Renovation Project* - on behalf of the Mansfield School Building Committee, I would like to invite you to attend a special meeting/workshop scheduled for **6:30 PM, Monday, November 17, 2008, at the Mansfield Middle School cafeteria**. The purpose of the meeting will be to provide the Town Council and the Board with an update regarding the status of the Four Schools Renovation Project, and to solicit your guidance regarding next steps. Rick Lawrence and his architect/engineering team will facilitate the discussion. We are at an important stage in the project, and need some direction from our policymakers as to how we move forward.
- *Mansfield Downtown Partnership/Storrs Center Update* – at a Special Town Council meeting to be conducted at **6:00 PM on November 24, 2008**, we will provide an update regarding the Storrs Center project, including an overview of a fiscal impact analysis to be released later this week. The special meeting will be conducted in the Council Chambers here in the Beck Municipal Building. The principal focus of the fiscal impact analysis is to estimate projected tax revenue and Town expenditures associated with the project. The fiscal impact study is being conducted for LeylandAlliance by HR&A Advisors, Inc. (HR&A), a national economic and real estate consulting firm. The Town of Mansfield has retained Economics Research Associates (ERA), an international real estate consulting firm, to provide an objective, professional assessment of the study's methodology and findings.

Also regarding the Storrs Center project, the CT DEP has approved a water quality certification permit, authorizing the proposed stormwater discharges from the project. In addition, the US Army Corps of Engineers has approved the federal wetlands permit to fill .29 acres of wetlands in the project area. The Corps determined that this fill would not have major impact on the wetlands. In October 2007, The Mansfield Inland Wetlands Agency already approved a local permit for this fill.

The permit for improvements to Storrs Road is still pending with the Connecticut State Traffic Commission.

- *UConn Compost Facility* – I would like to remind the Council and the community that UConn will be conducting an open house regarding the proposed compost facility. The Open House is scheduled to run from 6:30-8:30 PM on Wednesday, November 19, 2008, and will be held in Room 7 of the Bishop Center.

**Upcoming meetings:**

- School Building Committee, November 12, 2008, 5:00 PM, Conference Room B, Audrey P. Beck Municipal Building
- Personnel Committee, November 12, 2008, 7:00 PM, Conference Room B, Audrey P. Beck Municipal Building
- Mansfield Board of Education, November 13, 2008, 7:30 PM, Council Chambers, Audrey P. Beck Municipal Building
- Committees on Committees, November 17, 2008, 6:00 PM, Conference Room B, Audrey P. Beck Municipal Building
- Special Meeting of the Town Council & Board of Education with the Mansfield School Building Committee, November 17, 2008, 6:30 PM, Mansfield Middle School Cafeteria
- Communications Advisory Committee, November 17, 2008, 7:00 PM, Conference Room C, Audrey P. Beck Municipal Building
- IWA/PZC Meeting, November 17, 2008, 7:00 PM, Council Chambers, Audrey P. Beck Municipal Building
- Open Space Preservation Committee, November 18, 2008, 7:30 PM, Conference Room B, Audrey P. Beck Municipal Building
- Conservation Commission, November 19, 2008, 7:00 PM, Conference Room B, Audrey P. Beck Municipal Building
- Ethics Board, November 20, 2008, 7:00 PM, Conference Room B, Audrey P. Beck Municipal Building
- Solid Waste Advisory Committee, November 20, 2008, Conference Room C, Audrey P. Beck Municipal Building
- Town Council, November 24, 2008, 7:30 PM, Council Chambers, Audrey P. Beck Municipal Building

TO: Town Council

FROM: Joan Buck, Chair  
Ad Hoc Group on the Environment

DATE: November 10, 2008

RE: A Resolution ESTABLISHING A TOWN COUNCIL SUSTAINABILITY  
COMMITTEE

I have been authorized by members of the Ad Hoc Group on the Environment, a citizen group which helps promote the education and empowerment of residents about environmental issues, to support Council member Helen Koehn's resolution.

During a detailed discussion we found the resolution to be comprehensive, clear in purpose and focussed on support of the principle of environmental sustainability for the town of Mansfield. The creation of that committee will be a good next step in addressing a host of environmental challenges.

November 10, 2008

TO: Mansfield Town Council

FROM: Cynara Stites  
122 Hanks Hill Road  
Storrs Mansfield, CT 06268

**I'd like to request that the Town adopt the practice of posting election results on the Town website as soon as the votes are counted in every election.**

When I initially requested this for the June budget referendum, Mary Stanton said it wasn't possible because no IT staff member would be at work when the polls closed. However, later on budget referendum day, she told me that it was possible, and the budget referendum results were posted as soon as they were available by 8:15 p.m. or so.

Two or three weeks before the November 4<sup>th</sup> election, I e-mailed Mary Stanton with a request that the Town post the election results as soon as the results were available, just as the Town had done in the June budget referendum. Apparently Mary and I had a miscommunication. She thought she was doing what I asked for when she had the election results posted on the Mansfieldct.org website **the first thing the next morning** when the IT staff member arrived at work.

**I am requesting that the Town adopt a policy of posting election results on the Town website as soon as the final vote tallies are completed in every election and referendum.** This would make it unnecessary for interested groups to send a person to each polling station at 8:00 p.m., to wait for the votes to be counted, to phone the results to a central person, who, in turn, sends an e-mail to the organization's members informing them of the election results. It also would save Mansfield residents from waiting to get the final tallies until *the Chronicle* is published the following afternoon. (The *Hartford Courant* somehow prints only partial election tallies at the time they go to press around 11:00 - midnight, although I don't know how it's possible to get partial results.)

Since the Town has the technology to share this information with the public as soon as the information is available, I think the Town should use it.

## SPECIAL MEETING-MANSFIELD TOWN COUNCIL

November 17, 2008

### **DRAFT**

Mayor Elizabeth Paterson called the special meeting of the Mansfield Town Council to order at 6:30 p.m. in the Cafeteria of the Mansfield Middle School. This special meeting is a joint meeting with the Mansfield Board of Education and the Mansfield School Building Committee.

#### I. WORK SESSION

##### 1. Discussion of the Four Schools Renovation Project

Rick Lawrence of The Lawrence Associates recapped the process of evaluating the current elementary school situation and outlined the four options that came out of that process. (Options attached) Mr. Lawrence reminded members that the cost estimates are valid until June 30, 2009 and must be locally approved prior to submission of the project to the state.

Mayor Paterson, Co-Chair of the Building Committee, asked the assembled members for guidance as to which options they consider viable and which should be ruled out.

Members discussed the pros and cons of the options and asked the Building Committee to investigate a number of issues regarding Option D, the building of a new elementary school. These issues include:

- Location possibilities including water and sewer requirements,
- The value and possible marketing options for the existing schools,
- Design options based on educational objectives,
- Length of subsequent bus rides,
- Savings as a result of a reduction of ancillary cost including heat, maintenance, cafeteria, playing fields, etc.,
- Cost to demolish and or maintain empty school buildings,
- Realistic staffing projections,
- Feedback from Town residents,
- Level of LEED standard for new building,
- Options within Option D for cost savings,
- Potential cost overrun,
- Updated student enrolment figures,
- Discussion on educational value of neighborhood school vs. centralized school,
- Conversion possibilities, including municipal uses, for existing schools.

School Building Committee members will meet in December and address these issues after which they will again meet with the Town Council and the Mansfield Board of Education.

The Directors of Finance and Maintenance will compile a list by year of projected expenses for the existing schools spanning the next five years.

Mary Feathers, Chair of the Board of Education and Co-Chair of the Building Committee, thanked all participants for their input commenting that this is an opportunity to rethink education in Mansfield.

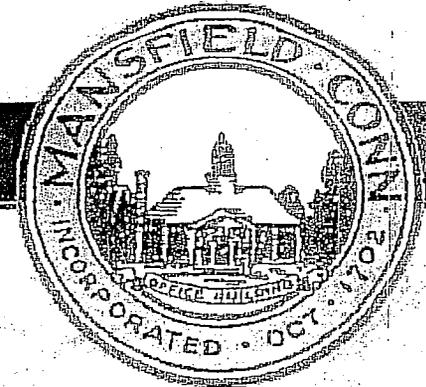
II. ADJOURNMENT

The meeting was adjourned at 8:30 p.m.

Elizabeth Paterson, Mayor

Mary Stanton, Town Clerk.

# Families of Options



Option	Title	Project Scope: Middle School	Project Scope: Elementary Schools	Project Cost	Cost to Mansfield
<b>A</b> Option A	Repair and Maintain Elementary Schools (3) and Middle School	Repair and maintain. Roof and window replacements, solar panels, fire alarm systems, ADA and technology upgrades. New ADA compliant elevator.	Repair and maintain all schools. Roof and window replacements, solar panels, fire alarm systems, ADA and technology upgrades. New heating and ventilating systems, new gym floors and gym folding partitions.	ES 25,628,041 MS 8,213,990 TOTAL 33,842,021	<b>25M</b> 24,696,381
<b>B</b> Option B	Completely Renovate Three Elementary Schools w/ Limited Additions, and Renovate Middle School	Additions, window replacement, roof replacement, solar panels, selective heavy renovations	Three elementary schools. Media center and computer room additions, completely renovate, window replacement, roof replacement, solar panels, additional Southeast to replace modulars.	ES 79,491,142 MS 15,431,749 TOTAL 94,922,891	<b>51M</b> 51,032,140
<b>C</b> Option C	Completely Renovate Two Elementary Schools w/ Full Additions (Closing One ES), and Renovate Middle School	Additions, window replacement, roof replacement, solar panels, selective heavy renovations	Two elementary schools. Additions, roof replacement, completely renovate two elementary schools, close one elementary school.	ES 68,951,909 MS 15,431,749 TOTAL 84,288,658	<b>45M</b> 45,029,623
<b>D</b> Option D	One New Elementary School and Renovated Middle School	Additions, window replacement, roof replacement, solar panels, selective heavy renovations	One new elementary school. Close existing elementary schools.	ES 58,570,235 MS 15,431,749 TOTAL 74,001,984	<b>21M</b> 20,732,778

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**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *MWH*  
**CC:** Maria Capriola, Assistant to Town Manager; Gregory Padick, Director of Planning  
**Date:** November 24, 2008  
**Re:** CL&P Interstate Reliability Project

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**Subject Matter/Background**

Over the past few months CL&P representatives have provided information regarding their proposed Interstate Reliability Project and the planned construction of additional transmission lines in Mansfield and other eastern Connecticut municipalities. CL&P representatives conducted an Open House in Mansfield on October 22, 2008 and addressed questions raised regarding the project at a November 10, 2008 special Town Council meeting. An application is expected to be submitted to the Connecticut Siting Council in December 2008 and it is understood that any comments submitted by Mansfield will be forwarded to the CT Siting Council in association with CL&P's application. The CT Siting Council will conduct public hearings prior to taking action on the CL&P proposal.

Since the November 10<sup>th</sup> Town Council meeting, the Planning office contacted the Windham Region Council of Governments and other municipalities along the proposed transmission line route. The Windham Region Council of Governments has not taken a position on the subject project but this issue will be included on a future meeting agenda. Based on responses received from other affected towns, there currently is no regional consensus about the proposal. Brooklyn, Coventry, Killingly, Pomfret and Windham have indicated that the current plan is acceptable as proposed. Lebanon has raised concern about the necessary expansion of the Card Street substation but other Towns contacted (Chaplin, Columbia, Hampton, Putnam, Scotland and Thompson) have either not taken a position (3 Towns) or not yet responded (3 Towns) to the Planning office inquiry.

At a November 17<sup>th</sup> meeting, Mansfield's Planning and Zoning Commission authorized its Chairman to report to the Town Council the Commission's opposition to the proposed route in Mansfield. The Planning and Zoning Commission has requested that the Town Council include this letter with the Town Council's expected communication to CL&P and the CT Siting Council. The Commission's opposition is based on expected detrimental impacts to neighboring schools, residences, parks (Mansfield Hollow) and agricultural land and the overall impacts on the rural character of eastern Connecticut.

Pursuant to the Town Council's discussion at its November 10, 2008 meeting, the attached draft letter has been prepared to assist the Town Council with the expected communication of comments and recommendations to CL&P and the CT Siting Council.

Council members are requested to review the draft and be prepared to offer suggested additions, deletions or modifications at the November 17th meeting.

### **Financial Impact**

To date, no special staff review costs have been incurred. At the Special Town Council meeting, CL&P representatives related that the project would add to the Town's grand list and contribute tax dollars to Mansfield. It also was noted that the project could negatively impact the values of neighboring properties.

### **Legal Review**

At this time, Mansfield has not engaged in a review of legal issues associated with the subject project including potential intervention and/or testimony in the CT Siting Council application review process. As deemed appropriate by the Town Council, staff can pursue legal issues and the potential costs involved with active monitoring and intervention.

### **Recommendation**

Based on the Town Council's discussion at the November 10th meeting and an anticipation that a number of potential revisions to the attached draft letter will be proposed by Council members, the following motion is recommended:

*Move, effective November 24, 2008, to authorize the Mayor, with staff assistance, to finalize and submit to CL&P and the Connecticut Siting Council, Mansfield's comments and recommendations on the proposed Interstate Reliability Project and proposed new transmission lines through eastern Connecticut. Mansfield's comments shall be based on a draft letter prepared by staff and discussion at the Town Council's November 24th meeting.*

### **Attachments**

- 1) November 20, 2008 draft letter to CL&P
- 2) November 20, 2008 memo from R. Favretti, Chairman, Mansfield Planning and Zoning Commission

November 20, 2008 Draft

Anthony P. Mele  
Northeast Utilities - Transmission Project Manager  
107 Selden Street  
Berlin, CT 06037

November 25, 2008

**RE: CL&P Interstate Reliability Project**

Dear Mr. Mele:

Mansfield's Town Council and staff greatly appreciate the significant effort that has been made by CL&P to provide information and to address questions raised about the proposed Interstate Reliability Project. CL&P's pre-application process, including the open house in Mansfield, attendance at a Town Council special meeting and direct contacts with neighboring property owners, has promoted public understanding and participation and a beneficial discussion regarding the proposed project and Connecticut's future energy policies. As part of this on-going process it is respectfully requested that the comments and recommendations presented in this letter be carefully considered and incorporated into your planned Connecticut Siting Council submission.

- 1) After reviewing information and comments presented to the Town Council regarding CL&P's proposed Interstate Reliability Project, Mansfield's Town Council has determined that the need for this project has not been demonstrated and therefore, the Town Council does not support the proposed construction of additional transmission lines through eastern Connecticut.

Mansfield's Town Council recommends that CL&P and the Connecticut Siting Council focus their collective efforts to:

- A. Promote energy conservation & a reduction of existing and future energy demand;
- B. Promote energy storage within the generation/transmission system and at individual consumption sites in order to reduce peak demand impacts;
- C. Promote alternative sources of energy generation that do not necessitate increasing transmission line capacity;
- D. Encourage economic development and new energy demands in areas that have existing energy capacity and infrastructure.

- 2) A majority of the proposed Eastern Connecticut route passes through areas that are classified as "Preservation Area", "Conservation Area" or "Rural Lands" in Connecticut's 2005-2010 Policies Plan for Conservation and Development. Many area towns and public agencies are working to preserve the rural and historic character of eastern Connecticut and a need for more transmission capacity is not anticipated in this area. This proposed route is not consistent with the State's overall land use plan and if the need for transmission capacity increases can be justified, alternative routes consistent with the State plan should be considered to effectively link areas of existing and proposed development. This project has regional significance and comments from all regional organizations, including the Windham Region Council of Governments, should be obtained.
- 3) The Mansfield portion of the proposed transmission line project will detrimentally impact a number of statutorily identified facilities including three schools or child-care centers, a park/playground (Mansfield Hollow State Park) and residential houses, particularly on Bassetts Bridge Road, Highland Road, Stone Ridge Lane and Hawthorne Lane. The proposal route also includes or abuts existing farmland and prime-farmland soils which would be impacted. In the event the Connecticut Siting Council determines adequate need for more transmission lines, alternative routes that will not impact Mansfield and other rural eastern Connecticut Towns should be comprehensively considered. For example, route "C2", which would utilize existing transportation corridors, should be thoroughly studied (see attached reports from Mansfield's Conservation Commission and Planning and Zoning Commission).
- 4) In the event a transmission line expansion through Mansfield is determined to be necessary by the Connecticut Siting Council, it is respectfully requested that CL&P representatives continue to work with affected property owners and Mansfield officials to mitigate impacts. Mitigation measures that should be considered include: the purchase of adjacent school properties, installation of underground lines, relocation of existing and proposed structures, use of alternative structures that would support existing and proposed transmission lines and reduce vegetative clearing, creation of new visual buffers and compensation for lost agricultural use. Shorter term construction impacts also would need to be addressed (see attached letters from Mansfield property owners and interested organizations).

Thank you for affording Mansfield representatives an opportunity to comment prior to CL&P's submission of a Siting Council application. Please contact Mansfield's Town Manager, Matthew Hart (860-429-3336) or Mansfield's Director of Planning, Gregory J. Padick (860-429-3330) if you have any questions regarding this letter.

Very truly yours,

Elizabeth Paterson, Mayor  
Town of Mansfield

cc: S. Derek Phelps, Executive Director, Connecticut Siting Council  
State Senator Donald Williams  
State Representative Denise Merrill  
United States Representative Joseph Courtney  
Mark Paquette, Executive Director, Windham Region Council of Governments



PLANNING AND ZONING COMMISSION  
TOWN OF MANSFIELD

AUDREY P. BECK BUILDING  
FOUR SOUTH EAGLEVILLE ROAD  
MANSFIELD, CONNECTICUT 06268  
(860) 429-3330

To: Mansfield Town Council  
From: Rudy Favretti, Chairman, Mansfield Planning and Zoning Commission  
Date: Thursday, November 20, 2008  
Re: CL&P Interstate Reliability Project

After discussing the proposed CL&P Interstate Reliability Project and potential land use impacts for Mansfield and other Eastern Connecticut municipalities, Mansfield Planning and Zoning Commission instructed me to report the Commission's opposition to the proposed project. Our opposition is based on an inadequate consideration of alternatives to this proposed project and expected detrimental land use impacts for properties in Mansfield and other eastern Connecticut Towns. In Mansfield, it is expected that the project will detrimentally impact property values for abutting schools and childcare centers and for neighboring residences. Furthermore, the project is expected to reduce the functional value of existing and potential farmland and the recreational value of Mansfield Hollow State Park. In general, the proposed route through eastern Connecticut will detrimentally affect the rural character of the area without any compensating economic benefit.

It is respectfully requested that the Town Council communicate to CL&P and the Connecticut Siting Council Mansfield's opposition to this proposed project including the reasons cited above by the Planning and Zoning Commission.

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Item #2

**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *MWH*  
**CC:** Maria Capriola, Assistant to Town Manager; David Dagon, Fire Chief;  
John Jackman, Director of Emergency Management; William Jordan, Deputy  
Fire Chief; Brian Kennedy, Resident Trooper Coordinator; James Kodzis,  
Resident Trooper Coordinator  
**Date:** November 24, 2008  
**Re:** Community/Campus Relations

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**Subject Matter/Background**

Attached please find the Spring Weekend 2008 Report, which has been revised to reflect the comments and suggestions made by the Town Council at the October 27, 2008 meeting. The primary revisions are as follows:

- A list of sanctioned activities has been included as an attachment
- Other area fire and emergency medical services departments that participated in the response to spring weekend are now listed within the body of the report
- Other key statistics (arrests, transports, fires, etc) have been added to the body of the report to provide trend data and additional information

I wish to thank the Council for its review of the report, and to acknowledge the efforts of the staff who prepared the document. In my view, the report is an important planning tool to assist the Town in preparing its response to spring weekend and related activities.

**Attachments**

- 1) University of CT Spring Weekend 2008 Report



# TOWN OF MANSFIELD

## OFFICE OF EMERGENCY MANAGEMENT

University of Connecticut Spring Weekend 2008

### REPORT

Prepared by:

John Jackman, Director of Emergency Management

With the Assistance of:

David Dagon, Fire Chief

Brian Kennedy, Resident Trooper Sergeant

November 13, 2008

## INTRODUCTION

We are pleased to present this draft report concerning UConn Spring Weekend 2008 to the Town Council and the community. In this report, we have provided an overview of the weekend, as well as observations regarding techniques, approaches and other factors that may have affected the event. We have listed some recommendations for the future. The report is primarily focused upon the activities of the town's public safety and emergency services units and those of the Connecticut State Police. The report also includes limited summary data regarding the activities of the University of Connecticut's department of Public Safety. We request that the town council review this report and present us with any follow-up questions or concerns that you may have. Once this report has been finalized, staff will use this document as a planning instrument for next year.

## BACKGROUND

Spring weekend at the University of Connecticut has traditionally occurred in late April prior to the final week of classes. The event has existed in some form or another the better part of the last 35 to 40 years. Normally Spring Weekend runs from Thursday night through early Sunday morning. The weekend consists of sanctioned university events such as the Saturday night concert at Gampel Pavilion, oozeball, and various unsanctioned events like the large parties at Carriage House; Celeron Square Apartments; and UConn X-Lot. Typically, the unsanctioned events have attracted large numbers of young people and have featured behaviors such as public intoxication, underage drinking, assaults and other violence, and property destruction. These unsanctioned events also attract non-UConn students, including many young people who are under the age of majority. It is largely because of these unsanctioned events that spring weekend has gained its notoriety throughout the state and the northeast region and created the need for deploying 250 – 300 public safety personnel during each of the three nights to provide policing, fire and emergency medical services.

## PLANNING

As in years past, a large number of area public safety and emergency services agencies and organizations took part in responding to Spring Weekend 2008. These entities included town agencies such as the Mansfield Resident Trooper's Office, the Mansfield Fire Department and the Office of Emergency Management; state units such as the Connecticut State Police, the Tolland County State Attorney's Office and the University of Connecticut's Department of Public Safety; other local fire departments and ambulance corps; and area hospitals and emergency medical services. Also, while not involved in a public safety capacity, town council members and various town and university administrators maintained a regular presence throughout the weekend.

Approaching spring weekend, the goal of these agencies and organizations was largely to ensure public safety, respond to medical emergencies and to help prevent property destruction. To adequately prepare, many of these organizations and entities conducted extensive operational preplanning, including joint planning sessions and briefings. Both the Connecticut State Police and the Mansfield Fire Department, for example, prepared written operations plans prior to the event and trained their personnel in accordance to those documents. Staff from the Town Manager's Office, Mansfield Resident State Trooper's Office, and the Office of Emergency Management met with the owners and management of local apartment complexes to discuss and implement various preventive measures against fires and other

potential problems. The university engaged in a public relations campaign to encourage students to act responsibly and to caution them about the ramifications of inappropriate and illegal behavior. The Town Manager's Office notified area residents of potential road closures. EO Smith High School administration sent letters to the parents of its students to alert them of the potential dangers inherent to spring weekend.

In addition, staff from the: Mansfield Resident Trooper's Office; Mansfield Fire Department, Office of the Fire Marshal; Mansfield Building Department, Housing Inspection; Mansfield Social Services, UConn Department of Student Affairs; and members of the Community Campus Partnership visited the residents of Hunting Lodge Road neighborhood apartment complexes, as well as single family residences occupied by students in the neighborhood, to encourage students to act responsibly, caution them about the ramifications of inappropriate and illegal behavior, and to encourage them to be good neighbors.

Some planning and preventative measures from 2007 and previous years were continued and enhanced this year. All appeared to have a positive impact, for example:

- On substance abuse, the undergraduate student government, with the endorsement of the Mansfield Community-Campus Partnership conducted an educational campaign to encourage students to celebrate safely and to alert them to the negative consequences of illegal behavior. The campaign also continued to focus upon a theme to "take back spring weekend" from the non-students that have come to frequent the event. As part of this effort, the students issued wrist bracelets to identify students and their guests from non-students and uninvited visitors.
- The Mansfield Resident Trooper's Office; Mansfield Fire Department, Office of the Fire Marshal; Connecticut State Police, Troop C; and Liquor Control conducted evening inspections of liquor vendors (restaurant/bars and package stores) to ensure that they were being operated in compliance with the applicable Connecticut statutes and regulations.
- Mansfield Fire Department, Office of the Fire Marshal conducted fire safety inspections of the Hunting Lodge apartment complexes during the month of April.
- The Dean of Students Office continued its proactive approach to dealing with problem off-campus behavior and used the University Judicial Process to review violations of the student code of conduct in a more immediate fashion.
- As another planning measure, the mayor and the town manager met with the commissioner of the Connecticut Department of Public Safety to discuss spring weekend and to determine if the department had any additional resources that it could provide. The commissioner was very supportive, and, as a result of that meeting, the state police continued its expanded commitment of officers to the event. As in 2006 and 2007, these additional officers were deployed to staff three DWI spot-checks established at key locations in town, as well as a separate "enforcement platoon" designed to enforce state and local liquor laws.

As in past years, the University of Connecticut programmed 28 separate events and activities for students and guests. The sanctioned programs and events ranged from: Dodge Ball Tournament; movies; Bar-Be-Ques; Comedian Jim David; Laser Tag; Oozeball; and the Spring Weekend Concert featuring T-Pain and Flo Rida. The complete list of sanctioned programs and events, as provided by Jim Hintz, Director Off-Campus Student Services University of Connecticut is included in this report as Attachment A: UConn Spring Weekend Events 2008.

A press conference prior to the event was not held this year. There is anecdotal evidence that this may have helped keep the media spotlight off UConn Spring Weekend and may have helped keep “outsiders” away from this year’s event. A list of prevention initiatives that have been implemented to mitigate irresponsible behavior and to provide alternative activities, as provided by Jim Hintz, Director Off-Campus Student Services University of Connecticut is included in this report as Attachment B: Spring Weekend progression of prevention initiatives from 2004 to 2008.

## EVENT CHRONOLOGY

*Thursday, April 24 into Friday, April 25*

Following tradition, the location for Thursday night’s event was the Carriage House Apartments located on Carriage House Drive, off of Hunting Lodge Road, and approximately 8,000 to 10,000 people had gathered there by 10:00 PM. The weather was warm throughout the evening with a high temperature of approximately 70 degrees and a low temperature of approximately 50 degrees. Small crowds started gathering late afternoon early evening hours, with the first deployment of State Police squads at approximately 4:30 p.m. and by 8:00 p.m. the state had deployed its full complement of 148 personnel. In addition, Mansfield Police Officers and Mansfield Fire Department Fire Police were deployed at key traffic points to control traffic along the affected roads.

As in 2005, 2006, and 2007 the Commissioner of State Police assigned a number of additional personnel to work the event. This year’s contingent of 148 state police officers considerably exceeded the deployment of personnel from previous years. In 2004, for example, the state had assigned approximately 100 officers to provide service on Thursday evening. As in 2007 some of the officers were assigned to three separate spot-checks (which were operationalized at 9:30 p.m.) in the area to conduct driving-while-intoxicated (DWI) enforcement and 22 personnel formed a separate “enforcement platoon” stationed along the perimeter of Carriage House Apartments to enforce liquor law violations. The State Police reported that these tactics were successful and should continue to be incorporated within the operations plan in future years. Although the number of DWI arrests was lower than anticipated, the spot-checks helped to control the volume of traffic and the police issued a number of motor vehicle infractions.

The state police closed the road to vehicular traffic by 9:30 p.m. and an estimated crowd of 10,000 people gathered within the apartments and on Carriage House Drive, with the largest group in and around Buildings # 15 & 17. According to the state police, “the partygoers were generally well behaved, however, many party goers were heavily intoxicated.” There was no reported property damage. The partygoers did set off occasional fireworks, but did not overturn any vehicles. Over the course of the evening, state police made 6 custodial arrests for charges including: narcotics (1), breach of peace (5), DWI (2), seatbelt infractions (20), and other motor vehicle infractions. (61). The police started to disperse the crowd at midnight, and the scene was quiet by about 1:30 a.m. The Connecticut State Police reported that there were 119 calls for service in the Town of Mansfield, of which 78 were during the hours of 4:00 pm through midnight.

The Mansfield Fire Department established a command post and medical triage area onsite at the intersection of Carriage House Drive and Hunting Lodge Road with assistance from mutual aid departments. A total of 72 fire department and EMS personnel worked on Thursday evening and handled 25 medical incidents, of which 16 involved transports to area hospitals. The majority of the injuries were classified as non-life threatening. However, the cases of alcohol poisoning were classified as life threatening and appeared to be more severe than in past years. The fire department responded to

seven outside debris and dumpster fires during the night. In addition, fire crews reported instances of bottle throwing which was directed at the fire crew when they were deployed at Carriage House Apartments.

The Mansfield Fire Department increased staffing at the three fire stations to provide for "town wide" coverage and to provide an operational reserve. A total of 16 personnel worked at the three stations and handled 1 medical incident and 2 fires. The Mansfield Fire Department reported that there were 33 calls for service in the Town of Mansfield, of which 29 were during the hours of 4:00 p.m. through midnight.

*Friday, April 25 into Saturday, April 26*

In the past, the activities early in the evening on Friday night primarily involved smaller parties at student housing sites around town. More recent years, however, have seen the development of large-scale parties at Celeron Square Apartments, located directly across Hunting Lodge Road from the Carriage House complex. This year was no exception to the recent trend, as approximately 10,000 people gathered on Friday night at Celeron Square. However, it was noted that the crowd appeared to be slightly smaller than in recent years. Since Celeron Square is sited on property leased from the University of Connecticut, university police have primary policing jurisdiction for that complex, while the Mansfield Fire Department has primary fire and EMS jurisdiction. Yet, because the size of the crowd was so significant, the university police required the assistance of the state police to adequately respond to the event. In addition, the state police provide security for the fire crews when they are deployed in the area. By 9:00 p.m., the state police had deployed its full complement of 148 personnel with most of its officers assigned to Celeron Square and a reserve dedicated to Carriage House. As in 2005, 2006, and 2007 and consistent with the previous evening, this deployment exceeded the state police contingent from prior years. The police closed the road to vehicular traffic by 9:00 p.m.

Similar to Thursday night, the weather was seasonable throughout the evening but temperatures were slightly warmer, with a high of approximately 70 degrees and a low of approximately 55 degrees. An apparent rabble mentality was noted within portions of Celeron Square. During the evening a moderate degree of non-compliance with state police instructions was encountered. The partygoers set off occasional fireworks and lit eleven fires, but did not overturn any vehicles. Connecticut State Police made seventeen arrests for charges that included narcotics (1), interfering with police (5), breach of peace (16), DWI (2), possession of alcohol by a minor (4), seatbelt infractions (22), and other motor vehicle infractions (59). Despite the rowdy nature of the crowd, the officers were able to start dispersing the crowd at 1:00 am (without incident) and the scene was quiet by about 2:00 a.m. The State Police reported that "Due to the large number of people present at Celeron Square, any fewer State Police personnel could have created an unsafe environment for police and partygoers." The Connecticut State Police reported that there were 139 calls for service in the Town of Mansfield, of which 103 were during the hours of 4:00 pm through midnight.

The Mansfield Fire Department retained their command post and medical triage area onsite at the intersection of Carriage House Drive and Hunting Lodge Road with assistance from mutual aid departments, and on Friday night, they deployed 87 personnel and treated 24 medical incidents, of which 12 were transported to area hospitals. The majority of the injuries were classified as non-life threatening. However, the cases of alcohol poisoning were classified as life threatening and appeared to be more severe than in past years. The fire department responded to 4 outside debris and dumpster fires during the night.

In addition, the Mansfield Fire Department increased staffing at the three fire stations to provide for "town wide" coverage and to provide an operational reserve. A total of 15 personnel worked at the three stations and handled 4 medical incidents. The Mansfield Fire Department reported that there were 31 calls for service in the Town of Mansfield, of which 29 were during the hours of 4:00 p.m. through midnight.

*Saturday, April 26 into Sunday, April 27*

In keeping with tradition, the unsanctioned event on Saturday night took place at the X-lot parking lot on the campus proper, which is under the jurisdiction of the UConn police and UConn Fire Department. Also, the university sponsored a concert event that evening in Gampel Pavilion, which had approximately 3,500 people in attendance. UConn police handled security at the concert and experienced little law enforcement problems.

Similar to Friday night, the weather was seasonable throughout the evening but temperatures were slightly warmer with a high of approximately 75 degrees and a low of approximately 55 degrees. By 10:00 p.m. the state police had deployed its full complement of 144 personnel. The crowd remained "small" until approximately 10:30 PM when it started growing exponentially and ultimately reached its maximum attendance at midnight with an estimated crowd of 11,000, which was noticeably smaller than previous years. According to plan, state police "integrated" into the crowd to maintain order. On Saturday evening, the police continued the three DWI spot-checks.

At approximately midnight, police began dispersing the crowd. As reported by the police, the crowd was "for the most part cooperative and well behaved," with "limited incidents of bottle-throwing." The state police made fourteen arrests that evening for charges including breach of peace (7), DWI (4), possession of alcohol by a minor (2), sale of alcohol to a minor (4), sale of alcohol without a permit (4), interfering with a police officer (1), possession of drug paraphernalia (1), possession of marijuana (2), seatbelt infractions (26), and other motor vehicle infractions (72). The state police were able to disperse the crowd by approximately 1:00 a.m. and then assisted the university police in patrolling the campus until about 3:30 a.m. The Connecticut State Police reported that there were 154 calls for service in the Town of Mansfield, of which 101 were during the hours of 4:00 pm through midnight. On April 27, between midnight and 8:00 am there were 35 calls for service, 1 DWI and 22 other infractions.

With the location at X-lot, the university's emergency medical services and health services personnel treated the majority of incidents that evening.

The Mansfield Fire Department also established a command post at Station 307 with assistance from mutual aid departments. A total of 33 emergency services personnel worked on Saturday evening and handled 8 medical incidents, of which 6 involved transports to area hospitals. The majority of the injuries were classified as non-life threatening. However, the cases of alcohol poisoning were classified as life threatening and appeared to be more severe than in past years. In addition, the Mansfield Fire Department responded to 2 outside fires in Carriage House and Celeron Square at the close of the evening.

The Mansfield Fire Department reported that there were 13 calls for service in the Town of Mansfield, of which 5 were during the hours of 4:00 p.m. through midnight. On April 27, between midnight and 8:00 a.m. there were 12 calls for service, 9 medical incidents, 2 outside fires, and one smoke investigation.

## FIRE AND EMERGENCY MEDICAL OPERATIONS

As described to some degree above, over the weekend Mansfield Fire and EMS personnel responded to a number of calls and medical incidents ranging from acute intoxication, to first aid and traumatic injuries. The Mansfield Fire Department treated 66 medical incidents, of which 43 involved ambulance transports. These numbers are consistent with the previous years. In addition, the Mansfield Fire Department responded to a total of 14 outside fires over the three evenings.

Thursday, April 24, 2008:	25 patients treated; 16 transported to area hospitals
Friday, April 25, 2008:	24 patients treated; 12 transported to area hospitals
Saturday, April 26, 2008: (includes April 27, 2008 midnight to 8:00 am)	17 patients treated; 15 transported to area hospitals
Thursday, April 19, 2007:	29 patients treated; 17 transported to area hospitals
Friday, April 20, 2007:	22 patients treated; 16 transported to area hospitals
Saturday, April 21, 2007:	5 patents treated; 5 transported to area hospitals
Thursday, April 20, 2006:	18 patients treated; 11 transported to area hospitals
Friday, April 21, 2006:	29 patients treated; 14 transported to area hospitals
Saturday, April 22, 2006:	5 patents treated; 5 transported to area hospitals

As in past years, the Mansfield Fire Department received assistance from area Fire and EMS agencies. The University of Connecticut Fire Department received additional assistance from Fire and EMS agencies, which are not included in the following list.

### Departments providing Personnel and Apparatus:

- South Coventry Fire Department
- University of Connecticut Fire Department
- Willington Hill Fire Department
- Willington Fire Department # 1
- Ambulance Service of Manchester

### Departments providing Personnel:

- Ellington Ambulance
- Scotland Fire Department
- Hampton-Chaplin Ambulance
- Windham Center Fire Department

### Departments that staffed their Stations with Personnel that would be committed to Mansfield if needed:

- Ashford Fire Department
- Columbia Fire Department
- Willimantic Fire Department

As in 2006 and 2007, the Mansfield Fire Department received assistance from the State Department of Health and utilized the DPH Medical Mobile Command Post as a command post and for records management. The command post proved to be a very practical and successful resource to use as it provided communications equipment and a workspace to successfully manage an incident of this size and complexity.

The Mansfield Fire Department with assistance from mutual aid fire and EMS agencies devoted approximately 1762 hours to Spring Weekend operations. Volunteers alone contributed approximately 1,455 hours over the three-day period, and not included in this number of volunteer hours are the support-related activities such as planning and briefing sessions, officer meetings, arrangements for food, and time spent procuring the light tower, generators, tents and other incidentals.

SUPPORTING DEPARTMENTS/AGENCIES

In addition to the above listed local, regional and state departments and agencies the following Town of Mansfield Departments contributed resources to Spring Weekend: Maintenance Department; Board of Education; Department of Public Works; and Office of Emergency Management.

TOTAL ARRESTS

Over the weekend, the Connecticut State Police and the UConn Police made 126 arrests.

TOTAL PUBLIC SAFETY ACTIVITIES

The following statistics were generated by the Virtual Command Post and entered in real time by personnel from the Connecticut Fusion Center, a department of the Connecticut Department of Emergency Management and Homeland Security, and reflect the activities of public safety departments (fire, Police and EMS) from the Town of Mansfield Fire, University of Connecticut, the State of Connecticut for each of the Spring Weekend nights (6:00 PM through 3:00 AM).

**UConn Spring Weekend 2008**

	Student	Alcohol	Drug	Minor	Arrest	Infraction	Weapon	Medical	Triage	Transport	Fire
Thursday, April 24	44	25	8	1	18	1	1	38	23	24	7
Friday, April 25	25	40	12	6	36	6	2	46	13	31	11
Saturday, April 26	8	34	10	2	45	8	1	25	0	15	5
<b>Total</b>	<b>77</b>	<b>99</b>	<b>30</b>	<b>9</b>	<b>99</b>	<b>15</b>	<b>4</b>	<b>109</b>	<b>36</b>	<b>70</b>	<b>23</b>

**UConn Spring Weekend 2007**

	Student	Alcohol	Drug	Minor	Arrest	Infraction	Weapon	Medical	Triage	Transport	Fire
Thursday, April 19	17	39	15	5	31	4	0	44	4	28	4
Friday, April 20	22	65	12	19	29	6	1	48	8	28	9
Saturday, April 21	19	34	16	10	27	3	6	29	0	29	8
<b>Total</b>	<b>58</b>	<b>138</b>	<b>43</b>	<b>34</b>	<b>87</b>	<b>13</b>	<b>7</b>	<b>121</b>	<b>12</b>	<b>85</b>	<b>21</b>

STAFFING COSTS

Throughout Spring Weekend, Mansfield's town officers and assigned resident state troopers worked 274.5 hours of overtime at a total cost of approximately \$15,857. This figure does include hours worked at

straight time by part-time town officers, but does not include regular hours worked by the full-time town officers and resident troopers during this time frame.

As reported by the Chief of the Mansfield Fire Department, the department's full and part-time fire personnel worked an additional 307.25 hours at a total cost of \$7,824, while the volunteer staff of the Mansfield Fire Department worked an additional 510 hours. Also, using an hourly figure of \$19.33, the value of the volunteer hours contributed by members of the Mansfield Fire Department to the event can be estimated at \$9,860. When the volunteer hours worked from the surrounding departments is included in the above calculation the value of volunteer hours can be calculated at \$28,125. Combined with the figure of \$7,824 for paid personnel, this brings the cost for fire and emergency services personnel to \$35,949. This figure does not include the regularly scheduled hours worked by fire personnel or the costs of supplies or equipment costs.

Over the three days of the University Spring Weekend, additional staffing expenditures for the town police and fire agencies total approximately \$23,681. It should be noted that this cost does not include volunteer time or costs associated with planning, training, or coordination activities. The Connecticut State Police, the University of Connecticut and other responding agencies and organizations undoubtedly experienced significant additional staffing costs as well.

### OBSERVATIONS

Every year following spring weekend, most of the primary agencies involved conduct an after-action review to examine the weekend in detail, and to note what actions worked well and what might need improvement. The after-action review is an essential planning tool for the future.

Following spring weekend 2008, the Connecticut State Police and the Mansfield Fire Department both conducted a thorough after-action review. The following observations are illustrative and informative:

- “Outsiders,” contribute disproportionately to the number of: traumatic injuries; medical emergencies (alcohol intoxication and alcohol poisoning); rowdiness; and, illegal behavior. Consideration should be given to limiting or denying parking for non-university vehicles by closing and or restricting public access to university parking lots
- As in 2007, the addition of the “Virtual Command Post” from the Connecticut Intelligence Center was very helpful in providing situational awareness and coordination of all of the public safety agencies involved
- In general, the students appear to appreciate the services provided by Public Safety personnel
- The Nursing Students from the School of Nursing were an additional asset for this year. They proved to be a “great help” in triage services
- Although they did not result in a great number of arrests, the DWI checkpoints were successful as a deterrent
- The police did write violations for the open container ordinance – this should be expanded for next year
- Carriage House could benefit from a fence along its frontage
- The DPH Mobile Medical Command Post was a valuable addition to the organization

- UConn's checkpoint along the path was successful in terms of providing a public safety presence and in disposing of alcohol
- Carriage House Apartment's provision against kegs seems to be having some effect – the number of kegs is way down
- Running the concert late is a good strategy to alleviate some of the numbers at X-lot
- Opening the Student Union, Mansfield Community Center and increasing the programming activities for students during Spring Weekend was a strategy in providing alternative activities – this effort should be continued and broadened for next year
- There seemed to be less broken glass and less vandalism than in previous years
- The DPH Mobile Medical Command Post was utilized for regular briefings of police, fire, and emergency management command staff and would be a good location for a unified command next year
- Dedicating two town officers to serve the remainder of the town worked well to ensure that the rest of the town had police coverage

### SUMMARY

We can attribute much credit for the relatively limited level of violence and injury experienced during Spring Weekend 2008 to the efforts of the public safety and emergency services personnel who were assigned and responded to the event. All of these staff members (career and volunteer) – from the town, the university, the state and the region – appeared very well prepared for the event and handled their responsibilities in a most capable and professional manner. The town and the university were very fortunate to have had the assistance of these dedicated staff and volunteers throughout the weekend.

In addition, credit must be given to staff members from the University of Connecticut and the Town of Mansfield who have worked throughout this last year to change the nature of the event and to advocate for responsible behavior on the part of the partygoers.

Attachment A:

## UConn Spring Weekend Events 2008

*Tuesday April 22, 2008*

Event	Location	Hosted By	Date	Time	Cost
 <p><b>Spring Weekend Kickoff</b> Featuring: "Break - The Urban Funk Spectacular" Spring Weekend t-shirts and gimmicks will be given out. There will also be a dance competition where prizes will be awarded.</p>	Jorgensen	USG	Tuesday April 22, 2008	6 - 7:30 p.m.	FREE!

*Wednesday April 23, 2008*

Event	Location	Hosted By	Date	Time	Cost
<p><b>A Chicken Nugget Eating Contest</b> Enter for a chance to win great prizes! If you have additional questions, contact Alex Prager (alex.prager@uconn.edu).</p>	Fairfield Way	Alpha Epsilon Pi	Wednesday, April 23	5 p.m.	\$10 entry fee for individuals/\$50 per team
<p><b>Lynn Smith~ Rolling Away: My Agony With Ecstasy</b> FREE for students with a book signing to follow! "Ecstasy captured my heart. Drugs made me willing to forget my dream. I started using more and more. Within five months, my life completely changed. I spent 14 days in a psychiatric ward receiving treatment. I have been given a second chance, and that is not something everyone gets. I have appeared on The Oprah Winfrey Show,</p>	Student Union Theatre	SUBOG and AOD present	Wednesday, April 23	7 p.m.	FREE

<p>MTV's True Life and others. I am an Advisory Board member of the Partnership for a Drug Free America and have testified before Congress for reforms in Drug Policy and Drug Education."</p>					
<p><b>Mocktails</b></p>	<p>Shippee Pit</p>	<p>Shippee CA Staff &amp; Health Education</p>	<p>Wednesday, April 23</p>	<p>8 p.m. to 10 p.m.</p>	

**Thursday April 24, 2008**

Event	Location	Hosted By	Date	Time	Cost
<p><b>Spring Special 2008</b> UCTV will be hosting its second annual Spring Weekend Special! There will be live performances by bands, acoustic musicians, dancers and other groups who wish to participate. Stop by for free food, giveaways, and a drawing for a big-screen TV!</p>	<p>North Lobby of the Student Union</p>	<p>UCTV</p>	<p>Thursday, April 24</p>	<p>3 p.m. - 6 p.m.</p>	
<p><b>Spring Weekend Dodge Ball Tournament</b> Grab Spring Weekend by the ball! Great ready for a Thursday night of fun at the Spring Weekend Dodge Ball Tournament. Register early at the SRF front desk to be guaranteed a spot in the tournament. All teams will be co-recreational and there will be a mandatory team captains meeting an hour prior to the event. Compete for prizes and bragging rights by dodging your way to victory! Register by April 21. Contact Michael Dalfonso (<a href="mailto:Michael.dalfonso@uconn.edu">Michael.dalfonso@uconn.edu</a>) with questions or for more information.</p>	<p>SRF</p>	<p>Recreational Services</p>	<p>Thursday, April 24</p>	<p>6 p.m.</p>	
<p><b>Hale and Ellsworth Movie Night</b> Nonstop movies</p>	<p>Hale and Ellsworth Husky Lounges</p>	<p>Hale and Ellsworth</p>	<p>Thursday April 24</p>	<p>6 p.m. - 3 a.m.</p>	
<p><b>UTO Board Game Night</b></p>	<p>Sousa Lounge</p>	<p>UTO</p>	<p>Thursday April 24</p>	<p>7 p.m. - 9 p.m.</p>	
<p><b>Comedian Jim David</b> JIM DAVID's outrageous and biting comedy has been seen on his own 1/2 hour special COMEDY CENTRAL PRESENTS JIM DAVID, as a comic pundit on Comedy Central's TOUGH CROWD WITH COLIN QUINN, as well as OUT ON THE EDGE and COMEDY CENTRAL'S USO TOUR. He was a guest "comedy consultant" on Bravo's smash QUEER EYE FOR THE STRAIGHT GUY, and appeared on Bravo's GREATEST THINGS ABOUT BEING.... His humor columns appear on HuffingtonPost.com and The</p>	<p>Student Union Theatre</p>	<p>SUBOG</p>	<p>Thursday, April 24</p>	<p>7 p.m.</p>	

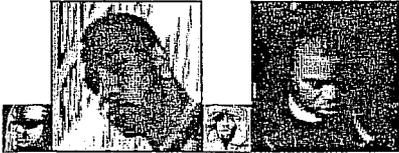
Advocate.					
<b>Towers Movie Night</b>	Towers Game Room	Towers	Thursday, April 24	7 p.m. - 9 p.m.	
<b>AARC Spring Weekend BBQ!</b> Enjoy free hamburgers, hotdogs, and water. Delicious food prepared for you by members of various faith organizations on campus.	Parking lot of St. Thomas Aquinas Chapel	Area Association of Religious Communities	Thursday, April 24	9 p.m. - 1 a.m.	FREE

**Friday April 25, 2008**

<b>Event</b>	<b>Location</b>	<b>Hosted By</b>	<b>Date</b>	<b>Time</b>	<b>Cost</b>
<b>Garrigus Suites Games and Ice Cream</b>	Garrigus Suites		Friday, April 25	2 p.m. to 5 p.m.	
<b>Hilltop Apartments Appreciation</b>	Hilltop Apartments Community Center		Friday, April 25	3 p.m. to 5 p.m.	
<b>Busby Suites Wild and Crazy Kids</b>	Outside, around Busby, and athletic courts		Friday, April 25	5 p.m. to 7 p.m.	
<b>UTO Laser Tag</b>	Towers Quad	UTO	Friday, April 25	7 p.m. to 11 p.m.	
<b>Late Night</b> with special events from the Department of Alcohol and Other Drug Services, the Violence Against Women Prevention Program (VAWPP), Dance Works, Material Science Engineers, and many others!	Student Union	SUBOG & AOD	Friday, April 25	9p.m. - 1 a.m.	
<b>AARC Spring Weekend BBQ!</b> Enjoy free hamburgers, hotdogs, and water. Delicious food prepared for you by members of various faith organizations on campus.	Parking lot of St. Thomas Aquinas Chapel	Area Association of Religious Communities	Friday, April 25	9 p.m. - 1 a.m.	FREE
<b>PB &amp; J Night</b>	Shippee Lobby	Shippee CA's	Friday, April 25	10 p.m. to Midnight	
<b>Towers Hot Dog Giveaway</b>	Towers Game Room		Friday, April 25	11 p.m. - ?	

Saturday, April 26 2008

Event	Location	Hosted By	Date	Time	Cost
<b>Oozeball</b> Online Registration: <a href="http://www.uconnalumni.com/oozeball">www.uconnalumni.com/oozeball</a>	CLAS Quad	Alumni Association	Saturday, April 26	All day	\$14 per player Registration is April 2nd - 11th
 <b>Southapalooza</b> Barbecue and Ice-Cream provided by Dining Services with a Valid UConn student ID. (Note: food served from 12-3pm)	South Quad (lawns in front of South B)	Alumni, Buckley, Shippee, and South Area Councils	Saturday, April 26	12 p.m. - 5 p.m.	
<b>West Fest</b>	West Quad		Saturday, April 26	12 p.m. to 5 p.m.	
<b>East Campus Carnival</b>	Lawn Between Hicks Hall and Hicks academic Building		Saturday, April 26	12 p.m. to 4 p.m.	
<b>UTO Dunk your CA!</b>	Towers Quad	UTO	Saturday, April 26	1 p.m. to 4 p.m.	
<b>UTO Tie-Dye in the Quad</b>	Towers Quad	UTO	Saturday, April 26	1 p.m. to 4 p.m.	
<b>McMahon Spring Weekend Game Tournament</b>	McMahon Game Room		Saturday, April 26	2 p.m. to 5 p.m.	
<b>Husky Village Bar-b-que</b>	Husky Village Volleyball Courts		Saturday, April 26	3 p.m. to 6 p.m.	
<b>Northwest Area Council Carnival</b>	Northwest Quad	Northwest Area Council	Saturday, April 26	4 p.m. to 7 p.m.	
<b>Towers Game Night</b>	Towers Game		Saturday, April 26	8 p.m.	

Pool/Ping-Pong/Foosball/Air Hockey/etc	Room			to 12 a.m.	
<p><b>Spring Weekend Concert</b>                  SUBOG presents their Spring Concert, featuring T-Pain and Flo Rida with special guests Method Man &amp; Redman. T-Pain will be supported by Sophia Fresh, Jay Lyriq and Tay Dizm.</p> 	Gamble Pavilion	SUBOG	Saturday, April 26	8 p.m. Doors open at 7pm.	<p><b>Floor:</b>                  \$20 UConn students,                  \$40 guests.  <b>Seats:</b>                  \$10 UConn students,                  \$30 guests.</p>
<p><b>Spring Weekend at the MCC</b> For EO Smith High School and UCONN students with valid student ID. Ping pong tournaments, PS-2 Guitar Hero tournament, knockout, pie-eating contest, frozen t-shirt contest, water volleyball, water polo, gift certificates, movies passes, and lots of munchies and drinks to keep you going! Questions? Call 429-3015</p>	Mansfield Community Center	The Town of Mansfield and Hartford Hospital	Saturday, April 26	9 p.m. - 12 a.m.	FREE!
<p><b>Late Night</b> with special events from the Department of Alcohol and Other Drug Services, the Violence Against Women Prevention Program (VAWPP), Dance Works, Material Science Engineers, and many others!</p>	Student Union		Saturday, April 26	9 p.m. - 1 a.m.	

Attachment B:

Spring Weekend Prevention Initiatives from 2004 to 2008

	Prevention Initiative	Objective	Responsible Parties	Year Initiative held				
				04	05	06	07	08
1	Letter to the area USG/Program- ming Board	Students reaching out to students to increase activities on other campuses	USG President	X				
2	Letter to Northeast region Chief Student Affairs Officers	Attempt to have the area universities make prevention attempts to keep their students away	Dean of Students Office	X	X	X	X	X
3	Letter sent to Mansfield area parents and school districts	To explain risks of weekend in attempt to have parents keep High School students away (letters sent to the local High Schools	State PD, Region #19 Superintendent, Director, USG Pres, DOS	X	X	X	X	X
4	Letter to UConn students	Outlines behavior that is expected and acceptable in an attempt to have students be responsible during the weekend.	Res Life	X	X	X	X	X
5	Letter to students	Outlining acceptable behavior and how not to have a problem over the weekend	Chief of Police	X	X	X	X	X
6	Letter to students	Outlining what is acceptable and expected by the university	VPSA	X	X	X	X	X
7	Additional programming	Programming to be offered for Saturday afternoon	Campus Activities	X	X	X	X	X
8	Food supplied	Provide free food to slow down intoxication rates  '04 - Thurs night only '05-'08 - Thurs and Fri nights	Area Religious Council	X	X	X	X	X
9	Area Package stores contacted	Attempt to limit the number of glass containers sold during Spring Weekend to limit the broken glass that injures people	Safer Spring Weekend Committee members	X	X	X	X	X
10	Lighting in Celeron Parking lot	Safety measure	Celeron and Carriage House Management	X	X	X	X	X
11	Safety Walk	Identify blue lighted emergency phones, ensure operation of phones and lights	USG and UConn Police	X	X	X	X	X
12	Plastic Cups	Replace glass bottles with plastic cups to minimize broken glass and injuries associated.  '04 - handed out by SA staff	USG	X			X	X

	Prevention Initiative	Objective	Responsible Parties	Year Initiative held				
				04	05	06	07	08
		'05 – ordered but not handed out – discussion around adding BAC chart to the cup  '06 – ordered but not handed out – discussion around having a lid on the cup to prevent additives in the cup						
13	t-shirts	Prevention message on shirt.  '05 – top ten ways to stay safe '06 – top ten ways to stay safe '07 – student designed graphic with all things to be concerned about on the weekend  '08 – '?'	USG	X	X	X	X	X
14	Themes introduced	'05 – 'Take Back Spring Weekend' – to get the student body to understand this is their weekend and 'crashers' are trashing the UConn reputation.  '06 – 'I am UCONN – You are UCONN!' – university spirit and pride.  '07 – 'Our Campus, Our Weekend, Our UConn!' – University pride and ownership – making it clear that this is not a party for the state or nation. Non-affiliated people tend to be the ones who vandalize the campus and do not care about the university reputation  '08 – "to be determined"	Committee and USG		X	X	X	X
15	Saturday Concert	Group brought in each year to provide an alternative to X-lot. Police try to end X-lot prior to the concert letting out.	SUBOG & Police	X	X	X	X	X
16	RHA Carnivals	Organized around Res Life complexes during the day on Saturday to provide alternative recreation. Some yrs larger than others	RHA	X	X	X	X	X
17	EMT services	Organized through the town since the inception of Spring Weekend. To provide necessary medical services to students. Mash unit set up outside the unsanctioned event for triage and students needing hospital services are sent to one of 5 area hospitals. Full report on numbers serviced is an Addendum to this report	Volunteer town EMT's and SHS RN's	X	X	X	X	X

	Prevention Initiative	Objective	Responsible Parties	Year Initiative held				
				04	05	06	07	08
18	Bracelets	'05 & '06 - 8,000 for students and 12,000 for friends of students. Goal was to assist students in seeing who is affiliated with the weekend and who is not. Build pride in their university. Byproduct - helped SHS identify students and therefore people with insurance to assist in processing. Students spoke more of the bracelet program in the DC than they did of plans to drink - so it replaced the buzz about alcohol for the weekend.  '07 - friends bracelets no longer bought.	SW Comm, USG, Res Life		X	X	X	X
19	Pep Rally	'05 - student run, speeches regarding safety issues of the weekend, encouraged responsible behavior and how the weekend effects the reputation of their school. Occurred mid April. (approx 500 in attendance - occurred at Student Union)	'05 - USG, UConn PD, SHS		X	X	X	X
		'06 - Occurred at Student Union - approx 5,000 showed - lines out the door. Huge buzz on campus about the rally. SW t-shirts handed out at event each yr.	'06 - USG, Student Affairs, UConn PD					
		'07 - Event moved to Jorgenson - filled main floor. SUBOG brought in a musical act.	'07 - USG, SUBOG, Student Affairs					
20	Advertising	Publicity for events advertised on specific posters and through the Daily Campus so students will know all of the alternative events occurring	USG		X			
21	Website	'06 -Spring Weekend Website developed to have one location for all of the events scheduled for the weekend (positive and sanctioned events)	'06 SUBOG, SAIT and Dept of AOD			X	X	X
		'07 - maintained through campus activities - events and prevention initiative added	'07 Campus activities, Dept AOD, SAIT					
		'08 - minutes to SW committee added, history of prevention added, community prevention added	'08 Dept AOD, SAIT					
22	Alcohol Safety Team	Collaborative effort to train nursing students in recognizing alcohol poisoning. They are then assigned to Res Halls and assist CA's in obtaining assistance for students in medical need. Nursing students gain academic credit through this project. See addendum  '05 - 39 students	AOD, SHS, Nursing, Res Life, Comm Police		X	X	X	X

	Prevention Initiative	Objective	Responsible Parties	Year Initiative held				
				04	05	06	07	08
		'06 – 80 students '07 – 37 students '08 - ? students						
23	Community Policing Programs	In dining halls re:staying safe, calling 911, using blue phones and how to report a crime.	UConn Community Police		X			
24	DUI checkpoints	'05 - In place three weeks in advance '06 – secured a grant to fund/ given fake ID checkers '07 – introduced on location processing center to speed up process "	State Police		X	X	X	X
25	Police Officer presence	'05 – increased number of officers	State Police		X		X	X
26	Safety Pledge	Students sign a pledge to adhere to safe behavior and are entered into a raffle to win a prize. Promotes safe behavior and defines what it is. Educates on BAC and other risk issues	Bacchus n Gamma (peer group), Res Life, Dept of AOD		X			X
27	TKE 5K run	Fundraiser for Alzheimer's research – organization asked to hold the event during the Saturday of Spring Weekend	TKE fraternity		X	X		
28	Campus Cable TV	Three separate shows regarding risks of alcohol use. Each presented for a month for the three months leading up to Spring Weekend	UCPTV – student Amanda – made this her semester project against the advice of her station advisor		X			
29	CPTV	President of student prevention group – Bacchus n Gamma, Dan Murphy was interviewed by Connecticut Public Television regarding all of the student driven prevention that has been occurring on campus and in the community regarding Spring Weekend.	CPTV, Bacchus n Gamma		X			
30	Press Conference	Press conference held to address the press before they advocate for the problems of Spring Weekend. This conference highlights all the prevention initiatives	News Sations, Community Town Hall, UConn Pres, Chief of Police (state and UConn police), students in prevention		X	X	X	X

UConn Spring Weekend 2008 Report

	Prevention Initiative	Objective	Responsible Parties	Year Initiative held				
				04	05	06	07	08
31	Night Court	UConn Community Standards Office set up business in the UConn PD the nights of Spring Weekend in an attempt to address unacceptable behavior immediately among students being arrested.	UConn PD, Community Standards Office		X	X		
32	BAC Late Night	Prevention programming held during 'UConn Late Night' a week before Spring Weekend to increase student awareness  '06 – another group on campus performed 'mocktails' during late night – may have been counter-productive	Dept of AOD, Campus Activities		X	X		
33	Local cable network	Interviews held with local cable channel on prevention efforts over Spring Weekend and on the local radio station	MCCP and AOD (Mayor and Director interviewed)			X		
34	'Don't be that Student'	Campaign based on true stories expressing the horrors of Spring Weekend and how students came so close to very serious harm. Tag line of the campaign was 'don't be that student'. Objective was to get students to look down upon poor choices and therefore be more likely to make positive choices. '06 - Stories received from SHS and PD, written up by AOD and distributed by CA '07 – recruited stories directly from students	Dept of AOD, SHS, Res Life			X	X	
35	Oozeball	'04 – same as the 20 yrs previous '05 – added a Student Affairs professionals team – get involved with students where they are at  '06 – Oozeball recess – added inflatable apparatus around location (not attended well). Added another food vendor. Dining Services opened Whitney Hall for breakfast to compete against the local bar "Ted's" Kegs and Eggs breakfast.  '07 – administrative team returns '08 – increase in # of courts and Dining services to give food on location and taking swipe card	Alumni Assoc event	X	X	X	X	X
36	Arts Festival	Student run from College of Fine Arts – Festival held in the Student Union all day on Saturday	College of Fine Arts Student			X		
37	Social Norm Campaign	'06 – based on survey results, marketed key prevention messages	Dept of AOD			X	X	X

	Prevention Initiative	Objective	Responsible Parties	Year Initiative held				
				04	05	06	07	08
		'07 – “Find Something Better Campaign” '08 – Fed Dept of Ed Grant – third campaign on prevention rolled out (see addendum)						
38	Survey	First survey of student attitude toward Spring Weekend completed. Found out 40% of students could care less if the event went away. Majority of students attending are Freshmen. This was an enormous prevention tool for the administration – gave the confidence needed to implement far reaching prevention. Discussion happened all the way to the president’s office  '08 – second version completed	Dept of AOD, Center for Student Research			X		X
39	Programming	Organized efforts with Cultural Centers to add programming for the weekend. In addition student activities increased programming as well	Cultural Centers, Student Activities				X	X
40	Helpful Packs	Mansfield Apartments CA developed packs for residents including NECASA Cards, AOD Pens, and info on the law and safety at parties	Res Life CA				X	
41	Community	Discussion on adding some community prevention to the web page					X	
42	Late Night	Increased programming in the Student Union, late night activities continued for this weekend	UConn PD, Student Activities, SUBOG				X	X
43	Symposium	Connecticut university symposium held at UConn to review our progress and how area universities can assist – held in Nov '07. 9 different universities showed up – approx 30 in attendance.	AOD, Community Standards, DOS, VPSA, Student Activities					X
44	Lifestar	Bringing Lifestar Helicopter to campus the week of Spring Weekend to allow students to tour the copter and learn the prevention elements put into place to keep them alive	AOD, Fire Dept, Lifestar					X
45	Reduce Underage Drinking Grant	Town and University grant to reduce underage drinking, held a ‘Take It Back’ event for High Schoolers and Parents to raise the awareness of the risk and made it clear that Spring Weekend is not for High School students	Community, EO Smith HS, Dept of AOD					X

	Prevention Initiative	Objective	Responsible Parties	Year Initiative held				
				04	05	06	07	08
46	Community Center late night	Town Community Center partnering with volunteers from Hartford Hospital to provide a late night event on the Friday of Spring Weekend from 8 to midnight as an alternative.	Community Center, Town Manager, Mayor, Dept of AOD, Hartford Hospital					X
47	'Message in a Bottle'	20 ounce plastic Water bottles to be distributed across campus to students to promote safety measures of knowing what is in your drink (if alcohol measure just one shot), plastic so no broken glass or lacerations, covered – so noone can add a drug or substance to your drink.	Dept of AOD					X
48	EMT services	Town volunteer fire department has a "pre-weekend" review with all volunteers to explain the system of providing services to ill or injured students. 2007- Uconn students attended for the first time to see all of the work involved in keeping them safe during the weekend. 2008 - same presentation was given to the students involved in the Alcohol Safety Team project.	Volunteer Fire Departments - Town of Mansfield				X	X
49	Helicopter	Helicopter scans the area with a heat sensitive laser in order to identify any passed out bodies in the woods. 2007 - first year no students were passed out in the woods		X	X	X	X	
50	Ph.D. student Survey	Evaluating prevention initiatives among the student body	Graduate student				X	
51	Residence Hall prgrams	Provide alternative social activities to residence hall students; such as movie marathons, day trips to New York City and Boston, sporting activities and competitions, craft nights, acoustic band performances, and video gaming competitions.	Residential Life	X	X	X	X	X
52	Residential Hall Game Rooms	Provide alternative social activities to residence hall students by promoting and utilizing residence hall game rooms; including ectended hours over Spring Weekend.	Residential Life	X	X	X	X	X
53	Car Smash	Purpose of this philanthropy is to give students a mechanism to release frustrations at the end of the school year that is appropriate. This fraternity has partnered with the Office of Alcohol and Other Drug Services to use their event as a vehicle to get the prevention message out to students.	ZBT, Department of Alcohol and Other Drug Services		X	X	X	X

	Prevention Initiative	Objective	Responsible Parties	Year Initiative held				
				04	05	06	07	08
54	3 part series	topics scheduled to speak of laws, responsible drinking and safe sex practices	IFC					X
55	Southpalooza	Three residential halls are collaborating to provide a large carnival alternative program on Saturday during the day for Uconn students. Entertainment and prevention programs available	South, Shippee, Buckley RHA, Dept of AOD					X
56	Door-to-Door Visits Off-Campus	MCCP organized door-to-door visits to remind students of expectations and encourage safety during Spring Weekend.	MCCP				X	X

Supporting Documentation:

1. EMT report
2. SHS report
3. Alcohol Safety Team report
4. AST – ppt from ACPA
5. Social Norm Campaign for '06, '07, '08.
6. Survey '06 - '08
7. Safe Pledge
8. NECASA Card



Item #4

**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *MWH*  
**CC:** Maria Capriola, Assistant to the Town Manager  
**Date:** November 24, 2008  
**Re:** GASB 45 Presentation by Milliman, Inc.

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**Subject Matter/Background**

Mr. Steve Lemanski with Milliman, Inc. will make a short presentation on the actuarial analysis of the town's post employment benefit (OPEB) liabilities. This analysis is now required by Statement 45 of the Government Accounting Standards Board (GASB).

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**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager  
**CC:** Maria Capriola, Assistant to Town Manager; Andrea Epling, Registrar;  
Beverly Miela, Registrar; Mary Stanton, Town Clerk  
**Date:** November 24, 2008  
**Re:** Election Day 2008

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**Subject Matter/Background**

At your October 27, 2008 meeting, the Town Council asked that we add this item to a future agenda in order to review Election Day 2008, particularly the viability of Buchanan Auditorium as the polling location for District 3. Our Registrars of Voters will attend the meeting to discuss this topic with the Council.

**Attachments**

- 1) H. Raphaelson re: District 3

Howard A Raphaelson  
119 Timber Drive  
Storrs, CT 06268

*Future agenda*

October 16, 2008

Registrars of Voters, Town of Mansfield  
North Eagleville Road  
Storrs, CT 06268

Ladies:

This is to confirm the conversations we have had recently and in the past, regarding potential voting problems at District 3.

District 3 has limited parking. At the last presidential election District 3 was at Southeast School, and it was obvious that far more parking was utilized than is available at the library. In fact, at the last use of the present location, turnout was quite low, and the parking lot was at capacity for most of the day. The expected turnout on November 4<sup>th</sup> will almost certainly result in potential voters being unable to park. Some will wait on the street – an unsafe practice – either parking or waiting for a space to become available. Others will certainly give up and will be disturbed that they were disenfranchised after taking the time to drive to their voting place.

Those who are able to get into the polling place and wish to know who is responsible for the problem will be told that the parking is not my responsibility. I am sure there will be complaints, and perhaps formal ones to the Secretary of the State. I suggest you attempt to solve this problem, or at least understand where the responsibility lies, so that you can attempt to protect yourselves against lawsuits or action by the state agency enforcing compliance with election laws.

Sincerely

*Howard Raphaelson*

Moderator, District 3



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *MH*  
**CC:** Maria Capriola, Assistant to Town Manager; Gregory Padick, Director of Planning; Curt Vincente, Director of Parks and Recreation; Jennifer Kaufman, Parks Coordinator  
**Date:** November 24, 2008  
**Re:** Open Space Preservation – Luce Property

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**Subject Matter/Background**

The Luce property is a 5.9-acre property that is part of the Coney Rock area, which is listed as a Significant Conservation and Wildlife Resource in the 2006 Mansfield Plan of Conservation and Development. The property abuts protected land on all sides, except a portion along the west boundary (see attached map). The land features a mature oak and maple forest that slopes eastward to the edge of and into a large marsh. There are scenic views of this marsh in winter from the old road. The Luce property contains the only remaining unprotected area in this part of the marsh, the majority of which is protected by Joshua Trust ownership and conservation easements on house lots. Although the Luce property is narrow, it provides a corridor between houses for wildlife to move between the large interior forest tracts on the north and south sides of Mulberry Road.

Preservation of this property would preserve part of Coney Rock and part of a large marsh, as well as create permanent public access along the discontinued portion of Woodland Road for access to Coney Rock. Protection of this property would complete the Coney Rock preservation project, and establish an important link in a long-distance trail.

Joshua's Tract Conservation and Historic Trust has requested that the Town fund 50 percent (\$12,500) of the \$25,000 purchase price. The trust would hold ownership title, as it has done with adjacent purchases. Mr. Luce has a recent appraisal from Stewart Appraisal Services of Tolland, which places the value of the property at \$52,500. The Town, with the most recent revaluation, valued this property at \$27,000.

As documented in the attached Open Space Preservation Committee report, the Town of Mansfield has a long history of partnering with Joshua's Trust to preserve land in the Coney Rock Preserve area. In 2001, Joshua's Trust contributed to the Town's purchase of the Olsen property (the Town-owned portion of Coney Rock Preserve), and, in 2004 the Town assisted the trust with its acquisition of the Mullane property (Proposal Rock). A Town contribution to the Luce property would continue this history of cooperation and collaboration between the Town of Mansfield and Joshua's Trust.

### **Financial Impact**

If the Town chooses to contribute to the purchase of this property, our share would be paid from the existing balance in the Open Space Acquisition Fund.

### **Recommendation**

In conformance with the Town's open space acquisition procedures, staff recommends that the Town Council refer this item to the Planning and Zoning Commission for review pursuant to section 8-24 of the Connecticut General Statutes, and schedule a public hearing for 7:30 PM at its regular meeting on December 8, 2008, to solicit public comment regarding the proposed joint purchase.

If the Town Council supports this recommendation, the following resolution is in order:

*Move, to refer the request from Joshua's Tract Conservation and Historic Trust to share in the financing of the purchase of the 5.9-acre Luce property to the Planning and Zoning Commission for review pursuant to section 8-24 of the Connecticut General Statutes, and to schedule a public hearing for 7:30 PM at the Town Council's regular meeting on December 8, 2008, to solicit public comment regarding the proposed joint purchase of the Luce property.*

### **Attachments**

- 1) Request for support from Joshua's Trust
- 2) Open Space Preservation Committee Report
- 3) Existing and Potential Trails on the Luce Property and Existing and Contiguous Open Space
- 4) The Coney Rock Preserve Project
- 5) Aerial Photo of Coney Rock Preserve Project



RECD NOV 03

Joshua's Tract Conservation and Historic Trust, Inc.  
PO Box 4, Mansfield Center, CT 06250-004

October 28, 2008

Mr. Matthew Hart  
Mansfield Town Manager  
Audrey P. Beck Municipal Building  
4 South Eagleville Road  
Mansfield, Connecticut 06268

Dear Mr. Hart:

I am writing to you, as suggested by Mr. Greg Padik, to propose a joint Joshua's Tract/Town of Mansfield purchase of a 5.9 acre parcel of land from Mr. Harvey Luce of Mansfield. Mr. Luce approached the Trust late last winter wanting to know if the Trust was interested in purchasing this remainder parcel from a subdivision he developed in 2003 on Mulberry Road. We feel this property is a key parcel to protecting abutting properties owned by the Trust, protecting the entrance to the Mullane Trail to the Proposal Rock/Coney Rock open space complex, and ensuring the continued use of the informal lower Woodland Road hiking trail and its future connection to the Dorwart property on the other side of Mulberry Road. Such a purchase would add one of the last remaining pieces to a future loop trail linking Coney Rock, Land Trust land, Dorwart property, Nipmuck Trail and the Lyons Club property.

At the time Mr. Luce approached the Trust his property was on the market, and still is, through the real estate firm ERA with an asking price of around \$98,000. The Town, at its last town wide reassessment put the parcel's full value at \$27,000. Mr. Luce has a recent appraisal from Stewart Appraisals Services of Tolland which places the value at \$52,500. He is now willing to sell his 5.9 acres to for \$25,000. We feel this is a fair bargain sale price given property values in Mansfield and even if this parcel fails to qualify as a building lot under current lot requirements.

The Trust's Acquisitions Committee has reviewed the property and made a favorable recommendation to the Trust's Board of Trustees. The Trust's Board meets again on November 13, 2008 where a motion will be offered for the Trust to purchase the Luce property. Because of the compelling reasons for this purchase I expect a positive endorsement from the Board. In anticipation of the Boards action, and to ease the financial burden on the Trust I propose the Town of Mansfield join us in a 50/50 cost

sharing purchase of this property with the Trust holding ownership title as we have done in adjacent purchases.

In the past the Town of Mansfield and Joshua's Tract have had much success in cooperatively purchasing property for open space and we feel this can be another example of taking advantage of opportunities as they present themselves to meet future needs of Mansfield's residents. We look forward to the Council's response to our proposal and urge a favorable response.

Sincerely,

A handwritten signature in cursive script that reads "Warren Church". The signature is written in dark ink and is positioned above the typed name.

Warren Church  
President, Joshua's Tract Conservation and Historic Trust

## OPEN SPACE PRESERVATION COMMITTEE

November 19, 2008

To: Town Council

Re: Town contribution toward Joshua Trust's purchase of the Luce Property

At their November 18, 2008, meeting, the Committee reviewed Joshua Trust's request for the Town to contribute toward the cost of the Trust's proposed acquisition of the 5.9-acre Luce property on Mulberry Road. The parcel would be owned and managed by the Trust.

### COMMENTS

The Town and Joshua's Trust have been working on a cooperative project to preserve Coney Rock since 1999. Two parcels have been purchased with contributions from the Town and the Trust (see history of this project below). The preservation of the Luce property would complete the Coney Rock Preserve project. The committee reviewed this property with reference to the Town Plan's Open Space Acquisition Priority Criteria, and summary of their review follows.

#### 1) **The land.**

The Luce property is part of the Coney Rock area, which is listed as a Significant Conservation and Wildlife Resource in the Town Plan. The property abuts protected land on all sides, except a portion along the west boundary, which is formed by the discontinued section of Woodland Road (see map). The land features a mature oak and maple forest that slopes eastward to the edge of and into a large marsh. There are scenic views of this marsh in winter from the old road.

Creating a short side trail to the marsh edge would offer easy access to views year-round. The Luce property contains the only remaining unprotected area in this part of the marsh, which is currently protected by Joshua Trust ownership and conservation easements on house lots.

Although the Luce property is narrow, it offers a wildlife corridor between houses for wildlife to move between the large interior forest tracts on the north and south sides of Mulberry Road.

#### 2) **Access to the east side of Coney Rock Preserve.**

The half-mile discontinued section of Woodland Road connects the end of the travel portion of Woodland Road to a junction with Mulberry Road. This discontinued section is a popular walking route, and it also provides access to the Mullane trail that climbs the east side of Coney Rock. The approach to this trail is from two directions.

A) Trail access from the north leads from the end of Woodland Road (travel portion) via the discontinued road through JT's Proposal Rock Preserve (Mullane parcel). JT owns this section of the discontinued road, so access is permanently preserved.

B) Trail access from the south follows the discontinued road from Mulberry Road. This section is on private land, so the road bed is divided down the middle between the two abutting land owners. The east half of this section of the road bed is owned by Luce. There is no formal permission to use this part of the road from either owner. By purchasing the Luce

property, JT would own the east half of the road bed and thus secure permanent public access to Coney Rock from Mulberry Road. Parking on Mulberry Road is currently available on land across Mulberry Road from the entrance to the discontinued road. This parking area will be deeded to the Town as part of a subdivision open space dedication.

### 3) **Long-distance trail.**

The Luce property is an important link in a long-distance walking trail on public-access land. This trail circles for several miles across Coney Rock Preserve, Fifty-Foot Cliff Preserve, UConn forest land, and Mansfield Hollow State Park. The only other private property in this loop is the Dorwart property, which is across Mulberry Road from the Luce property. Following protection of both the Luce and Dorwart properties, this loop trail can be completed. There is no alternative to the Luce property for connections on the north side of Mulberry Road.

## RECOMMENDATIONS

The committee recommends that the Town contribute to the purchase of the Luce property by Joshua's Trust 1) to preserve part of Coney Rock and part of a large marsh and 2) to create permanent public access along the discontinued portion of Woodland Road for access to Coney Rock and as an important link in a long-distance trail.

## HISTORY OF THE CONEY ROCK PRESERVE PROJECT

December, 1999, Representatives of Joshua's Trust (JT) and the Town of Mansfield met at the Coney Rock lookout to discuss the opportunity for a cooperative effort to preserve Coney Rock.

May, 2001, **Olsen property** (60 acres on west side of Coney Rock) was purchased by the Town. Partners included the Town (\$45,000), DEP (\$50,000 grant awarded to the Town and JT as joint applicants) and JT (\$5,000 in cash and \$5,000 of in-kind services). JT had obtained a license for public access to the Chapin property to support the application for the DEP grant.

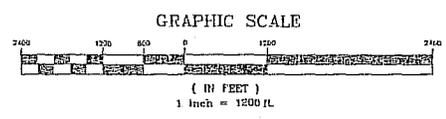
May, 2002, **David Storrs Chapin** donated 134 acres on top and east side of Coney Rock to JT.

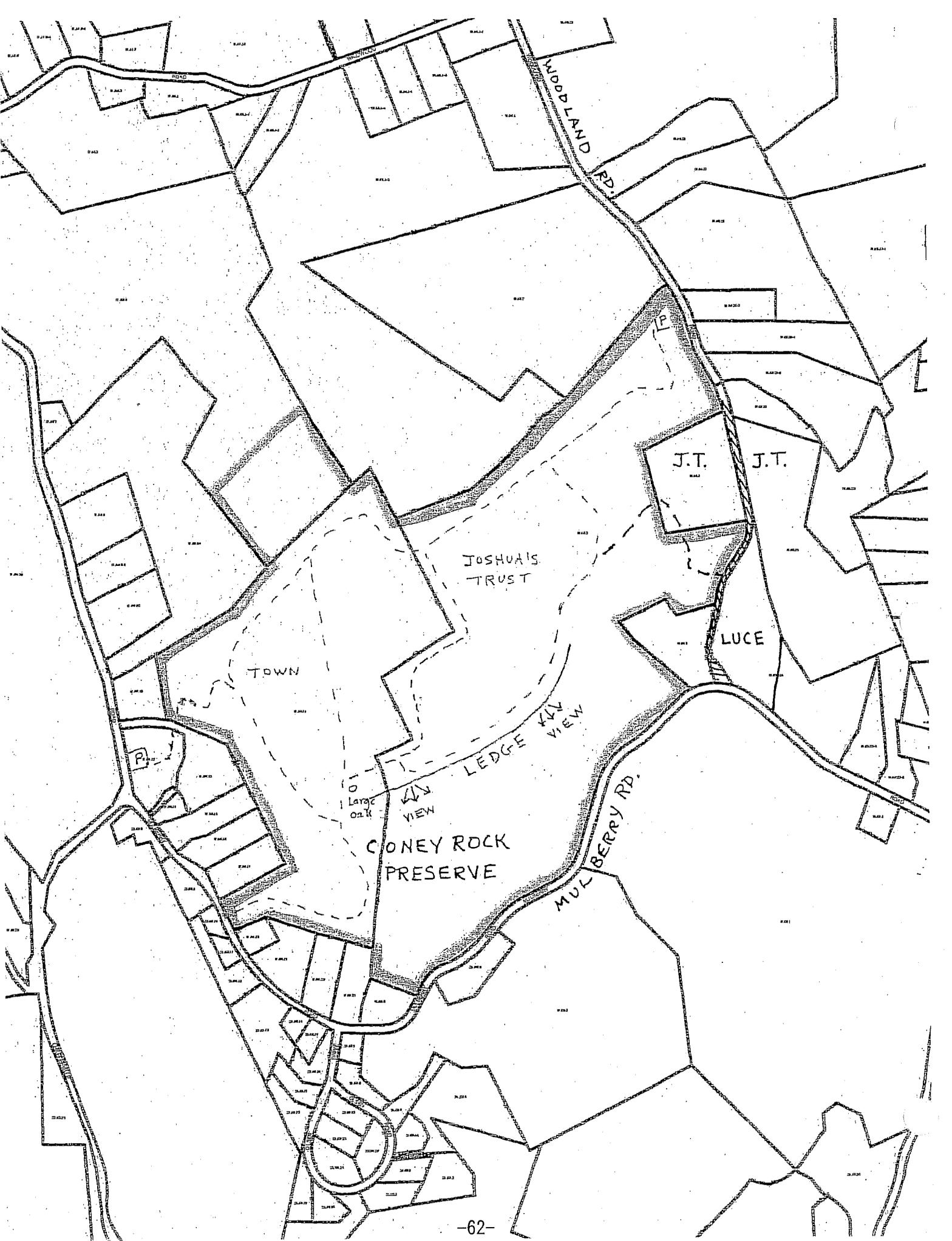
June, 2004, **Mullane property–Proposal Rock** (17 acres on east side of Coney Rock and part of a large marsh) was purchased by JT with a contribution from the Town (\$10,000 from Town, \$25,000 from JT).

November, 2008, **Luce property** (5.9 acres on east side of Coney Rock) is being considered for purchase by JT with a possible contribution from the Town. **Protection of this property would complete the Coney Rock preservation project.**



EXISTING AND POTENTIAL TRAILS  
ON THE Luce PROPERTY  
AND EXISTING CONTIGUOUS OPEN SPACE





WOODLAND RD.

P

J.T.

J.T.

JOSHUA'S TRUST

LUCE

TOWN

P

Large oak

VIEW

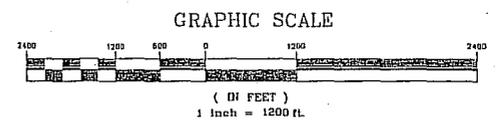
LEDGE VIEW  
KILL VIEW

CONEY ROCK PRESERVE

MULBERRY RD.



AERIAL PHOTO  
OF THE LUCE PROPERTY  
AND CONTIGUOUS OPEN SPACE



PAGE  
BREAK



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *Matt*  
**CC:** Maria Capriola, Assistant to Town Manager; Gregory Padick, Director of Planning; Curt Vincente, Director of Parks and Recreation; Jennifer Kaufman, Parks Coordinator  
**Date:** November 24, 2008  
**Re:** Open Space Preservation - Dorwart

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**Subject Matter/Background**

The Dorwart property consists of 55.2 acres with approximately 779 feet of frontage on Mulberry Road. This property provides a valuable link between Mansfield's Lions Club Memorial Park (owned by Lions Club with 25-year lease to the Town) and Mansfield Hollow State Park (owned by the Army Corps of Engineers, leased to the state of Connecticut) on the south and Coney Rock Preserve (jointly owned by the Town of Mansfield and Joshua's Tract Conservation and Historic Trust) and Fifty-foot Cliff Preserve (owned by the Town of Mansfield) on the north. A map detailing this connection is attached.

The acquisition of the Dorwart Property would create one of the longest contiguous loop trails in Mansfield and ensure permanent access to important recreation resources such as nature study, hiking trails, and scenic viewing. These connections would complete protection of a large, contiguous, interior forested tract and provide significant wildlife corridors between preserved forest areas to the north and south and between large wetlands to the east and west. These preservation goals are supported in Mansfield's 2006 Plan of Conservation and Development.

The property is being offered to the Town at a price of \$325,000. The DEP has awarded the Town an Open Space and Watershed Acquisition Grant totaling \$112,500, or 34.6 percent of the purchase price. A previous appraisal report, based on 2004 data, appraised the property at \$250,000. Mansfield's Assessor estimates the current fair market value of the property to be \$333,880.

**Financial Impact**

The existing balance (approximately \$630,000) in the Town's Open Space Acquisition Fund is sufficient to cover the purchase of the subject property and related survey costs.

**Recommendation**

In conformance with the Town's open space acquisition procedures, staff recommends that the Town Council refer this item to the Planning and Zoning Commission for review pursuant to section 8-24 of the Connecticut General Statutes, and schedule a public hearing for 7:30 PM at its regular meeting on December 8, 2008, to solicit public comment regarding the proposed purchase.

If the Town Council supports this recommendation, the following resolution is in order:

*Move, to refer the proposed purchase of the 55.2-acre Dorwart property to the Planning and Zoning Commission for review pursuant to section 8-24 of the Connecticut General Statutes, and to schedule a public hearing for 7:30 PM at the Town Council's regular meeting on December 8, 2008, to solicit public comment regarding the proposed purchase of the Dorwart property.*

**Attachments**

- 1) Open Space Preservation Committee Report
- 2) Memo from Town of Mansfield Assessor
- 3) Existing and Potential Trails on the Dorwart Property
- 4) Aerial Photo of Dorwart Property and Contiguous Open Space

## OPEN SPACE PRESERVATION COMMITTEE

November 19, 2008

To: Town Council

Re: Acquisition of the Dorwart Property

At their November 18, 2008, meeting, the Committee reviewed the Town's proposed acquisition of the 55.2-acre Dorwart property on Mulberry Road. A DEP grant has been awarded to the Town for this purchase. The committee reviewed this property with reference to the Town Plan's Open Space Acquisition Priority Criteria (see below).

### COMMENTS

**Natural Resources:** The Dorwart property has a mature hardwood/conifer forest on a relatively level plateau, which drops steeply along escarpments on its west side. It is part of a large interior forest tract and fills a gap between two large forest preserves: Coney Rock Preserve to the north (across Mulberry Road) and Mansfield Hollow State Park to the south. A year-round stream crosses the property along its frontage on Mulberry Road. This stream flows between a large marsh upstream and a beaver meadow downstream (on abutting properties) before continuing to the Fenton River. The property and this stream are part of the watershed of the Willimantic Reservoir, a public water supply. Several vernal pools are perched on the plateau, and the northeast corner of the property contains a shrub swamp.

**Recreational Resources:** Existing trails in Coney Rock Preserve and in Mansfield Hollow State Park can be connected through the Dorwart property to complete a long-distance loop trail on public-access lands via Lions Club Field, and Fifty-Foot Cliff Preserve (see map). These trails are popular for hiking and cross-country skiing, so completing this trail would enhance Mansfield's recreational resources. The year-round stream extends 1400 feet along Mulberry Road. It has a native trout population and offers easy access from Mulberry Road for recreational fishing.

**Scenic Resources:** There are scenic views from the top of the escarpment. Preservation of the Dorwart property would protect the view from Coney Rock Preserve's ridge-top lookout. This view extends across the Dorwart property and Mansfield Hollow State Park. The rocky cascades in the brook can be seen from Mulberry Road.

### RECOMMENDATIONS

The committee recommends that the Town purchase the Dorwart property to achieve the following goals: 1) preserve part of a large forest tract and provide a continuous protected forest area and wildlife corridor between Coney Rock Preserve and Mansfield Hollow, 2) protect a stream connecting two large wetlands, 3) preserve a significant area in the Willimantic Reservoir

OSPC comments, Dorwart property

watershed , 4) provide an important link in a long-distance loop trail, 5) preserve scenic views from Coney Rock and Mulberry Road.

#### RESULTS OF CRITERIA REVIEW:

1. List of Significant Conservation and Wildlife Resources in the Town Plan (Appendix J). The Dorwart property is part of a large interior forest block identified on Map 21 of the Town Plan. It also contains a portion of a year-round tributary stream to the Fenton River.
2. Features of historical interest: An abandoned Town road crosses the south part of the property. It once connected Mulberry Road to Wormwood Hill Road, and it features double stone walls and an adjacent house foundation.
3. Notable wildlife habitats: A mature forest in an interior forest tract.
4. Water resources: The brook features many scenic cascades and has native brook trout. The land and this stream are in the watershed of the Willimantic Reservoir, a public water supply. There are several vernal pools. The northeast corner contains most of a large shrub swamp.
5. Important forestry lands: The property has not been logged for at least 25 years. The property has a high diversity of large mature trees.
6. Scenic resources: View of the property from Coney Rock Preserve. Views of the brook from Mulberry Road. Westward views from the edge of the escarpment.
7. Creates connections: The Dorwart property abuts Coney Rock Preserve across Mulberry Road and Mansfield Hollow State Park to the south. Preservation of the Dorwart property would protect a broad forested area connecting these two large preserved areas, providing for continuous forest cover and a preserved wildlife corridor. Existing trails in these two public-access areas could be connected by a trail through the Dorwart property and Lion's Club Field. This trail connection would become part of a long-distance loop trail that includes Fifty-foot Cliff Preserve.

# TOWN OF MANSFIELD ASSESSOR'S OFFICE



MEMO

TO: Matthew W. Hart, Town Manager  
Greg Padick, Director of Planning  
FROM: Irene E. LaPointe, Town Assessor  
DATE: November 18, 2008  
RE: Dorwart Property Valuation – 55 Acres on Wormwood Hill Rd.  
Map/Block/Lot: 018/0068/0001

I've been asked to provide an estimate of current fair market value for 55 acres on Wormwood Hill Road that the Town may purchase from the Reinhold A. & Juanita M. Dorwart Family Trust. Presently, the acreage is valued under PA490, Forest Land @ \$100/Acre.

## Review Considerations:

- Based on 2004 and 2007 appraisal reports prepared by T. Rummel, the "highest and best use" of the property would be to subdivide it into "three to five residential lots using common driveways."
- Road frontage is approximately 800–900 feet.
- The parcel is located in a RAR90, Rural Agricultural Zone, which requires a minimum 90,000 square foot building lot.
- At present, building lots in the neighborhood are valued an average of \$110,000.
- Unimproved lots, from a developer's point of view, are typically discounted by about 30%.
- Vacant acreage, above and beyond the two-acre building lot, currently is valued in Mansfield at \$6,000/front acreage and \$3,000/rear acreage.
- Mansfield's Zoning and Subdivision Regulations include provisions for common driveways serving up to 3 lots and provisions that authorize waivers of lot frontage for new lots off of common driveways.

Based upon the above considerations, it is likely that the subject 55-acre parcel can be divided into at least three building lots. Assuming 3 lots of equal size, an

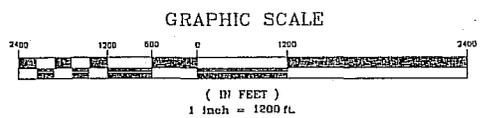
estimate of fair market value would be calculated as follows:

2 Acre Building Lot	\$110,000
16.33 Excess Rear Acreage @ \$3,000/AC	<u>48,990</u>
	158,990
	X <u>3 lots</u>
	476,970
30% discount	<u>(143,090)</u>
Estimate of Fair Market Value	\$333,880





AERIAL PHOTO  
OF THE DORWART PROPERTY  
AND CONTIGUOUS OPEN SPACE





**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *MH*  
**CC:** Maria Capriola, Assistant to Town Manager; Gregory Padick, Director of Planning; Curt Vincente, Director of Parks and Recreation; Jennifer Kaufman, Parks Coordinator  
**Date:** November 24, 2008  
**Re:** Open Space Preservation – Moss Sanctuary

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**Subject Matter/Background**

The Albert E. Moss Forest, Wildflower, and Wildlife Sanctuary was established in 1989 by the University of Connecticut Board of Trustees. However, there is no deed restriction on this property providing for its permanent preservation.

This 135-acre tract of land has served as an outdoor classroom for University and Town programs and a place where visitors from Northeastern Connecticut can enjoy native flora and fauna, walk through trails, and discover a variety of natural habitats. The property is used for class field trips and research projects by E.O. Smith and UConn students alike, and this parcel currently serves as a "village woods" with trails that are easily accessible by nearby residents in a densely developed area. If preserved, the wooded open space on this property would compliment the Storrs Center development nearby. It could provide an extension for recreational programs at the Mansfield Community Center with an outdoor venue for walking and possibly a fitness trail.

The Connecticut Forest and Parks Association (CFPA) is offering the Moss Sanctuary to the Town of Mansfield at a price of \$100,000. According to the Town Assessor, this property is currently valued at \$3,000 per acre, for a total of \$405,000.

As described in the attached letter, the acquisition of the Moss Sanctuary by the CFPA is part of a larger series of land conservation transactions that would result in permanent conservation of more than 253 acres of land in Mansfield and Willington, 50 years' protection of an additional 300 acres, and permanent protection of more than three miles of the blue-blazed Nipmuck Trail in Mansfield and Willington. Additionally, the protection of these lands would contribute to maintaining the natural hydrology of the Fenton River Watershed. Should the Town of Mansfield approve purchase of this property, CFPA would place a conservation restriction on the property to ensure the property's preservation as well-managed forest and wildlife habitat, which are CFPA's priorities.

As stated in the attached report, the Open Space Preservation Committee supports this proposed acquisition. The committee does, however, raise two concerns. The first issue is guaranteed availability of access to the Moss Sanctuary from behind the UConn

apartments on South Eagleville Road. Staff has addressed this concern by requiring access as a contingency of purchase. The second concern the committee raises is the condition of the 19<sup>th</sup> century stone dam. Staff and an external expert have studied the historic structure, and it is estimated that the Town would need to spend an estimated \$218,600 over the next five to ten years to repair and maintain the dam. There is no imminent threat that the dam will fail; however, repair and maintenance of any dam must be considered. The Connecticut Department of Environmental Protection (DEP) has a grant program specifically for municipalities, which would fund up to two thirds of the repair costs. The reports demonstrating the condition of the dam are attached.

### **Financial Impact**

If approved, this purchase would be funded from the existing balance (approximately \$630,000) in the Town's Open Space Acquisition Fund. Two thirds of the estimated \$218,600 to repair the dam could be funded through the Department of Environmental Protection Flood and Erosion Board Program, a program specifically designed for repair of municipally owned dams. The remaining dam repair costs could be funded through the Open Space Acquisition fund.

### **Recommendation**

In conformance with the Town's open space acquisition procedures, staff recommends that the Town Council refer this item to the Planning and Zoning Commission for review pursuant to section 8-24 of the Connecticut General Statutes, and schedule a public hearing for 7:30 PM at its regular meeting on December 8, 2008, to solicit public comment regarding the proposed purchase.

If the Town Council supports this recommendation, the following resolution is in order:

*Move, to refer the proposed purchase of the 135-acre Albert E. Moss Forest, Wildflower, and Wildlife Sanctuary to the Planning and Zoning Commission for review pursuant to section 8-24 of the Connecticut General Statutes, and to schedule a public hearing for 7:30 PM at the Town Council's regular meeting on December 8, 2008, to solicit public comment regarding the proposed purchase of the Moss Sanctuary.*

### **Attachments**

- 1) Offer letter from CFPA
- 2) Open Space Preservation Committee Report
- 3) Staff Report on Moss Sanctuary Tift/Sullivan's Pond dam
- 4) Comments from Karl Ascimovic, P.E. & L.S. regarding Moss Sanctuary Tift/Sullivan's Pond Dam

Matthew W. Hart, Town Manager  
Town of Mansfield  
4 South Eagleville Road  
Storrs-Mansfield, CT 06268

November 6, 2008

Re: Albert E. Moss Forest, Wildflower and Wildlife Sanctuary Offer and Proposal

Dear Matt,

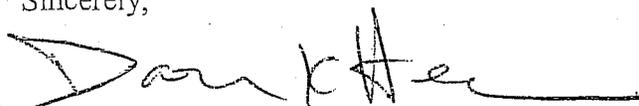
Please accept this letter as an official offer and proposal of actions for the sale of the 135.56 acre Moss Sanctuary parcel to the Town of Mansfield (the "Town") at a price of one hundred thousand (\$100,000.00) dollars. As you know, the Connecticut Forest and Park Association is entering into this undertaking with the Town as part of a larger series of land conservation transactions with the University of Connecticut (the "University") that will result in permanent conservation of more than 253 acres of land in Mansfield and Willington, a 50 year protection of an additional 300 acres, and permanent protection of more than three miles of the Blue-Blazed Nipmuck Trail. Additionally, the protection of these lands contributes to maintaining the natural hydrology of the Fenton River Watershed.

As a result of this work, CFPA will take ownership of the Moss Sanctuary as part of an agreed upon exchange of land and land protection actions with the University and will reserve a Conservation Restriction on the parcel. Subsequent to the placing of that Conservation Restriction, CFPA intends to convey the parcel to a third party. Previous discussions between CFPA and the Town have identified the Town as a prospective purchaser and have resulted in an Intent to Purchase Real Estate agreement developed in collaboration with Town staff.

The Conservation Restriction mentioned above will generally be in the form reviewed by Town Staff in 2007. Town staff and CFPA working to reach mutually agreeable provisions for the Town's future use while maintaining the environmental integrity of the property.

We are looking forward to completing this project as soon as possible and are pleased to be working with you to secure the Moss Sanctuary as part of Mansfield's future.

Sincerely,



Damon Hearne  
Land Conservation Director

## OPEN SPACE PRESERVATION COMMITTEE

November 19, 2008

To: Town Council

Re: Acquisition of the Moss Sanctuary

At their November 18, 2008, meeting, the Committee reviewed the Town's proposed acquisition of the 135-acre Moss Sanctuary from the Ct. Forest and Park Association (CFPA). A conservation easement would be placed on the deed by CFPA to insure its preservation as a well-managed forest and as wildlife habitat, which are CFPA priorities.

COMMENTS: This parcel currently serves as a "village woods" for the Storrs area. It offers several trails that are easily accessible by nearby residents in this densely developed area. It could provide an extension for recreational programs at the Community Center with an outdoor venue for walking and possibly a fitness trail. The property is used for class field trips and research projects by E.O. Smith and UConn students. The committee reviewed this property with reference to the Town Plan's Open Space Acquisition Priority Criteria (see these below for additional benefits of this property).

### RECOMMENDATIONS:

It is important for the Town to own the Sanctuary to realize its benefits. However, the committee recommends that two issues be addressed before the Council makes a decision about purchase of this property.

1) Access from South Eagleville Road. Currently trail and maintenance-vehicle access is from the parking lot behind UConn's student apartments across from Town Hall. It would be necessary to have a right-of-access behind the apartments for the Town to manage the Sanctuary and for trail access. This right-of-access would need to be negotiated with UConn and included in the deed. (The other access to the Sanctuary via its frontage at Rt. 195 and Birchwood Heights is not feasible for vehicles because it would involve a wetland crossing at the bottom of a steep slope.)

2) Tift Pond's scenic appeal and its historic role as a reserve pond for the Hanks silk mill are an important part of the Sanctuary's function as a public asset. On the other hand, the dam's current condition, potential liability issues, and estimated maintenance costs over many years should be considered. The committee notes that DEP's classification for this dam is "lowest risk" and that there is not an immediate threat to its safety. The Sanctuary's management plan should include continuous monitoring of its condition by staff and use of matching funds from DEP for maintenance and repairs.

OSPC comments: Acquisition of the Moss Sanctuary

RESULTS OF CRITERIA REVIEW:

1. The Moss Sanctuary and Tift Pond (which is on this property) are on the list of significant conservation resources in Appendix J of the Town Plan.
2. Features of historical interest: Remains of an old farm, including fields reverting to forest and a covered root cellar. Tift Pond (5 acres), which was constructed as a reserve water source for the water-powered Hanks silk mill in the early 1800's (also known as Sullivan's Pond). The George Washington Memorial Forest, which includes red and white pines planted in 1932 behind the UConn apartments.
3. Notable wildlife habitats: Mature hardwood forest, fields reverting to shrubs and young hardwoods, a pond, a swamp/marsh along Rt. 195.
4. Water resource: The brooks flowing through the pond are tributaries to the Fenton River in the watershed of the Willimantic Reservoir's public water supply.
5. Important forestry lands: Approximately 90 acres of mature forest, which would be managed according the standards in the conservation easement.
6. Scenic resources: The Sanctuary contains a large marsh/swamp visible from Rt. 195. Interior scenes include views of a mature pine forest and of the pond.
7. Creates connections: Trails in the Sanctuary currently connect between South Eagleville Road (via the UConn apartment complex) and Birchwood Heights Road. A potential connection exists south to Schoolhouse Brook Park from Birchwood Heights Road via Monticello Road, Davis Road, Spring Hill Road and the Nipmuck Trail through Schoolhouse Brook Park.
8. Recreational opportunities: This property offers passive recreation opportunities in an area of existing high-density housing and the Town's Community Center.

TOWN OF MANSFIELD  
OFFICE OF THE TOWN MANAGER

COPY



Matthew W. Hart, Town Manager

AUDREY P. BECK BUILDING  
FOUR SOUTH EAGLEVILLE ROAD  
MANSFIELD, CT 06268-2599  
(860) 429-3336  
Fax: (860) 429-6863

July 16, 2008

Mr. Arthur Christian  
Inland Water Resources Division  
Department of Environmental Protection  
79 Elm Street  
Hartford, CT 06106

Re: Flood and Erosion Control Projects  
Tift Pond Dam, Moss Sanctuary (DEP # 7840)

Dear Mr. Christian:

The Town of Mansfield respectfully requests approval for funding under the Department of Environmental Protection's (DEP) Flood and Erosion Control Board Program so that the Town may make repairs to the Tift Pond Dam, should the Town take ownership of this parcel.

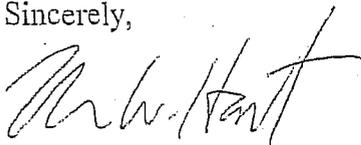
The Town of Mansfield is in negotiations with the University of Connecticut and the Connecticut Forest and Parks Association (CFPA) to purchase the Albert E. Moss Forest, Wildflower, Wildflower Sanctuary (Moss Sanctuary), an approximately 152-acre parcel containing a dam on Tift Pond. This parcel currently serves as a "village woods" with trails that are easily accessible by nearby residents in a densely developed area. Should the Town take ownership of this parcel, the deed would be restricted by a conservation easement held by CFPA, ensuring permanent preservation of this parcel.

As part of our investigation into the Moss Sanctuary, the Town of Mansfield's Assistant Town Engineer, Grant Meitzler in conjunction with Consulting Engineer Karl Acimovic estimate the costs of repairing the Tift Pond Dam to be \$218,600. The reports from Assistant Engineer, Grant Meitzler and Consulting Engineer, Karl Acimovic are attached.

One hundred percent of the frontage on Tift Pond would be owned by the Town of Mansfield.

The Town considers the repair of the Tift Pond Dam to be a priority and will diligently proceed with the steps to rehabilitate the structures once funding is in place. Should you have any questions or comments regarding this request, please contact me at 860-429-3336. We look forward to working with DEP repair of Tift Pond Dam.

Sincerely,

A handwritten signature in black ink, appearing to read "Matthew W. Hart". The signature is written in a cursive style with a large, prominent initial "M".

Matthew W. Hart  
Town Manager

The Albert E. Moss Forest, Wildflower, and Wildlife Sanctuary was established in 1989 by the University of Connecticut Board of Trustees. This 157-acre preserve is an outdoor classroom for University programs and a protected area for native plants and animals.

Visitors are welcome during daylight hours to walk the trails and discover a variety of natural habitats. Guided tours are available to groups upon request.

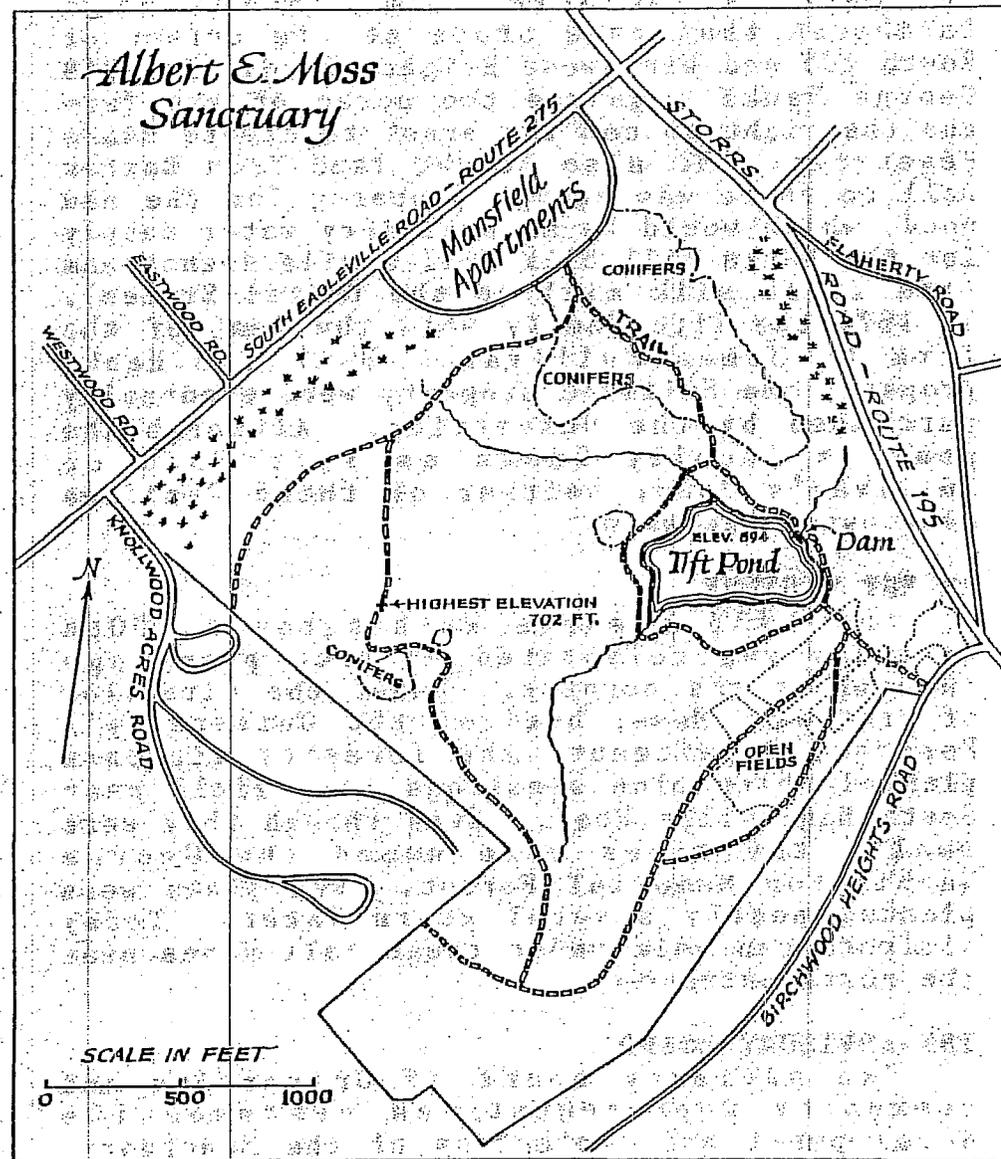
We ask your cooperation in preserving the natural beauty of this land. Please do not destroy any plants or animal life. Please do not litter, build fires, camp, hunt or use wheeled vehicles.

#### TRAILS

The north entrance trail begins in pine woods. Visitors may walk a quarter-mile along this trail to the pond or may explore a perimeter trail.

A half-mile trail around the pond begins at the dam and cuts through cool woods along the south shore. After crossing one of the pond's feeder brooks, the trail skirts the west side of the pond, then crosses a maple swamp and a second feeder brook before rejoining the entrance trail. (The swamp section may be wet).

The 1.3-mile perimeter loop begins 200 feet from the north entrance and gradually climbs through oak-hickory woods to the high point in the park. After descending beside a hemlock grove, the trail continues in oak woods before emerging on the west side of a field. There the trail splits into two parallel paths that cross the field through grassy glades and thickets of shrubs and young trees. After these paths merge on the east side of the field, the trail curves north toward the pond, crosses the dam and returns to the entrance.



## EARLY HISTORY

In 1840 Baruch Southwick and Sanford Tift purchased a 140-acre farm, including a armhouse that once stood at the corner of route 195 and Birchwood Heights Road. In 1848 George Hanks acquired two acres of the farm and the right to dam the brook to create Hanks reservoir. He also bought land from Baxter all so there was enough property for the new pond, which would be an auxiliary water supply for the Hanks Hill Silk Mill (a mile downstream the first silk mill in the United States). In 1874 the Tift family sold the rest of the farm to James Sullivan. Both the Hanks property and Sullivan property were eventually purchased by the University. Although the pond is locally known as Tift Pond or Sullivan's Pond, neither of these families ever owned the pond.

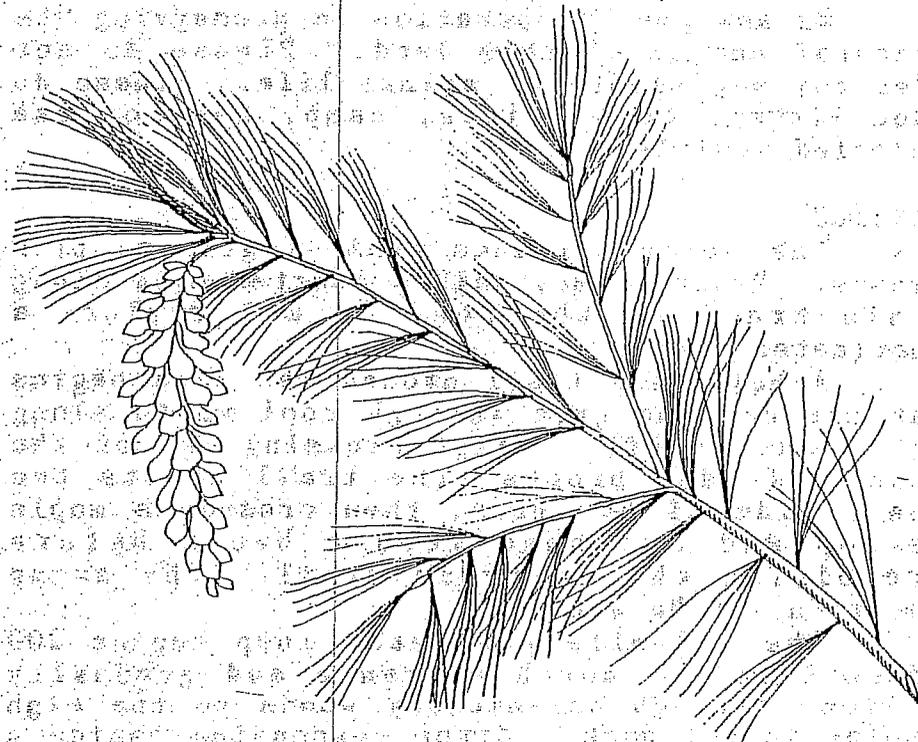
## RECENT HISTORY

In 1932, George Washington's 200th birthday was celebrated by tree plantings throughout the country. Under the direction of Professor Moss, head of the University's Forestry Department, the forestry students planted white pine seedlings in a field near South Eagleville Road. Even though they were small, the trees were named the George Washington Memorial Forest. Red pines were planted nearby several years later. Today visitors can walk under these tall pines near the north entrance.

## THE ADVISORY BOARD

An advisory board of University and community representatives oversees the development and protection of the Sanctuary. Inventories of the Sanctuary's flora and fauna are being recorded, and checklists will be available in the future.

## Albert E. Moss Forest, Wildflower and Wildlife Sanctuary



NATURAL RESOURCES MANAGEMENT AND ENGINEERING DEPARTMENT

U-87, W.B. YOUNG BLDG., ROOM 308

1376 STORRS ROAD

STORRS, CT 06269-4087 TEL (203) 486-2840

Moss Sanctuary  
Comments on the Tift/Sullivan's Pond

prepared by

Mansfield Department of Public Works  
Lon R. Hultgren, Director of Public Works  
Grant Meitzler, Assistant Town Engineer

March 20, 2008

## Moss Sanctuary Comments on the Tift/Sullivan's Pond

### General

The dam is a dry masonry faced earth dam typical of 19th century mill dam construction. The early references to the pond call it the "Hanks Reservoir". The pond was used as a secondary water supply for power to the Hanks Hill silk mills owned by the Hanks family and run for many years. Deeds in the land records indicate construction of the dam in the 1846 through 1848 time period. Later deeds in the 1860's suggest an expansion of the dam may have taken place.

The dam appears generally sound with a need for numerous areas of attention in the nature of deferred maintenance.

The consequences of a catastrophic dam failure are large due to flow running through a pipe under Route 195, where potential loss of the road appears to warrant real concern.

### Figure 1 - Plan of Dam

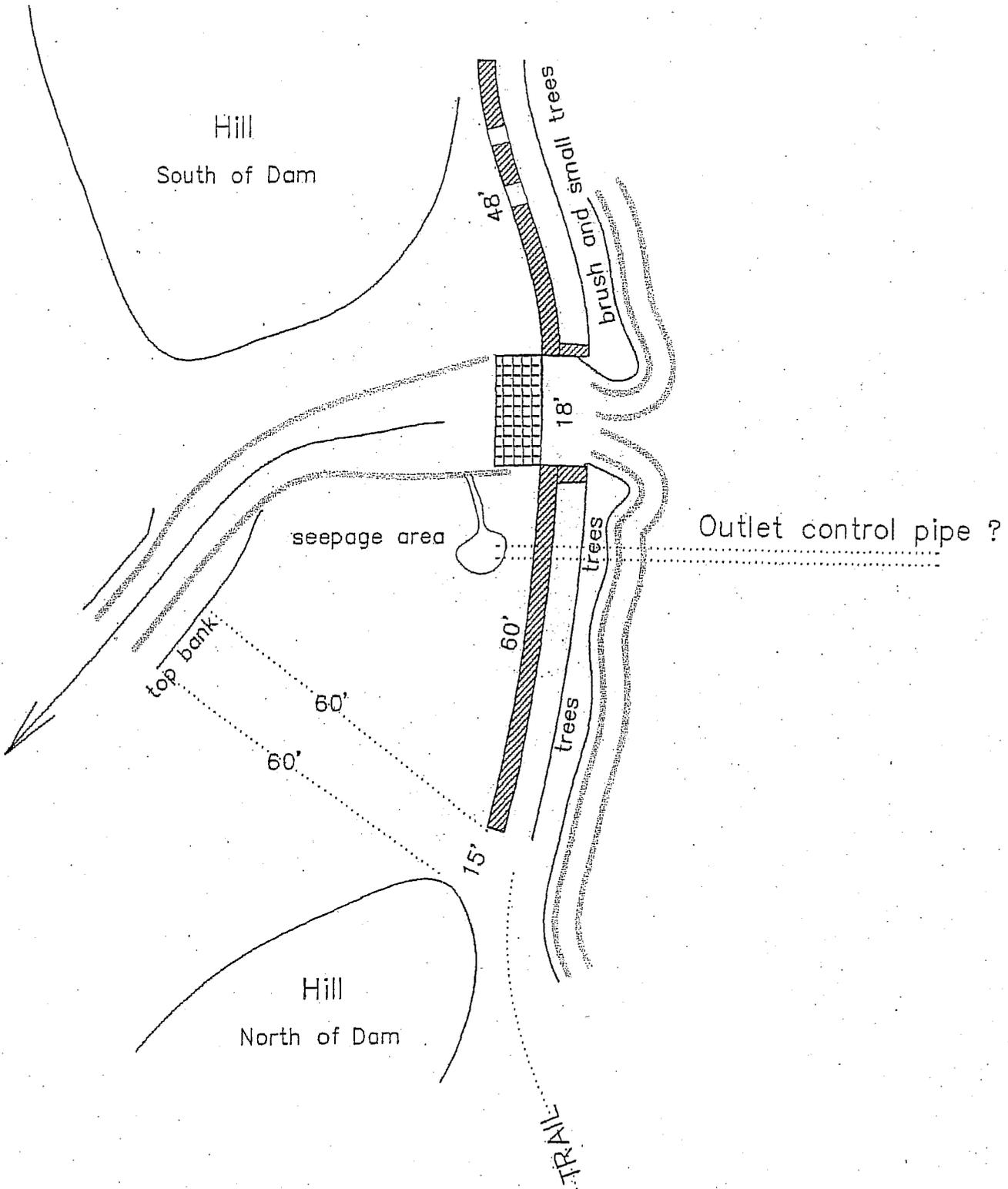
This figure gives an overall picture of the dam layout with some key features noted.

1. At the south side of the dam there are two areas where the top stones of the dam are missing.

These were not seen on the ground below the dam and it was not clear whether their loss is due to vandalism or high water flowing over the crest of the dam. Either could be the case.

Regardless of the cause, these stones should be replaced.

2. The spillway is of ample size - approx. 1.25' by 18' but has a need for attention as follows:
  - A. the opening leading to the spillway is partially obstructed by brush growth and accumulated soil and debris. This is mainly on the south side of the spillway approach. This obstruction reduces the present flow capacity of the spillway.
  - B. With the observed outfall flow from the pond the spillway was seen to be dry for about 2.5' upstream of the lip of the spillway and about 2.5 feet down on the face of the dam. The low flow runs between stones through cracks in the masonry. Restoration of the bed of the spillway is needed.
  - C. The upstream dam face is grown to brush and trees. These need to be removed for dam safety reasons. The largest of the trees is a 24" maple. This tree being blown over in a storm represents a real risk to the integrity of the dam structure.



PLAN OF DAM.

(A)

and the tree and stump need removal.

Doing this tree removal safely will require lowering the water level in the pond so that excavation for stump removal can be done above the water level.

Guidelines from the Department of Environmental Protection require removal of the trees and brush 25 feet downstream of the dam as well.

- D. The DEP has suggested placing wingwalls extending along the sides of the approach to the spillway placed to run about 45 degrees away from the spillway entry to increase flow capacity of the spillway.
3. There is a seepage area located on the north side of the brook and starting about 5 feet out from the dam face. No sign of piping soil deposits was seen. This is most likely the result of an old outflow pipe that was crudely removed years ago. This bears watching but a breach through this pipe (if indeed it exists) would result in a slow draining of the pond that could be handled by the downstream pipes under Route 195.
4. The upstream face of the dam is only protected against erosion due to wave action by the tree and brush growth (a separate problem in itself). Although held in place to some extent by root growth, evidence of erosion due to wave action was seen along much of the upstream dam face.

DEP guidelines require rip-rap protection along the upstream dam face to prevent wave erosion.

5. At the north end of the dam there is a space about 15' wide beyond the end of the stone dam structure. This is low enough that overflowing storm flow could erode a channel that would cut down into the soil allowing heavy outflow and could result in dam failure.
6. The dam and its surrounds are regularly used for unsupervised recreation. This is obviously seen by large areas adjacent to the south end of the dam that are eroded and completely bare of vegetation.

Estimated Costs of  
Needed Maintenance Work and Improvements

The following estimates are very preliminary and are not based on any finished design standards for the work needed. These estimates are intended only to give an idea of the costs involved.

for the upstream dam face, and areas 25' downstream of dam:

cut trees and brush .....	\$ 2,000.
remove stumps of trees over 6" .....	20,000.
Pump and/or siphon ware from pond to lower water level 50% or 5 feet whichever is greater, includes S&E protection and specific requirements for discharge	
after tree and brush removal, strip upstream dam face of surface material add soil to widen top surface of dam for equipment access, can be done simultaneously with stump removal along dam	
estimated 75 cub.yds. replaced .....	7,500.
50 cu.yds rip-rap dam face protection .....	7,500.
spillway repair/improve	
remove one layer of stones, spillway base and sides .....	2,000.
replace to original dimensions using reinforced concrete	
est. 12 c.y. @ 1000/c.y. ....	12,000.
construct 45 degree wingwalls for spillway inlet improvement	
est. 18 c.y. @ 1000/c.y. ....	18,000.
build up low area between north end of dam and nearby hill	
est. 100 c.y earth @ 40/cy .....	4,000.
DEP state permits and review requirements .....	20,000.
S&E, dewatering, flood analysis, etc.	
<hr/>	
Subtotal .....	93,000.
Contingency, 20% .....	18,600.
<hr/>	
TOTAL:	\$ 111,600.
<hr/>	

## Figure 2 - Dam Face

The figure gives an idea of the appearance of the dam. It is constructed of native stone and not ashlar masonry as is suggested by this sketch. Dimensions are noted on the sketch.

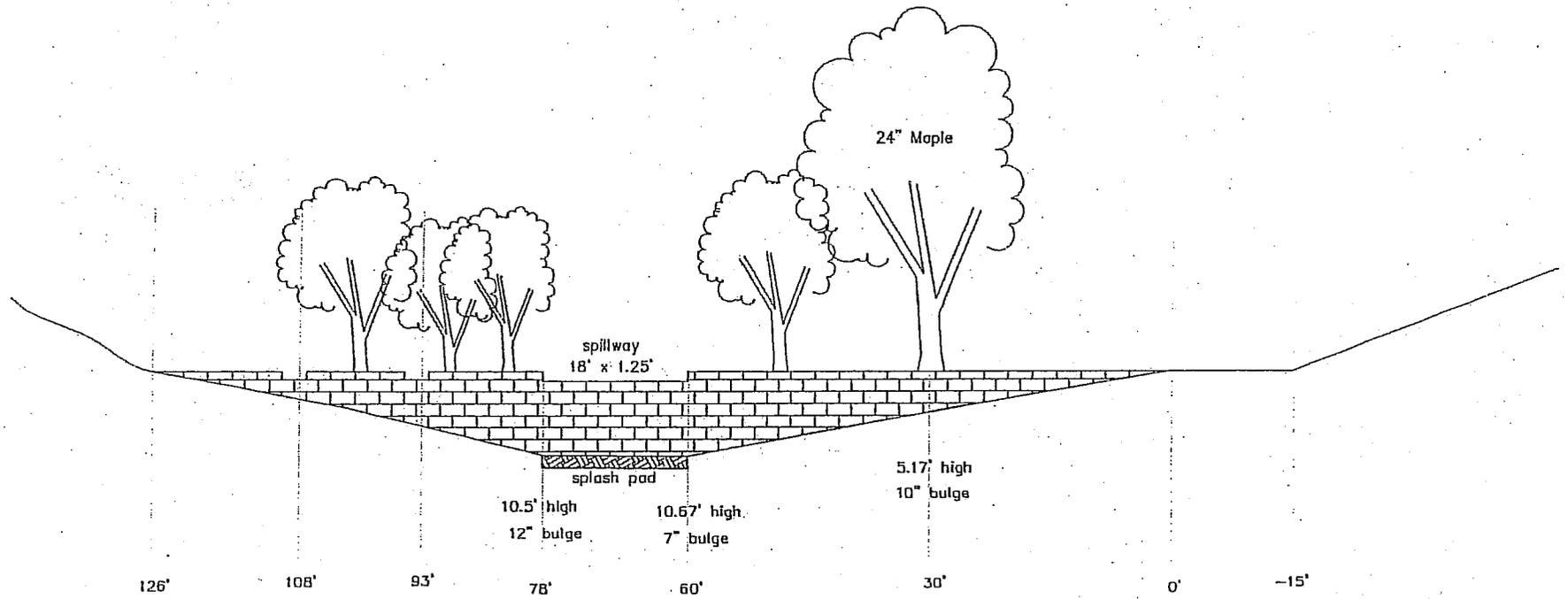
The height of the dam is 10'8" at the right hand side of the spillway (north side).

The dam is bulged slightly over its length with the maximum outward movement measured approximately at 12 inches outward at the right side (north) of the spillway opening. The face of the dam is bulged out approximately 10 inches at the location of the 24 inch maple tree, apparently due to the pressure of the tree's root growth. This is evident in the local bulge at this location which is greater than is seen on either side of this area.

## Figure 32 - Dam Cross Section through center of Spillway

This is an assumed cross section sketch indicating the apparent structure of the dam. There was no trace of an upstream masonry face seen along the dam, and the pond bottom slopes very gently away from the dam suggesting a large volume of fill behind the stone dam face. This would have been accumulated over many years of maintenance after large storms. Source pits for this fill can be seen on the east side of the footpath leading to the dam.

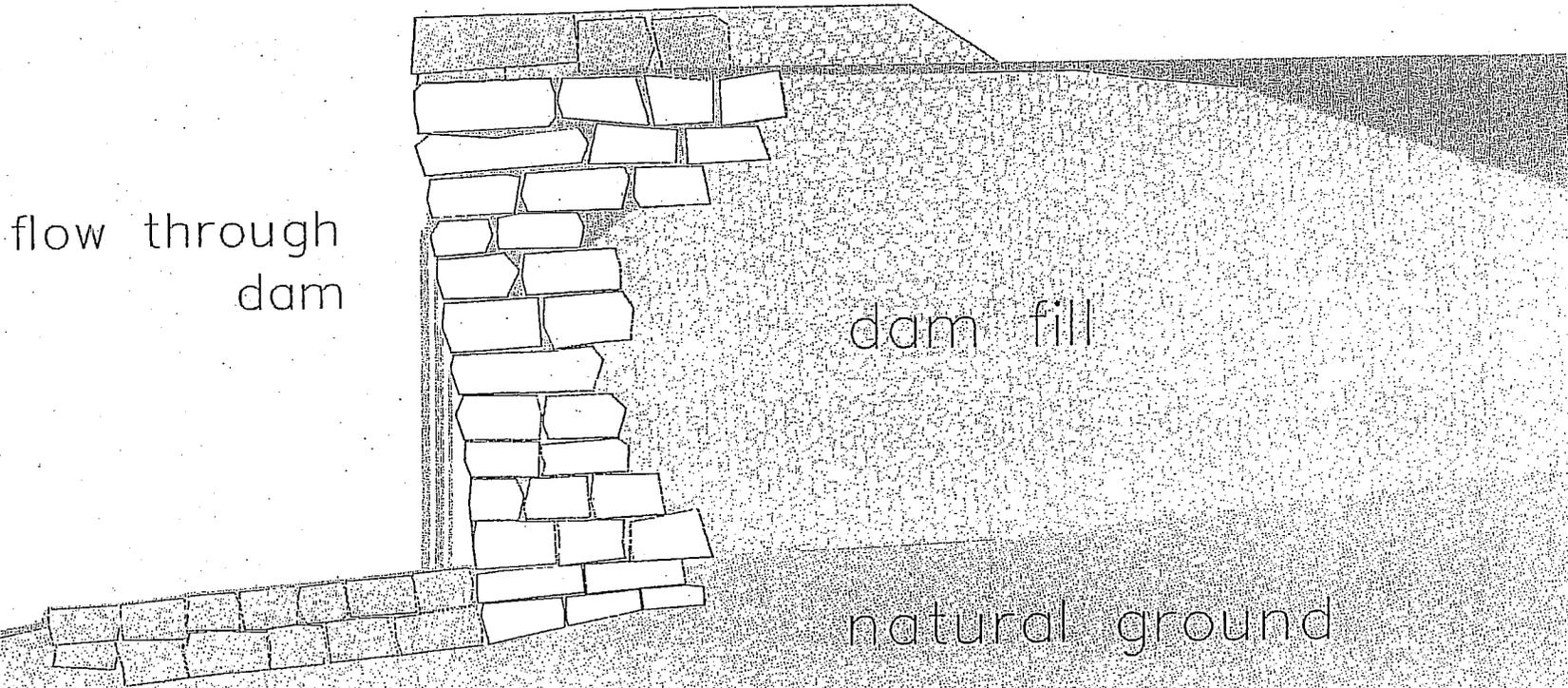
The water flowing between stones is apparent due to water seen flowing into the cracks, and later out of the cracks between stones in the vertical face of the dam. The stones were seen to be dry about 2.5 feet from the overflow spillway lip and about 2.5 feet down the vertical face of the dam where water comes out.



DAM FACE

2

# Dam Cross Section



Tables of Figures representing EXCEL spreadsheet iterations follow:

Table I - is an iterative solution for water levels in the low area between the dam and Route 195 given a 100 year storm, and no dam failure.

Water overtops Route 195 in the area of 9-10 feet depth.

This sheet indicates a maximum depth of 8.24 feet.

Table II - is a rating table showing the amount of storage in the area between the dam and Route 195 vs. elevation. This information is used to determine water depth in Table I, and has been determined from measurements taken from available ConnDOT photogrammetry.

Table III - this table is an elapsed time vs. flow table for the event of a catastrophic dam failure. In that event the pond empties in approximately 0.300 hours or 20 minutes, after which normal storm flow continues.

Table IV - this table generates the total depth of water between the dam and Route 195 without allowing any flow over Route 195. In this case, the depth of water rises to 14 feet indicating severe over topping of Route 195 with concomitant damage.

These tables show clearly, I think, that there is not sufficient storage area between the dam and Route 195 to safely contain the combination of stormflow and dam failure flow without severe over topping of the road.

Even with these approximate figures the indication is a large discrepancy between the volume of storage available and the volume of flow in the event of a dam failure. The indication is of high risk.

TABLE I

Sullivan's Pond

storage between dam and Rte 195 - without dam break

T = hrs	I			interval	cumul	storage
	flow in	low ou	net flow	Vol in	storage	depth
	q =	q =	q =	V cu.ft.	cu.ft.	feet
0	0	0	0			
				717840		
1	231.4	32	199.4		717840	4.63
				221040		
2	208.6	147.2	61.4		938880	5.51
				365076		
3	185.12	83.71	101.41		1303956	6.97
				179784		
4	161.98	112	49.94		1483740	7.69
				175788		
5	138.84	90.01	48.83		1659528	8.10
				82332		
6	115.7	92.83	22.87		1741860	8.18
				40104		
7	92.56	81.42	11.14		1781964	8.22
				17064		
8	80.99	76.25	4.74		1799028	8.24 *
				-14292		
9	69.42	73.39	-3.97		1784736	8.23
				-39240		
10	57.85	68.75	-10.9		1745496	8.19

1 flow based on rational method, peak at one hour then gradually decreasing

TABLE II

Rating curve - storage volume vs. depth

elev. msl	feet L	feet W	feet D	Volume cu.ft.	cum. volume
577	0	0	0		0
				310328	
580	1285	161	3		310328
				1250480	
585	1540	203	5		1560808
				989100	
586	1570	210	1		2549908

This is storage volume table for area between the dam and Route 195.

TABLE III

Flow vs. Time table for dam break

		1	2				
T	T	q out	q in	D	q net	V out	cumul.
seconds	hours	cfs	cfs	depth	cfs	cu.ft.	V out
0	0	6142.72	483.04	10.5			0
					5442.93	212601	
39.06	0.011	5709.22	483.04	10			212601
					5014.79	202246	
79.39	0.022	5286.43	483.04	9.5			414847
					4597.49	191853	
121.12	0.034	4874.62	483.04	9			606700
					4191.32	181484	
164.42	0.046	4474.10	483.04	8.5			788184
					3796.61	171113	
209.49	0.058	4085.19	483.04	8			959297
					3413.68	160750	
256.58	0.071	3708.25	483.04	7.5			1120048
					3042.93	150381	
306.00	0.085	3343.68	483.04	7			1270429
					2684.75	140010	
358.15	0.099	2991.9	483.04	6.5			1410439
					2339.62	129638	
413.56	0.115	2653.41	483.04	6			1540077
					2008.04	119277	
472.96	0.131	2328.74	483.04	5.5			1659354
					1690.59	108908	
537.38	0.149	2018.52	483.04	5			1768262
					1387.94	98529.9	
608.37	0.169	1723.44	483.04	4.5			1866792
					1100.85	88155.7	
688.45	0.191	1444.33	483.04	4			1954947
					830.21	77782.4	
782.14	0.217	1182.17	483.04	3.5			2032730
					577.105	67411.6	
898.95	0.250	938.12	483.04	3			2100141
					342.845	57042.6	
1065.3	0.296	713.65	483.04	2.5			2157184
					129.11	46672	
1426.8	0.396	510.65	483.04	2			2203856

1 - This is the flow out of the pond with a sudden and complete dam breach

2 - This is a very conservative figure for the storm inflow to the pond

TABLE IV

Sullivan's Pond

storage between dam and Rte 195 - with dam break

T =	flow in	flow out	net flow	interval	cumul	storage
hrs	q =	q =	q =	V cu.ft.	cu.ft.	depth
						feet*
0	0	0	0		2921696	
1	231.4	32	199.4		2921696	10.31
					221040	
2	208.6	147.2	61.4		3142736	11.09
					365076	
3	185.12	83.71	101.41		3507812	12.38
					179784	
4	161.98	112.04	49.94		3687596	13.02
					175788	
5	138.84	90.01	48.83		3863384	13.64
					82332	
6	115.7	92.83	22.87		3945716	13.93
					40104	
7	92.56	81.42	11.14		3985820	14.07
					17064	
8	80.99	76.25	4.74		4002884	14.13
					-14292	
9	69.42	73.39	-3.97		3988592	14.08
					-39240	
10	57.85	68.75	-10.9		3949352	13.94

\* with no 195 overflow

All flow enters in 0.396 hours - thus the dam break flows are not seen in the flow column but appear in the Volume column.

**KARL F. ACIMOVIC, P.E. & L.S.**  
CONSULTING ENGINEER

588 Stonehouse Road · Coventry, CT 06238-3138 · TEL/ FAX (860) 742-9019 · e-Mail: karl277@earthlink.net

cc: Matt H  
Sullivan  
Curt V  
Greg P  
Grant M

May 8, 2008

Mr. Lon Hultgren  
Director of Public Works / Town Engineer  
Audrey P. Beck Municipal Building  
4 South Eagleville Road  
Storrs, CT 06268

Re: Tift / Sullivan's Pond Dam  
Moss Sanctuary  
Mansfield

Dear Mr. Hultgren:

Subsequent to a review of the report prepared by your department regarding the condition of the dam, recommended improvements and modifications, and an estimated cost of repairs and modifications, I have the following comments and recommendations (not necessarily in order).

A. Hydrologic and Hydraulic Assessment / Design Plans / Permitting

A detailed hydrologic evaluation of the watershed and hydraulic analysis of the dam are recommended subsequent to the preliminary assessment of overall scope and cost. The design storm runoff and the ability of the spillway and dam to pass that flow are critical to the future improvements and modifications. Design plans would include preliminary layouts, meetings to assess alternatives, final design plans, project specifications and contract documents. Permitting would include preparation of the permit application to the DEP Dam Safety Section of the Inland Water Resources Division and any necessary follow-up meetings and revisions to plans and specifications. Cost of this portion is estimated as follows:

Topographic Survey and preparation of Base Plan	\$ 2,500.
Design Plans, Specifications & Contract Documents	11,500.
Permitting	3,000.
Total - Item A	<u>\$ 17,000.</u>

Mr. Lon Hultgren  
May 8, 2008

B. Clearing, Grubbing and Embankment Improvements

All the items identified in the report and on the estimated cost sheet (e.g., tree and root removal, a uniform elevation for the top of dam, etc.) are essential, and the costs for those items are reasonable as of the date of the report's preparation. To the repairs and improvements noted, I would add an increase in the height of the embankment and work to reset some of the stone masonry along the downstream face. Although a preliminary assessment in your report indicates that the spillway capacity is adequate, the DEP recommends a freeboard above the maximum design storm water surface elevation of 1.5 feet. This would mean an increase in the current elevation of the dam of a minimum of 1.5 feet, pending the outcome of a detailed hydrologic and hydraulic assessment, including raising a portion of the downstream wall and regrading of the upstream slope. The downstream stone masonry currently shows signs of some bulging and void spaces between stones. Modifications and repairs would include excavation of those areas of the wall, considered to be problematic, and resetting some of the masonry. In areas of observed seepage, this may include placement of new materials to act as a cutoff to flow through the embankment. Additional costs to address these items are preliminarily estimated as follows:

Raising the Embankments, including Loaming & Seeding	\$ 20,000.
Repairs and Modifications to Stone Masonry (Including raising the wall)	20,000.
Total – Item B	<u>\$ 40,000.</u>

C. Site Access & Staging Area

The site is currently accessible from Mansfield Apartments by an old wood path to a point near the dam. Accessibility to the dam itself with construction equipment (and future maintenance equipment) is, however, very limited due to topography and tree growth. Removal of soil materials to gain access to work at the site will be necessary at the beginning of the project (note that excavated material would have to be trucked off site). The wood road currently leading in to the area from the back of the apartments can be upgraded by Town forces. The rest of the work, including access to the dam and creation of a staging area at the end of the wood road to store equipment and materials, should be considered at this point to be a part of the overall project. To prevent future trespass to the dam, a vehicle access gate should be installed, preferably at the apartment parking access point.

Access Improvements, Staging Area and New Gate	\$ 20,000
Total – Item C	<u>\$ 20,000.</u>

Mr. Lon Hultgren  
May 8, 2008

D. Optional Considerations

Safety and security concerns, while to some extent difficult to control, must be considered due to the limited visibility of the site from the public view. Because the intent of this work is to make the dam and pond aesthetically and environmentally pleasing, access by the public is to be encouraged. As such, a small warning sign should be placed near the entry point of the dam embankment, warning of the dangers at the site. For pedestrian access to the top of the dam, construction of a walking path of stone dust, along with a pedestrian bridge over the spillway for connection to potential paths on the south side of the dam may be considered. The path can be created with the proposed embankment work while the bridge, if prefabricated, may require installation with a small crane. [Note that the bridge will also provide access for ready maintenance to the south side of the dam.] The cost of the bridge would include structural upgrades to the spillway training walls. Estimates for this work would be as follows:

Path Access to and Along Top of Embankment (No additional cost, included in dam modifications and reconstruction)	\$ 0.
Pedestrian Bridge (In-place and including structural modifications at spillway)	30,000.
Total – Item D	<u>\$ 30,000.</u>

A portion of Item A appears to have been included in the original estimate contained within your report, although it also covered other necessary items. Items B and C are additional work that I would propose be included in a revised estimate. Item D, while noted as optional, is recommended in some form due to the tendency of the public to cross over the spillway. If the bridge is there, pedestrians are channeled by way of a safe access point and, as previously noted, it also facilitates maintenance on the south side.

Please contact me if you have any questions or require some clarification.

Sincerely yours,



Karl F. Acimovic

PAGE  
BREAK

Animal Control Activity Report

REPORT PERIOD 2008 / 2009

PERFORMANCE DATA	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	This FY to date	Last FY to date
Complaints investigated:														
phone calls	212	223	196	162									793	800
road calls	25	30	21	18									94	75
dog calls	92	123	90	71									376	411
cat calls	76	71	74	68									289	266
wildlife calls	17	7	7	4									35	24
Notices to license issued	10	18	8	14									50	76
Warnings to license issued	4	374	69	8									455	163
General warnings issued	3	8	4	2									17	16
Infractions issued	1	0	0	1									2	10
Notices to neuter issued	0	10	3	0									13	7
Dog bite quarantines	2	1	1	3									7	3
Dog strict confinement	0	0	0	0									0	0
Cat bite quarantines	0	1	0	0									1	1
Cat strict confinement	0	0	0	0									0	0
Dogs on hand at start of month	5	2	5	4									16	15
Cats on hand at start of month	11	30	24	16									81	67
Impoundments	39	27	27	28									121	123
Dispositions:														
Owner redeemed	8	6	13	6									33	27
Sold as pets-dogs	3	3	2	3									11	28
Sold as pets-cats	10	18	18	14									60	71
Sold as pets-other	0	0	0	0									0	0
Total destroyed	2	3	3	1									9	9
Road kills taken for incineration	1	0	1	0									2	1
Euthanized as sick/unplaceable	1	3	2	1									7	8
Total dispositions	23	30	35	24									112	135
Dogs on hand at end of month	2	5	4	6									17	21
Cats on hand at end of month	30	24	16	18									88	49
<b>Total fees collected</b>	\$984	\$1,259	\$ 1,373	\$ 924									\$4,540	\$ 4,974

Scotland dogs FY 06/07 to date           4                   Total           4  
 Hampton dogs FY 06/07 to date           0

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**Mansfield Board of Education Meeting**  
**October 16, 2008**  
**Minutes**

**Attendees:** Mary Feathers, Chair, Shamim Patwa , Vice Chair, Dudley Hamlin, Martha Kelly, Mark LaPlaca, Min Lin, Katherine Paulhus, Superintendent Fred Baruzzi, Board Clerk, Celeste Griffin

**Absent:** Chris Kueffner, Gary Bent

The meeting was called to order at 7:35 p.m. by Ms Feathers, Chair.

HEARING FOR VISITORS: None

ADDITIONS TO THE PRESENT AGENDA: A draft calendar of 2009 meeting dates will be presented under New Business.

Mr. Kueffner arrived at 7:42pm.

Connecticut Greenway Program: Mr. Tim Quinn, Mansfield Depot resident and former Board Chair, reported on the Department of Environmental Protection's Connecticut Greenway Program which runs through Mansfield. He asked the district to consider field trips to discover the greenway.

**COMMITTEE REPORTS:**

Ms Feathers reported that the Building Committee met on October 15<sup>th</sup>. The committee is compiling information on land options and educational outcomes. They will continue their monthly meetings and will plan for a joint meeting with the Board, Town Council, and Building Committee.

Dr. Patwa reported that the personnel committee would like an Executive Session to discuss negotiations with the Instructional Assistants (SEIU).

Mr. Hamlin reported that the policy committee will be asking for a motion to approve the updates and revisions following the discussion in the Superintendent's Report.

**REPORT OF THE SUPERINTENDENT:**

- June 30, 2008 Financial Statements: Cherie Trahan, Comptroller and Treasurer of Mansfield reviewed the year end financial statements. **MOTION** by Mr. Kueffner, seconded by Dr. Patwa to receive the June 30, 2008 Financial Statements. **VOTE:** Unanimous in favor
- 2007-2008 Budget Transfers: **MOTION** by Dr. Patwa, seconded Mr. LaPlaca to accept the Budget Transfers for 2007-2008. **VOTE:** Unanimous in favor.
- Policy Book Updates/Revisions: Anne Littlefield, the Board's counsel, discussed Shipman & Goodwin's Model Policy Format and annual updates. **MOTION** by Mr. Hamlin, seconded Mr. Kueffner to accept 2008-2009 Board Policy with updates and revisions. **VOTE:** Unanimous in favor.
- Board Fall Retreat with Administrators: Mr. Baruzzi presented the Board with a draft form for staff to request additional funds to be used for non-budgeted instructional programs with approval by the building administrator and the superintendent. **MOTION** by Mr. Kueffner, seconded by Dr. Patwa to approve the transfer of up to \$30,000 from the salary account to support additional instructional programs. **VOTE:** Unanimous in favor.
- Dorothy Goodwin Bequeath: The Board was asked to consider allocation of a \$10,000 bequeath to Mansfield. Discussion followed and ideas will be discussed at a future meeting.

- Elementary School Fire Safety: Mr. Baruzzi discussed the Mansfield Fire Department's new Operations Plan for Fire Prevention and Safety Education in the elementary schools and grade five at Mansfield Middle School.
- Secondary School Redesign Proposal: Mr. Baruzzi discussed the State Board of Education's proposal and its impact on grades 6-8.
- Class Size/Enrollment: No major changes in enrollment were reported. Mr. Baruzzi reported that instructional assistants were placed as needed in classes with enrollments above the Board of Education guidelines.

NEW BUSINESS: A draft calendar of 2009-2010 Board Meeting dates was distributed for review and approved at the November 13, 2008 meeting.

CONSENT AGENDA: **MOTION** by Mr. LaPlaca, seconded Mrs. Paulhus that the following items for the Board of Education meeting of October 16, 2008 be approved or received for the record:

That the Mansfield Public Schools Board of Education approves the minutes of the September 11, 2008 Board meeting.

That the Mansfield Public Schools Board of Education approves the increase in salary for educational improvement for the following certified staff: Tara Achane, Brenda Bissell, Julie Brennan, Sandra Burns, Ann Levesque, Megan Baker, Judy Baxter, Sharon Cline, Nora Dickinson, Heather Tamsin, and Ryley Zawodniak.

That the Mansfield Public Schools Board of Education approves the revision of the Authorized Signatures Change Form of the ED-099 Agreement for Child Nutrition Programs.

That the Mansfield Public Schools Board of Education approves the DEMHS School Security Competitive Grant Application for the period of July 1, 2008 – June 30, 2009.

That the Mansfield Public Schools Board of Education accepts the Liberty Bank Foundation Grant Award for the 2008-2009 school year.

That the Mansfield Public Schools Board of Education cancels the October 30, 2008 meeting.

**VOTE:** Unanimous in favor.

HEARING FOR VISITORS: NONE

SUGGESTIONS FOR FUTURE AGENDA: NONE

EXECUTIVE SESSION: **MOTION** by Mr. Kueffner, seconded Mrs. Paulhus to move into Executive Session at 9:30 p.m. to discuss collective bargaining contract negotiations. **VOTE:** Unanimous in favor.

**MOTION** by Mr. LaPlaca, seconded by Mrs. Paulhus to return to open session at 9:50 p.m. **VOTE:** Unanimous in favor.

**MOTION** by Dr. Patwa, to adjourn at 9:50 p.m. **VOTE:** Unanimous in favor.

Respectfully submitted,

Celeste N. Griffin, Board Clerk

**TOWN OF MANSFIELD  
COMMUNICATIONS ADVISORY COMMITTEE**

Monday, October 20, 2008  
Audrey Beck Municipal Building  
Approved Minutes

Members Present: Aline Booth, Leila Fecho, Toni Moran, Richard Pellegrine

Elected Officials and Staff Present: Jaime Russell

Absent: Joyce Crepeau, Patrick McGlamery, Bill Powers

- I. **Meeting Called to order** at 7:10p by chairperson Moran
- II. **Approval of 10/6/08 Minutes** – Fecho motioned, Pellegrine seconded, minutes approved unanimously.

NOTE: to clarify so that we may comply with new state regulations, secretary pro tem should e-mail DRAFT and approved minutes within five days to RUSSELLJL @ mansfieldct.org. He will forward the minutes to the CAC distribution and to Public Notices so they are posted to the web site within seven days of the meeting.

Discussed possibility of permanent appointment of a secretary. Discussion tabled given current membership interest in rotating secretary.

- III. **Public Comment** – no public in attendance.
- IV. **Old Business** -  
Discussion: the purpose of the CAC meetings is to avail free and open exchange of information and ideas. Formal motions will be raised and documented as needed. Minutes to reflect decisions and summarized discussions as appropriate for public record.

**A. Mission Statement**

Reviewed Pellegrine's recommended mission statement submitted (See attachment: 10/20/08 Mission Statement Subcommittee Status Report). Reviewed subcommittee's recommended mission statement with goals and duties.

Discussed communications to facilitate GOVERNANCE.  
Referred back to subcommittee.

**B. Comparable Towns**

Chairperson Moran presented her research on comparable towns; she will call CCM.

Pellegrine has had no response to the letter he sent out prior to 10/6 meeting.

### **C. Comparable programs or recommendations**

Chairperson Moran reported that there is no related academic discussion on communications to improve government/citizen discussion and decision making. The field of public information refers almost exclusively to regulatory requirements and increased electronic access to government information.

"Governance" as a subject provides some more useful discussion, especially regarding the newer technology of WIKIs. Discussed the possibility of confirmed e-mail login required for town citizen only participation in a WIKI.

Pellegrine reported that Mansfield and Coventry town council meetings as broadcasted recently were difficult to hear (audio portion was less than satisfactory) and the video was hard to follow. Recommended if TV, need to ensure quality video and audio. The last Mansfield Town Council meeting airs T/H/Sa at 7p, M/W/F at noon as a test run on Ch 13.

Russell reported West Hartford has a broadcast process to benchmark.

### **V. New Business**

Public hearing scheduled for Wed 10/22 at 5:30p regarding CL&P transmission line upgrades presents an issue regarding the town involvement in communicating the importance of such events.

Recognizing that although this is not a town hearing, and the town posted a notice on the front page of the web site with related links, the issue is that there was no broadcast communication driving people to the web site to look for the information. The format of the CL&P signboards resulted in very limited potential audience understanding (small lettering, no call to action, limited number of signs).

For further discussion: Is it a reasonable request to recommend the town has the OPPORTUNITY to use multiple communications channels/vehicles to communicate the information about this meeting considering the impact the proposal will have on such a large number of residents?

NEXT MEETING: November 3rd, Conference Room B.

**VI. Reports** – no additional reports

**VII. Communications** – no additional communications

**VIII. Adjournment** – meeting adjourned at 8:49p.

(Attachment: 10/20/08 Mission Statement Subcommittee Status Report)

Respectfully Submitted, 11/04/08  
Leila Fecho, Secretary pro tem

**Attachment:** 10/20/08 Mission Statement Subcommittee Status Report

We met and took into consideration the conversation we had at the committee meeting on 10/6. Following is the revised DRAFT statements for review.

DRAFT MISSION STATEMENT

Mansfield Communications Advisory Committee

Our mission is to promote successful communications between Mansfield town government, departments, Town Council, committees and citizens. Successful communications will facilitate accessibility and accountability, making government more responsive to the will and the values of the Mansfield citizens.

Effective communications is the timely and ongoing activity of transferring information and ideas back and forth among all parties. Good communication uses a variety of available communications channels.

DRAFT GOALS (SUGGESTIONS, not in any order)

1. To create a communications strategy / policy;
2. To propose training curriculum for elected officials, staff and citizens on how to facilitate and participate in effective communications;
3. To evaluate and suggest improvements to town government publications to help citizens better understand how they can participate in governance

RESPONSIBILITIES as identified in the Mansfield Communications Advisory Committee Founding Resolution, 2007

- Make recommendations to the Town Council concerning general and/or specific communications policies and practices
- Monitor and evaluate communications policies and practices
- Review and/or recommend to the Town Council formats for specific types of public meetings (i.e. Town Budget, Informational Budget Meetings)
- Review and evaluate format for materials distributed for Budget Information Meetings, Town Budget Meeting and any other items as requested by the Town Council and Staff

- Investigate and recommend best practices for all aspects of communication among the Town Council, Town Administrative staff, Mansfield residents and regional interests where applicable

Town of Mansfield  
**CONSERVATION COMMISSION**  
Meeting of 15 October 2008  
Conference B, Beck Building  
**MINUTES**

*Members present:* Peter Drzewiecki, Quentin Kessel, Scott Lehmann, John Silander. *Members absent:* Robert Dahn, Joan Stevenson, Frank Trainor. *Others present:* Grant Meitzler (Wetlands Agent).

1. The meeting was **called to order** at 7:40p by Chair Quentin Kessel.
2. The draft **minutes of the 17 September 08 meeting**, with the correction of a typo in item 6, were approved.
3. **UConn Composting.** Three sites near the Depot Campus are under consideration for a facility to compost manure from University animals (and perhaps leaves from University grounds) for use on agricultural fields. Information on the proposal will be presented to the community at a meeting on 19 November.
4. **CL&P Interstate Reliability Project.** Kessel distributed photocopies of material gleaned from CL&P's massive application, including Fig. IV-2 (showing where more electricity is needed in S. New England), Figs. IV-4 through IV-9 (showing alternative routes for delivering it), and Fig. 2-1 (comparing these alternatives). The project's aim is to deliver power to Fairfield County; there would be no benefit to NE Connecticut, save perhaps protection from region-wide power disruptions caused by excess demand elsewhere. Kessel suspects that CL&P prefers the routing through NE Connecticut ("Option A") because it judges it to be the path of least political resistance; it is up to Towns along the proposed corridor to make enough fuss to prove this judgment wrong. He has drafted a letter to the Town Council, which he will refine and circulate by e-mail. CL&P will hold an information session on its proposal on 22 October at the Mansfield Community Center.
5. **IWA referral s: W1417 (Popeleski, Bassetts Bridge & S. Bedlam Rds.)** A 3-lot subdivision is proposed. The northern portion of Lot 1 (2.4 acres) on S. Bedlam Rd. is wetland, but the house and septic system would be located more than 150 ft. from it, up a gentle slope. There is a small wetland near the road on Lot 3 (4.9 acres), about 75 ft. (and slightly downslope) from the reserve septic location. Lehmann went on the IWA field trip to the property earlier in the day and reported that the lots contain some large trees; adjusting the siting of the houses might preserve more of them. After some discussion the CC agreed unanimously on the following motion (Lehmann, Drzewiecki): No significant wetlands impact is to be expected from the proposed subdivision, but consideration should be given to adjusting house locations to preserve more of the large trees (particularly on Lot 2) and to increase set-back from the road and distance from wetlands (Lot 3).

**6. Adjourned at 8:40p.**

Scott Lehmann, Secretary  
20 October 08; approved 19 November 08

TOWN OF MANSFIELD  
Ethics Board

Thursday, October 30, 2008  
Audrey Beck Municipal Building, Conference Room B  
7:00pm

Minutes

Members Present: Nora Stevens, Mike Sikoski, David Ferrero, Eleanor Plank, Win Smith

Staff Present: Maria Capriola, Assistant to Town Manager

I. SELECTION OF RECORDER/SECRETARY

Ms. Capriola will serve as the secretary for the Board; it was noted that one of her predecessors had staffed the Committee in the mid-1990's.

II. SELECTION OF VICE CHAIR

Ms. Stevens was nominated by Mr. Sikoski to serve as Vice Chair. The motion was unanimously approved.

III. APPROVAL OF MINUTES FROM 10/23/08

Mr. Sikoski presented an alternative version to the minutes of 10/23/08. The Committee approved the corrections discussed.

IV. PUBLIC COMMENT

None.

V. DISCUSSION OF PUBLIC COMMENT (WHEN AND HOW)

Mr. Sikoski stated that he would like to be able to allow public participation throughout the meeting. Ms. Plank and Mr. Smith stated that they believed doing so would be difficult, but that the Board could allow for one public comment section on the agenda. Mr. Ferrero and Ms. Stevens concurred and Ms. Stevens added that public comment should be allowed once, early in the agenda, and not at the end of a meeting. By consensus, the Board decided that it would allow for one public comment section on the agenda at the beginning of the meeting. Ms. Stevens further recommended that if a citizen stated during public comment that they wish to speak to a specific agenda item, that the Board may choose to allow public comment at the start of that specific agenda item; the Board, by consensus, was in agreement with that recommendation.

VI. DISCUSSION OF CURRENT CODE SECTIONS

Ms. Capriola reported on a follow-up item from a previous meeting; Ms. Capriola consulted with the FOI Commission regarding discloseable Ethics Board information. FOI stated that Ethics Boards fall outside of FOI. When hearing/reviewing complaints the meeting should be non-noticed. If there is no probable cause or an allegation is not substantiated, all

information and documents remain confidential and are not releasable. If probable cause is determined or an allegation is substantiated, some documents may be releasable.

Members of the Board reviewed their recommended revisions to the code, per the sections they were assigned (Sikoski sections 7, 10; Ferrero sections 1-3 and 8; Stevens section 4; and Plank section 6) at the 10/23/08 meeting. Recommended deletions and revisions reached by consensus or majority of members present are attached to these minutes and so noted. Items flagged for follow-up/future action are as follows:

- Pertaining to 4(c) (7), the Board asked Ms. Capriola to provide a sample "one year cooling off period" definition for a future meeting.
- Pertaining to 4(c) (8), the Board asked Ms. Capriola to provide excerpts from the collective bargaining agreements regarding outside employment for reference purposes.
- Pertaining to Section 6, the Board also asked Ms. Capriola to provide draft language regarding recordkeeping pursuant to FOI and statutes governing ethics boards.
- Pertaining to Section 7, Mr. Sikoski stated that he would like for the code to have an informal advisory opinion component. Discussion occurred as to the difference between formal and informal opinions, allegations and advisory opinions. Smith, Plank, Stevens and Ferrero agreed that there is a difference between an individual seeking advice for him/herself versus an individual raising an allegation against another individual, in which the alleged individual has a right to due process. Ms. Stevens recommended that the Board table the "advisory opinion" item for further discussion at a future meeting; the Board approved the motion unanimously.
- Pertaining to Section 10, the Board has requested a referral to the Town Attorney regarding the appeals process laid out in state statutes.

#### VII. PUBLIC COMMENT

The Board concurred that the second public comment was not necessary and would not be utilized at future meetings. Mr. Sikoski recognized Mr. Ric Hossack for comment. Mr. Hossack commented to the use of the Town Attorney.

#### IX. ADJOURNMENT

The meeting adjourned at 9:40pm.

Respectfully Submitted,  
Maria E. Capriola  
Assistant to Town Manager

## Chapter 25: ETHICS, CODE OF

### Notes on Recommended Changes Decided at 10/30/08 meeting:

- Strikethrough = recommended deletions reached by consensus or majority of members
- Bold/Italics = recommended revisions by consensus or majority of members
- Comment boxes indicate items for further discussion

[HISTORY: Adopted by the Town Council of the Town of Mansfield 6-26-1995, effective 8-7-1995. Amendments noted where applicable.]

#### § 25-1. Title.

This chapter shall be known and may be cited as the "Code of Ethics."

#### § 25-2. Purpose.

- A. The purpose of these standards is to guide town officials, elected and appointed, town employees and citizens by establishing standards of conduct ~~for persons in the decisionmaking process~~. It is intended to strengthen the tradition of government in the town.
- B. Good government depends on decisions which are based upon the merits of the issue and are in the best interests of the town as a whole, without regard to personal gain.
- C. In pursuit of that goal, these standards are provided to aid those involved in decisionmaking to act in accordance with the public interest, use objective judgment, assure accountability, provide democratic leadership and uphold the respectability of the government.

#### § 25-3. Definitions.

As used in this chapter, the following words or phrases shall have the meanings ascribed to them in this section:

**CONFIDENTIAL INFORMATION** — Any information concerning the property, business or affairs of the town not generally available to the public. *not discloseable under or subject to FOI rules.*

**EMPLOYEE** — Any person receiving a salary, wages or compensation from the town for services rendered.

**IMMEDIATE FAMILY** — Any parent, brother, sister, child spouse or co-habiting partner of an individual as well as the parent, brother, sister or child of said spouse or co-habiting partner, and the spouse or co-habiting partner of any such child or any dependent relative who resides in said individual's household.

**INTEREST IN A PERSONAL OR FINANCIAL SENSE** — The same meaning as the courts of this state apply, from time to time, to the same phrase as used in §§ 8-11 and 8-21, C.G.S.

**OFFICIAL** — Any person holding elective or appointive town office, including members and

alternate members of town agencies, boards and commissions, and committees appointed to oversee the construction or improvement of town facilities, or any other board, commission or agency that perform legislative or judicial functions or exercise financial authority (collectively hereinafter referred to as "body").

§ 25-4. Guidelines established.

- A. Use of town assets. No official or employee shall use or permit the use of town funds, services, property, equipment, owned or leased vehicles or materials for personal convenience or profit, except when such services are available to the public generally or are provided in conformance with established town policies for the use of such officials or employees.
- B. Fair and equal treatment. No official or employee shall grant or accept any special consideration, treatment or advantage to or from any person beyond that which is available to every other person.
- C. Conflict of interest.
- (1) Disqualification in matters involving a personal or financial interest. No employee or official shall participate in the hearing or decision of the body of which he or she is a member upon any matter in which he or she is interested in a personal or financial sense. The fact of such disqualification shall be entered on the records of such body. Nothing contained herein shall be construed as to prevent any elected official or employee from submitting a competitive sealed bid in response to an invitation to bid from any body of the town, provided that such person does not thereby violate Subsection C(2) of this section.
  - (2) Disclosure of confidential information. No official or employee shall disclose or use any confidential information obtained in an official capacity for the purpose of advancing his or her financial or personal interest or that of others.
  - (3) Gifts and favors. No official or employee or member of his or her immediate family shall solicit or accept any gift or gifts having a value of fifty dollars (\$50.) or more in value in any calendar year, whether in the form of service, loan, thing, promise or any other form, from any person or persons who to his or her knowledge is interested directly or indirectly in business dealings with the town. This prohibition shall not apply to lawful political contributors as defined in § 9-333(b), C.G.S.
  - (4) Use of influence. No official or employee shall solicit any business, directly or indirectly, from another official or employee *especially one* over whom he/she has any direct or indirect control or influence with respect to tenure, compensation or duties.
  - (5) Representation of private or adverse interest. No official or employee shall appear on behalf of a private interest before any body of the town, nor shall he or she represent an adverse interest in any litigation involving the town.
  - (6) Disclosure of interest. Any official or employee who has a personal or financial interest in any matter coming before any body of the town shall make the same known to such body in a timely manner, and such interest shall be disclosed on the records of such body.
  - (7) First year after termination. No official or employee shall, during the first year after termination of service or employment with the town, appear before any body of the

Comment [MEC1]: May revise definition; Capriola to provide sample definition from MA statutes.

town or apply to any department in relation to any case, proceeding or application in which he or she personally participated during the period of his or her service or employment, or which was under his or her active consideration.

- (8) ~~Private employment. No official or employee shall engage in or accept private employment or render service that is incompatible with the proper discharge of his or her official duties or would tend to impair his or her independence of judgment or action in the performance of official duties or give the appearance of impropriety, unless otherwise permitted by law.~~

Comment [MEC2]: Board has asked Capriola to provide excerpts from CBAs regarding outside employment for reference purposes.

#### § 25-5. Board of Ethics.

- A. There is hereby established a Board of Ethics consisting of five (5) members who shall be electors of the town. The members shall be appointed by the Town Council and shall serve for a term of three (3) years, ~~except that, of the initial Board, two (2) members shall serve for a term of two (2) years, and one (1) member for a term of one (1) year.~~
- B. Alternate members. In addition to the regular members, the Town Council shall appoint two (2) alternate members who shall serve in the absence of a regular member. ~~The initial appointments shall be for a term to expire on June 30, 1996. Thereafter, all *Alternate member* appointments shall be for two-year terms.~~
- C. No more than three (3) members and no more than one (1) alternate member shall be of the same political party at any time.
- D. No member or alternate shall contemporaneously be an employee or official of the town on *any other board*.

#### § 25-6. Organization and procedure.

The Board of Ethics shall elect a *Chair, Vice Chair, and Secretary annually. Rules and procedures shall be established. Confidentiality must be maintained in order to protect the privacy of public officials, employees and citizens, including the provisions of Sec 1-82(a)-(f) of the Connecticut General Statutes. The Board shall keep records of its meetings, planning to meet at least four times a year and at such other times as deemed necessary by any member.* ~~Chairperson and a Secretary and shall establish its own rules and procedures, which shall be available to any elector of the town through the Town Clerk's office. Rules and procedures shall be established within six (6) months of the initial appointment of all members and alternates. The need to maintain confidentiality in order to protect the privacy of public officials and employees and citizens [including the provisions of § 1-82a(a) through (f), C.G.S.] shall be considered when establishing the rules and procedures. The Board shall keep records of its meetings and shall hold meetings at the call of the Chairperson and at such other times as it may determine.~~

Comment [MEC3]: The Board has requested Ms. Capriola to provide draft language regarding recordkeeping pursuant to FOI and statutes governing ethics boards.

#### § 25-7. Powers and duties.

- A. The Board of Ethics shall render ~~advisory opinions with respect to the applicability of this Code of Ethics in specific situations to any body, or any official, employee or elector~~

Comment [MEC4]: Interpretation of advisory opinions were discussed. Majority of members were in agreement that there is a distinction between an individual seeking an advisory opinion and one making an allegation, in which the accused needs to be afforded due process. Tabled for future discussion.

pursuant to a written request or upon its own initiative. The Board may also issue guidelines on such issues as, for example, ex parte communication. Such opinions and guidelines, until amended or revoked, shall be binding on the Board and reliance upon them in good faith by any officer or employee in any action brought under the provisions of this chapter. Any request or opinion the disclosure of which invades the personal privacy [as that term is used in C.G.S. § 1-19(b)(2)] of any individual shall be kept confidential in a personnel or similar file and shall not be subject to public inspection or disclosure. The Board may make available to the public such advisory opinions which do not invade personal privacy and take other appropriate steps in an effort to increase public *and officials'* awareness of this Code of Ethics.

- B. The Board shall establish procedures by which the public may initiate complaints alleging violations of this Code. The Board itself may also initiate such complaints. The Board shall have the power to hold hearings concerning the application of this Code and its violation and may administer oaths and compel attendance of witnesses by subpoena. Such hearings shall be closed to the public unless the respondent requests otherwise. If the Board determines the respondent has, in fact, violated the provisions of this Code, it shall file a memorandum of decision which may include a recommendation for action, with the Town Council or other appropriate body. The recommended action may include reprimand, public censure, termination or suspension of employment, removal or suspension from appointive office or termination of contractual status, except that no action may be recommended which would violate the provisions of the state or federal law. In the case of union employees, such recommended action does not constitute a unilateral change in conditions of employment. No such recommendation shall limit the authority of the Town Council under the Charter of the town or under any ordinance, statute or any other law. Any discussion by the Town Council or other body of an individual affected by the memorandum of decision shall be in executive session, unless the individual affected requests that such discussion be held in open session.
- C. Any complaint received by the Board must be in writing and signed under oath by the individual making said complaint, under penalty of false statement (C.G.S. § 53a-157b).

#### § 25-8. Annual report.

Each year, at a time to be determined by the Board, it shall prepare and submit to the Town Council an annual report of its actions during the preceding twelve (12) months and its recommendations, if any. Additional reports, opinions and recommendations may be submitted by the Board to the Town Council at any time. In all such submissions, the Board shall be scrupulous in its avoidance of the undue invasion of the personal privacy of any individual.

#### § 25-9. Distribution of Code of Ethics.

In order that all public officials and employees are aware of what constitutes ethical conduct in the operations of the government of the Town of Mansfield, the ~~Town Clerk~~ *appropriate officials* shall cause a copy of this Code of Ethics to be distributed to each and every official and employee of the town.

Comment [MEC5]: Means for distribution was discussed, but not decided.

#### § 25-10. Appeals.

A decision by the Board of Ethics may be appealed in the manner allowed by the general statutes.

Comment [MEC6]: The Board has referred review of the appeals process pursuant to statutes to the Town Attorney.

**§ 25-11. Severability; conflicts with other provisions.**

If any section, subsection, subdivision, paragraph, sentence, clause, or phrase of this ordinance, or any part thereof, is for any reason held to be unconstitutional, invalid, or ineffective by any court of competent jurisdiction, such decision shall not affect the validity or effectiveness of the remaining portions of this chapter. Furthermore, should any such provisions of this chapter conflict with any provisions of the Personnel Rules of the Town of Mansfield, the collective bargaining agreements of the Town of Mansfield or the Connecticut General Statutes, the relevant provisions of the Personnel Rules, collective bargaining agreements and/or the Connecticut General Statutes shall prevail.

**Town of Mansfield**  
**Open Space Preservation Committee**  
Minutes of the October 21, 2008 meeting

Members present: Evangeline Abbott, Ken Feathers, Quentin Kessel, Steve Lowrey, Jim Morrow.

1. Meeting called to order at 7:39.
2. Minutes of the September meeting were approved on a motion by Kessel/Feathers.
3. Opportunity for Public Comment: none present.
4. Old Business: none.
5. Report from Town Staff: none
6. New Business: **CL&P Interstate Reliability Project** – Lengthy discussion raised several concerns including the prospect of an increase in development, the need for restricted use of herbicides in watershed areas, protection of the “pristine” nature of N.E. CT in relation to cost-effectiveness of the chosen plan, concern for encroachment on interior forest tracts and the fact that the maps lack accurate representation of current open space properties. The Committee is in agreement with the views presented by the Conservation Commission in response to the proposals made by CL&P. **PZC File #548-2, one-lot subdivision, Crane Hill Rd.** – Many issues were raised by members in discussion of this item, including the need for the plan to clearly indicate driveway access/parking/trail existence so that any buyer is fully aware of existing conditions. Members also contemplated the benefits of moving the house to the other side of the building envelope, noting that it would keep the house in the same relation in terms of impact on wetlands, while possibly providing better trail preservation/access and some privacy for the house from the parking area. It was also noted that stones from any stone walls cited for dismantling should be reused in trail marking and that any walls disturbed for underground utility lines be rebuilt. **Subdivision Regulation Update** – After brief discussion of 13.6 Payment in Lieu of Dedication, the committee decided to table further discussion until the November meeting.
7. Meeting adjourned at 8:45.

Respectfully submitted,  
Evangeline Abbott

Minutes of November 5, 2008  
Acting Secretary Michelle Baughman  
Mansfield Parks Advisory Committee  
Draft

Present: Tom Harrington, Sue Harrington, Jen Kaufman, Ethan Avery, Michelle Baughman, Cindy Weiss.

The Meeting was called to order at 7:40 pm

The minutes of September 3<sup>rd</sup> meeting were accepted with minor changes, and approved on a motion by T. Harrington and E. Avery.

New Business:

1. The 2009 Source to Sea Expedition – Michelle Baughman and Sue Harrington committed to do projects on Saturday, May 16, 2009 in conjunction with this event.
2. Subdivision Application Malek Manor, Lot 4, Crane Hill Road, File # 548-2. We agree with Open Space and Conservation Committees.

Continuing Business

1. NAV Work days – Work was done at Eagleville Preserve to prepare for WHIP. Autumn Olives were removed so Merrow Meadow could be mowed. At River Park shrubs were planted by UConn sorority. At Porter Meadow Autumn Olives were removed to improve the view. (There is no public access to this park).
2. Management Plan Reviews – Members of PAC were assigned to review the plans of parks as follows: Merrow Meadow and Shelter Falls by Sue & Tom Harrington; Dunhamtown Forrest by Cindy Weiss, Ethan Avery, and Michelle Baughman; School House Brook by Michelle Baughman. Other parks to be assigned to members not present this evening.

PAC Reports:

1. FOMP held two scavenger hunts and four walking weekend events. Events also held included: Natural History hike with 65 participants, Wolf Rock Marsh walk with 70 participants, Dunhamtown Hike for Annie Vinton ES 3<sup>rd</sup> graders as part of a history of Mansfield lesson. There was also a Star Party event on September 20<sup>th</sup> with Cynthia Peterson of UConn at the Planetarium that was extremely successful. Due to the success of this event, we plan to repeat it in the future.
2. For November planned events include a Sunday afternoon Fossil Program. Future events include: an Animal Track program in January, a Winter Wonderland walk in February, and the Natural Reading group is continuing.

Staff Reports:

1. Four properties in the Wildlife Management Program came in under budget, so the excess money will be used for NAV, signage, and to fix bridges at parks.
2. Jeff Ward of the Connecticut Agricultural Experimental Program is performing most of the WHIP work at Schoolhouse Brook Park. His research has shown that

removing Barberry reduces the tick population because the barberry is habitat for a certain type of mouse that is a tick carrier.

Correspondence:

1. White Oak Condominium septic system repair issue – There did not seem to be any reaction to our proposal to take the effected area (parking and septic portion) out of our Parks Management Plan. Perhaps we can make the change when we submit our Dunhamtown Park Management Plan to the Town for approval. The Condo association is putting \$15,000 back into the town's Open Space Fund.
2. Town Manager's Report – Committee members discussed the location of the Hillside Environmental Educational Park and its connection to Shelter Falls Park.
3. Proposed CL&P "Interstate Reliability Project" – Our statement on this issue is that "We encourage CL&P to minimize the aesthetic and environmental impact of the poles on our parks and open spaces".

This meeting was adjourned at 9:00 pm.

Next meeting is January 7, 2009 at 7:30 pm in the Mansfield Community Center Conference Room.

**Town of Mansfield  
Personnel Committee  
September 10, 2008  
Audrey Beck Municipal Building, Conference Room B**

Members Present: Deputy Mayor Gregg Haddad, Councilor Helen Koehn, Councilor Chris Paulhus

Staff Present: Assistant to Town Manager Maria Capriola, Town Manager Matt Hart

I. CALL TO ORDER

The meeting came to order at 6:25p.m.

II. MINUTES

The minutes of August 25, 2008 were passed unanimously.

III. FY 2008-2009 NON UNION WAGE AND BENEFITS CHANGES

Mr. Hart and Ms. Capriola highlighted the proposed changes for the FY 2008-2009 non-union wage and benefits package. Notably, they reviewed wages, health insurance for active employees, and retiree health insurance contributions. They also reviewed the cost analysis. Ms. Capriola disclosed, per the Ethics Ordinance, that as a non-union employee she does have a financial interest in any changes made to the non-union compensation package.

The Committee discussed the existing pay plan, performance evaluation process and personnel rules for nonunion employees. Mr. Hart and Ms. Capriola stated that they plan to revise the performance appraisal process for employees and that this will be a future project; any significant changes to the pay plan and/or the performance appraisal process would need to be budgeted in future years to help pay for consultants. Ms. Koehn wished for the tables and motions to be revised to separate exempt and non-exempt non-union employees. Ms. Capriola, at the Committee's request, agreed to revise the documents accordingly to reflect exempt and non-exempt employees separately.

IV. TOWN MANAGER PERFORMANCE REVIEW PROCESS

Mr. Hart presented a revised draft that included several components of Ms. Koehn's previous draft; Mr. Hart's draft modified the existing annual performance review form for the Town Manager.

IV. TOWN MANAGER PERFORMANCE REVIEW – EXECUTIVE SESSION

An executive session was not needed.

VI. ADJOURNMENT

The meeting concluded at 7:45 p.m.

Respectfully Submitted,  
Maria E. Capriola  
Assistant to Town Manager



**TOWN OF MANSFIELD**  
**OFFICE OF THE YOUTH SERVICES BUREAU**

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Pat Michalak, MA  
Youth Service Bureau Coordinator

**Mansfield YSB Advisory Board**

Approved - Meeting Minutes  
Tuesday, October 14, 2008  
12 noon @ YSB Conf. Rm. B

**Attendees:** Ethel Mantzaris, Frank Perrotti, Candace Morell, Amber Hoyt  
**Staff:** Kevin Grunwald, Pat Michalak, Kathy McNamara,  
**Regrets:** Jerry Marchon, Eileen Griffin, Heather Spottiswoode

**I. Call to Order**

Ethel Mantzaris, Chair, called the meeting to order at 12:03PM

**II. Approval of Minutes** – The minutes of the 9/9/08 meeting were accepted as written.

**III. Reports** - Kevin Grunwald, Director

- K. Grunwald distributed copies of his report.
- P. Michalak noted that the NECASA grant includes funding for the Big Friends program
- K. McNamara raised questions re: how we make families aware of the impact of stressors that they are experiencing; how will they find out about resources?
- Some discussion about the need to do outreach in the community, and the question of how we would go about doing this?
- Questions directed to C. Morrell re: the extent of drug/alcohol abuse that they are seeing in the Middle School, and what their referral process is.
- F. Perrotti raised the question about what we do with these issues/concerns?

Pat Michalak – YSB Coordinator Update

Coordinator's Report – Pat Michalak distributed copies of her report. She noted that A. Hoyt has been assisting with the Big Friends program.

## YOUTH SERVICES UPDATE

September 2008

- Big Friends Mentoring and homework program has doubled in size since last year. We have 25 Mansfield students from K-8<sup>th</sup> grade and 25 plus college students and one EOS volunteer, Amber Hoyt.
- Parent group has also increased in size to an average of 11 parents participating each week. We will be having a number of guest speakers this year including Ande Bloom, Health Education Coordinator from Eastern Highlands Health District and Ruth Freedman, MSW with Positive Parenting.
- LEAP, middle school transition program had its second meeting, 24 5<sup>th</sup> graders attended. MMS vice principal and 5 and 6<sup>th</sup> grade guidance counselor are working together with youth services to support the students.
- YSB attended the MMS open house and had our first parent dinner with the families in Carrie Holman's Special Education class.
- Multi family therapy group has a total of 33 participants who are involved in ongoing education and support.
- Assisting families and students who have transitioned to EOSmith High School.

### IV. Old Business:

- Challenge – No discussion.
- Transition Program: Staff have been working closely with MMS and EOS to assist with transition issues to the high school; primarily interacting with Chuck Leavens at the high school. P. Michalak feels that YSB's most important role is to connect families with the school. K. McNamara and P. Michalak presented cases that they have been working with. It appears that it's important for clients to maintain a connection w/YSB once they enter the high school because of the level of trust that has been established.

### V. New Business: None

## VI. Other

- Ken Caputo will be invited to the November meeting.
- C. Morrell requested that a Children's Grief group be scheduled for the Spring.

*The next meeting will be on Nov. 18, due to the  
Veteran's Day holiday.*

Meeting adjourned at 12:50PM.

Respectfully submitted by:

Kevin Grunwald

MANSFIELD ZONING BOARD OF APPEALS – REGULAR MEETING  
MINUTES  
OCTOBER 7, 2008

Chairman Pellegrine called the meeting to order at 7:00 p.m. in the Council Chamber of the Audrey P. Beck Municipal Building.

Present: Members – Fraenkel, Katz, Pellegrine, Singer-Bansal, Wright

Alternates – Accorsi, Gotch

Absent: Alternate – Clauson

**CONNECTICUT DEPARTMENT OF TRANSPORTATION (626 STORRS RD) –  
CONTINUANCE**

A letter was received from the Eastern Highlands Health District stating that they would need more information on existing septic system before they could make a decision, although they have determined that there is adequate room on the property to allow for a new septic system.

Derrick Ireland, representing the Connecticut Department of Transportation, said that the state engineers could try to locate the existing septic, although they do not specialize in septic systems.

All requirements stipulated by the health department must be met, prior to construction.

**Business Meeting**

Wright moved to approve the application of Connecticut Department of Transportation, 626 Storrs Rd, for a Variance of Art VIII, Sec A, Schedule of Dimensional Requirements – minimum lot area, for a variance of 1,413 sq ft to reduce the area of an existing non-conforming lot to make intersection improvements on Storrs Rd at Chaffeeville Rd, as shown on submitted plan.

Accorsi and Gotch acted as regular voting members for this hearing.

In favor: Accorsi, Singer-Bansal

Opposed: Gotch, Pellegrine, Wright

Reasons for opposing application:

- Concerns that septic issues need to be addressed

Reasons for approving application:

- It has been established that there would be enough remaining land for new septic system
- The health department would monitor the work

Motion failed

**APPROVAL OF MINUTES FROM SEPTEMBER 10, 2008**

Wright moved to approve the minutes of September 10, 2008 as presented.

All in favor.

**PROPOSED 2009 SCHEDULE OF MEETINGS**

Schedule was unanimously approved with one correction.

**ADJOURNMENT**

Meeting was adjourned at 8:00 p.m.

Respectfully Submitted,

Julie Wright  
Secretary

# D19 school board delays action on Smith track plan

By ZACHARY JANOWSKI  
Chronicle Staff Writer

STORRS — The Regional School District 19 Board of Education did not vote or make any decisions regarding the proposed \$5 million track and athletic field construction project at its Election Night meeting.

Board members did so despite a closing gap of time before delays push its completion to 2010.

The board and its building committee have struggled to determine whether to put off the project, reduce its scope or go forward with it in the midst of the most challenging economy in decades.

Despite Tuesday's meeting taking place on Election Day, about 10 people showed up to comment

on the project. 11/6

Kathleen Blessing, chairman of the Willington Board of Finance, submitted a letter to the District 19 board on behalf of her board.

"We understand the current economic climate will make this project difficult to pass at referendum," Blessing wrote. "We feel we can support the least expensive, most necessary parts of the project."

In her letter, Blessing detailed which parts of the project the board of finance could support, including:

- The track and all necessary upgrades within the track area.
- The new bleachers.
- The new field within the track.

Blessing and the finance board questioned the need for improvements to the tennis courts and asked Mansfield to pay an additional share of the cost because the courts are shared with the community center.

The Willington officials took a stronger stance against improvements to the Farrell Fields complex. "We absolutely do not support an additional artificial turf field at Farrell Fields. We feel this is an unnecessary expense," Blessing wrote.

Blessing also asked the board to consider putting the project on the same referendum as the annual budget.

According to Superintendent Bruce Silva, a few residents spoke

to the board about the need for the project and their concern about the current state of the facilities.

Silva said this morning that the board discussed the matter and continues to wrestle with the track project.

The full board will meet again Dec. 2 at 7:30 p.m. in the E.O. Smith Library.

Silva said the board still has time to act, but not a lot.

"I wouldn't say it's totally closed at this point," Silva explained. "I don't think we're totally out if it yet."

However, Silva acknowledged the board must "really do something" at the December meeting to schedule a referendum for February and complete construction by the fall sports season.

Silva said the building committee meeting will meet within the next two weeks, but a date has not been set.

According to Silva, the board also awaits revised budget projections from DMA/DiGeronimo Associates, the Massachusetts firm that undercut earlier cost estimates by \$3 million.

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**Opinion** 11/10

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**Chronicle**

Lucy B. Crosbie  
*President*

Kevin Crosbie  
*Publisher*

Charles C. Ryan  
*Editor*

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**Editorial**

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**We offer these  
threads, needles**

Needles to former Mansfield police officer William Clayton who earlier this year resigned his position after an investigation found he repeatedly took the law into his own hands, rather than letting the courts and the state's legal system do their work.

PAGE  
BREAK

Editor: "16

Chances are that the eight-occupant rental house that caught fire in Mansfield last Thursday always had more than four cars

parked outside in the early morning hours.

To most people that would say the house had more than the legal limit of occupants. Apparently, however, the Mansfield zoning official, Curt Hirsch, has been unable to stop violations such as this one.

I suspect there are more. Many rental areas in town look like parking lots of used-car dealers. Town residents are waiting to see if Mansfield staff will show tougher enforcement of regulations to control its rental housing after exposure of this tip of the iceberg.

James Knox  
Storr's

PAGE  
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Editor:

11/14

I support the decision by the town of Mansfield to oppose the Connecticut Light & Power power line expansion through northeast Connecticut. It's clear that in most of the areas under discussion, there will be an increase from one to two towers in width with a corresponding increase in the width of the open treeless section up to 100 yards across. Take a look at how wide the power line is now and judge for yourself.

There is a further problem which hasn't been mentioned yet that I'm unfortunately aware of. To put the wires together at each tower, CL&P needs to connect them, and the fastest, easiest way for them to do that is an "implosion."

I was hiking in the Utley Preserve in Columbia last year when to my stunned surprise, they imploded a connection about 100 yards from me. In short, it was the loudest noise I've heard in 58 years — I can't imagine a louder detonation in a war.

I'm sure it damaged my hearing. Folks with a good memory might recall a series of explosions last year while this was going on. I easily heard them afterwards from my house — in Mansfield — once I recognized them.

This also comes up for a vote if the project goes forward, and would violently and consistently disturb the peace if allowed.

George Jacobi  
Mansfield

PAGE  
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# Mansfield unhappy<sup>11/11</sup> with CL&P line project

By ZACHARY JANOWSKI  
Chronicle Staff Writer

MANSFIELD — The town council agreed in principle Monday to oppose the Connecticut Light & Power project that would string new high-voltage power lines along existing ones through a 6- to 7-mile stretch of town.

CL&P's Interstate Reliability Project would connect eastern Connecticut with Rhode Island and Massachusetts, giving the state access to power generated there and renewable energy further north in New England and Canada, where it is abundant.

The project, estimated to cost \$251 million, is one of four that make up the New England East-West Solution proposed by CL&P parent company Northeast Utilities, National Grid and ISO New England.

Council member Helen Koehn suggested Mansfield work with other affected towns to oppose the project.

As proposed, the project would run through Thompson, Putnam, Killingly, Pomfret, Brooklyn, Hampton, Chaplin, Mansfield, Coventry, Columbia and Lebanon. Variations could also route it through Windham.

Koehn said the town should raise the issue with the Windham Region Council of Governments, state Rep. Denise Merrill, D-Mansfield, state Senate President Pro Tempore Donald Williams, D-Brooklyn, and U.S. Rep. Joseph Courtney, D-2nd District.

(Mansfield, Page 6)

## Mansfield unhappy with CL&P plan

(Continued from Page 1)

Several council members said the project would benefit southwestern Connecticut at the expense of Mansfield.

"This is an issue of social inequity," Koehn said.

She said poor planning in that part of the state should not cause Mansfield to "degrade our pristine environment."

Koehn said the town should share the cost of representation before the Connecticut Siting Council in opposition to the project with other towns.

The siting council is the next part of the process. CL&P expects to file its application late this year or in early 2009.

If all goes as planned, CL&P could break ground on the project in 18 months.

Ultimately, it is the siting council's decision whether the power line project moves forward, with Mansfield's apparent opposition — though

no vote was formally taken — being input as part of the process.

"I feel very comfortable going on the record against this proposal," Deputy Mayor Gregory Haddad said.

He said the council should also forward mitigation proposals to the siting council to make sure the project, if it goes forward, is the best possible design.

Council member Bruce Clouette said he did not believe the project was necessary, referring to its "so-called need."

"I think they have more knowledge, but I have more wisdom," Clouette said after the meeting. "Those are two different things."

He said the people he represents have "collective wisdom," which is superior to the special knowledge of the utility planners.

"It's their prerogative," said NU spokesman Frank Poirot. "If their comments are constructive, we welcome them."

## Storrs Center gets key permits, hires national real estate marketing firm

By ZACHARY JANOWSKI  
Chronicle Staff Writer

MANSFIELD — The Storrs Center project has received two key permits recently, leaving approval from the state Traffic Commission as the only outstanding permit.

Meanwhile, officials have also announced the hiring of a broker with local knowledge to lease the proposed properties.

The \$220 million project seeks to create a college town for the University of Connecticut, including rental housing, condominiums, outdoor gathering areas and Main Street-style storefronts.

Mansfield Director of Planning Gregory Padick said the town received approval from the state Department of Environmental Protection at the end of October and from the Army Corps of Engineers

last week.

Padick said master developer Leyland Alliance worked with both agencies at the same time because they have overlapping jurisdiction.

"Any action like this has conditions," Padick said. He said many of the conditions are standard operating procedures to protect the wetlands during construction.

In another recent development, Leyland Alliance retained Cushman & Wakefield of Hartford as the commercial leasing representative for the project.

"The addition of Cushman & Wakefield to our line-up of talented and experienced consultants is a great step forward in the marketing and leasing program for Storrs Center," said Leyland Vice President Macon Toledano. "They are one of the largest

(Storrs Center, Page 4)

11/12

## Storrs Center gets key permits, marketing firm

(Continued from Page 1)

and most respected real estate companies in America and have an impressive track record for bringing high-caliber tenants to mixed-use developments like Storrs Center."

Toledano said Evan O'Brien, lead broker on the project for Cushman & Wakefield, will be a "great resource" for Storrs Center.

"This is truly a special opportunity for our firm and for me personally," O'Brien said. "As a UConn alumnus, I have a real connection with the university and the Town of Mansfield.

"There is clearly the need for a Main Street/downtown there, and we believe the market will be an excellent one for retailers and commercial businesses alike."

Cushman & Wakefield will partner with Live Work Learn Play, the project's marketing

consultants, to identify prospective tenants.

According to project officials, Live Work Learn Play is known for a process it calls "casting," which it compares to choosing actors for a theatrical production.

The company identifies the roles it needs to fill at the property and then seeks to cast a tenant to fill that role.

Max Reim, principal with Live Work Learn Play, said he looked forward to tapping into Cushman & Wakefield's expertise.

"Their specific knowledge and experience in the Mansfield region combined with their national support network will enhance the options available to us as we begin the casting process for Storrs Center," Reim said.

"With Cushman & Wakefield on board and working with Live Work Learn Play, the commercial leasing strategy is in place for

Storrs Center," said Mansfield Downtown Partnership Executive Director Cynthia van Zelm. "With the critically important approval process largely behind us, the focus can now be on attracting the best tenants to the project."

# Storrs Center may <sup>11/13</sup> yield \$2.6M in taxes

By ZACHARY JANOWSKI  
Chronicle Staff Writer

MANSFIELD — Consultants for the town have endorsed the developer's estimates that the Storrs Center Project will provide \$2.6 million yearly in local tax revenue above and beyond the cost of town services.

The estimates by the town's consultant, Economics Research Associates of New York, predict \$4.3 million in revenue for the \$220-million manufactured college town. The completed project would require another \$1.7 million in additional town services.

"It's very encouraging to see it is not simply a good project from a community standpoint," said Mansfield Deputy Mayor Gregory Haddad.

Haddad said the study shows it will also provide economic benefits to the town.

"This coming budget season will help put into perspective how important projects like this are,"

Haddad said regarding the town's budget process.

The ERA report did point out the estimates could fall apart if real estate values are lower than anticipated or if the number of school children per home turn out to be higher than estimated.

Town officials plan to use the analysis to negotiate an agreement with developer Leyland Alliance, of Tuxedo, N.Y.

Leyland Executive Vice President Howard Kaufman said the company is negotiating with the town for potential financing for the second garage.

Previously, Leyland had sought funds to close a \$3.5 million gap on the first parking garage and rent subsidies for displaced tenants.

However, Kaufman said Leyland has redesigned the first parking garage to be smaller, with costs roughly equal to the \$10.5 million available in grant funding,

(Center, Page 4)

# Center may generate \$2.6M in tax revenue

(Continued from Page 1)

and added surface parking on the north side of Dog Lane.

Kaufman said Leyland has also looked to cut the cost of Dog Lane 1, the proposed home for displaced tenants, by including it as part of a larger building, perhaps as a wing.

He said the first phase of construction, anticipated for next fall, would take place on the north side of Dog Lane.

Once the tenants in existing buildings move to the new ones, the remainder of the first phase would begin along with the first parking garage.

According to the Mansfield Downtown Partnership, the municipal development authority spearheading the project, private sources will provide about 85 percent of the financing for the project.

To date, the partnership has obtained about \$18 million in grant funds for parking garages and improvements to Route 195, also known as Storrs Road.

The town has committed \$650,000 as the local match for a \$2.5 million federal grant for road improvements to Route 195.

The \$2.5 million federal transportation earmark — also known as the Lieberman grant

after U.S. Sen. Joseph Lieberman, I-Conn. — will fund pedestrian improvements to Route 195 near the future site of the Storrs Center project.

Town officials plan to use money from a \$2.5 million state Department of Economic and Community Development grant to fund the local contribution.

Mansfield Mayor Elizabeth "Betsy" Paterson and Town Manager Matthew Hart could not be reached for comment.

Mansfield Downtown Partnership Executive Director Cynthia van Zelm could also not be reached for comment.

# Town eyes \$74M for new school, repairs

By ZACHARY JANOWSKI 11/18  
Chronicle Staff Writer

MANSFIELD — Town officials agreed Monday to learn more about building a state-of-the-art elementary school to replace the half-century-old buildings now in use that are plagued with rising maintenance costs.

If the town decides to proceed with a school building project, officials will need to get voter approval for bonding by May 2009 to avoid missing the state deadline to apply for funds.

"If the town chooses not to go to referendum between now and next June, we will need to start over again with new numbers," said lead architect Rick Lawrence.

The town council, board of education and the school building committee met to discuss the four options proposed by their design team. The Lawrence Associates of Manchester and DRA Architects of Windsor.

The first option is continuing with emergency maintenance and making \$8 million in high priority improvements to Mansfield Middle School.

The other three options include about \$15.5 million in improvements to the middle school, with variations to the elementary school plans.

The town could also renovate all three elementary schools (\$94 million including middle school costs), close one while expanding and renovating the other two (\$84 million) or close all three and build one new school in a central location with "pods" or wings dedicated to grade levels or neighborhoods (\$74 million).

After state reimbursement the \$94 million plan would cost the town \$51 million; \$84 million would drop to \$45 million and \$74 million would drop to \$21 million.

According to the state reimbursement formula, Mansfield's schools are already too large for the

(Town eyes, Page 4)

# Town eyes \$74M for new school

(Continued from Page 1)

number of students they house, which reduces the amount of state funds available.

Lawrence said if the town builds one new school to replace the three elementary schools, the kitchen, for example, would be slightly bigger than any of the three schools' existing kitchens. As a result, the additional square footage remaining by eliminating the other schools' kitchens is applied to the new school for classrooms or libraries.

Lawrence said the one school option allows the district to avoid this "triplication."

He added space is more important in classrooms today because computers take up extra space and disabled students need additional room to maneuver.

Town Manager Matthew Hart asked the committee, board and council members if staff

should pursue one of the options or create a plan to address the maintenance needs of the schools.

Members of the school board and town council showed cautious interest in the one school option and decided to prepare a list of questions for staff to research before they can make an informed decision.

Siting the new project — which will need 16 to 20 acres at a minimum — was a top concern among the officials.

"The most likely candidate will be this campus," Hart said, referring to the land surrounding the middle school.

Officials also asked for estimated resale values for the closed school buildings and maintenance costs if the buildings are mothballed.

"There is some debate that needs to take place about the value of neighborhood schools," said

school board member Mark LaPlaca.

School board member Martha Kelly said she "was not convinced that a big school does not become an educational factory."

Superintendent Frederick Baruzzi said class sizes would remain small in a bigger school and the space and personnel savings would come from shared services like nurse's offices, kitchens and administration.

Officials agreed to gather information about designing the large school to meet educational objectives and potential cost savings on administration, transportation, energy and staff.

The school building committee next meets Dec. 10 and will discuss the information gathered by staff.

Mansfield Mayor Elizabeth Paterson said the board and council will meet with the committee in early January.



University of Connecticut  
*Office of the Vice President and  
Chief Operating Officer*

Item #17

Barry M. Feldman, Ph.D.  
*Vice President and  
Chief Operating Officer*

November 13, 2008

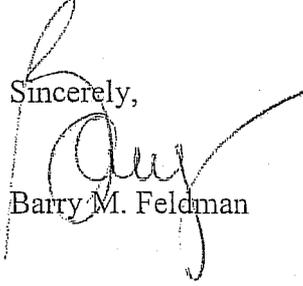
Matthew W. Hart  
Town Mnager  
Audrey P. Beck Building  
Four South Eagleville Rd  
Mansfield, CT 06268-2599

Re: Four Corners Sewer Study Advisory Committee

Dear Matt:

Thank you for the opportunity to appoint a University representative to the Town's Four Corners Sewer Study Advisory Committee. We would like to appoint Tim Tussing, manager of water/sewer services, to this committee. He is very knowledgeable in this area and will serve the committee well.

Sincerely,

  
Barry M. Feldman

CC: T. Tussing  
T. Callahan  
S. Rhodes

*Equal Opportunity Employer*

352 Mansfield Road Unit 2014  
Storrs, Connecticut 06269-2014

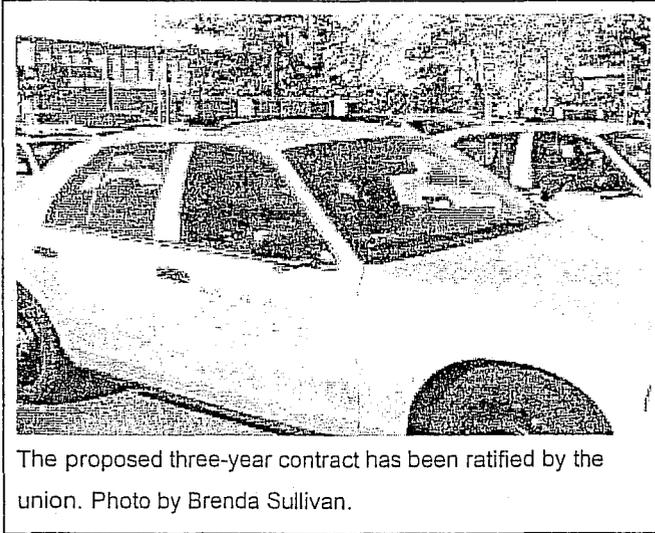
Telephone: (860) 486-4340  
Facsimile: (860) 486-1070

PAGE  
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# New police contract on Town Council agenda [Update]

Brenda Sullivan

09 November, 2008



The proposed three-year contract has been ratified by the union. Photo by Brenda Sullivan.

The impact of the new contract would be \$358,937 in the first year, \$153,166 in the second year, and \$89,019 in the third year.

[Update: the contract was approved unanimously by the Town Council at the Nov. 10, 2008 meeting.]

The Town Council will be asked at Monday's meeting to approve a new three-year contract for the police union that includes a wage increase of 3.5 percent the

first two years, and a 3.25 percent increase in 2009-2010.

In his memo to the council, Town Manager Matt Hart notes that the proposed increases are "identical to what most [town] employees have in place now," which includes the fire, public works, and professional and technical bargaining units and nonunion personnel for 2008-2009.

The proposed contract also includes increased health insurance co-pays by the employees, ranging from 9 percent to 12 percent the first year - depending on choice of coverage, increasing by one percent each of the remaining two years of the contact.

The town's contribution to retiree health benefits in the new contract is \$195/mo. in 2007-2008, \$210/mo. in 2008-2009, and \$225/mo. in 2009-2010.

In addition, employees who retire within six months of the contract taking effect are eligible for a \$15,000 payment into a retiree health savings account for medical expenses. Hart notes that one employee is currently eligible for that benefit.

The impact of the new contract would be \$358,937 in the first year, \$153,166 in the second

year, and \$89,019 in the third year. These figures take into account wages (including overtime, longevity increases, and paid holidays), health insurance costs, retirement related costs, long-term and short-term disability insurance, life insurance, workers compensation premiums and clothing (uniforms).

The agreement was previously ratified by the union, UPSEU/COPS Unit 16 (United Public Service Employees Union)

*Posted Nov. 9, 2008*

# Strength in numbers - Town Council to explore joining with other towns to put brakes on CL&P project

Brenda Sullivan

10 November, 2008



Project Manager Scott Newland of Burns & McDonnell (left) and NU Transmission Project Manager Anthony Mele talk with residents after the special council meeting. Photo by Brenda Sullivan.

The funds would be used to hire an expert to represent the towns as NU/CL&P's application comes before the Connecticut Siting Council sometime in December.

The Town Council at its Monday meeting decided to look at different options to block - or at least minimize the damage caused by - a proposed Northeast Utilities/Connecticut Light & Power expansion project.

The Council asked Town Manager Matt Hart to find out what the other towns

affected by the project are doing, with the idea that some of them might want to pool funds with Mansfield.

The funds would be used to hire an expert to represent the towns as NU/CL&P's application comes before the Connecticut Siting Council sometime in December.

Other towns along the currently proposed route of the "Interstate Reliability Project" are Lebanon, Columbia, Coventry, Chaplin, Hampton, Brooklyn, Pomfret, Killingly, Putnam and Thompson.

The Council's request to contact other towns followed an open forum attended by NU/CL&P representatives, who had been invited to address a list of questions previously submitted by

the public, as well as additional comments made at the meeting.

### ***Favoring one part of the state?***

One of the strongest objections voiced by many at the meeting is that NU/CL&P's plan for 37 miles of new transmission lines appears to be aimed at pumping in more electricity mainly for the "Gold Coast" in the southwest part of the state at the expense of the rural northeast.

CL&P's current design brings the lines along its existing right-of-ways, primarily through state forests - including Mansfield Hollow State Park - and farmlands, across rivers and near homes in several rural towns. Installing the new lines will mean widening many of these right-of-ways, cutting trees and construction activity close to homes and some schools.

Council member Bruce Clouette criticized the plan, saying that the need for funneling additional power to the Stamford area is the result of "bad planning."

"Why do we, as a society, encourage unbridled development in areas where there isn't capacity?" he said.

An audience member then asked why the state cannot generate enough power for its own needs, or bring additional power to the southwest from New York, instead of Massachusetts.

NU Transmission Siting Manager Robert E. Carberry said that the southwest region of Connecticut is already consuming one-quarter of what's generated in-state and that New York is a huge consumer of energy, itself.

NU Project Manager Anthony P. Mele added that the project isn't just about increasing supply but about ensuring the existing grid is reliable. "This is about preventing widespread blackout," he said.

Carberry added that, across the country, fewer power plants are being built near large cities, so that the country has become more reliant on "grids" of transmission lines "for moving power around."

Most new power stations are being built in Maine and Canada, Carberry said.

### ***Why not put lines underground?***

Residents also asked why some or all of these lines could not be installed underground.

The costs of doing so would outweigh the benefits, said Program Manager Scott Newland of Burns & McDonnell, a consulting firm hired by CL&P. Underground utilities are "five to 10 times" the cost of overhead lines, he said.

And the cost is passed on to ratepayers in the area where they are installed, he said.

Another shortcoming of underground utilities is that - unlike overhead lines that can be repaired within hours or days at most, "if a fault or failure occurs it can take one week to two months to bring that line back into service." This is because it is harder to find the source of the problem. This means that multiple lines may need to be installed, as backup.

Newland noted that CL&P does sometimes install underground lines, such as in the Trumbull area.

Clouette asked why was the cost of underground utilities considered "reasonable" in southwest Connecticut and not in the northeast.

Carberry responded that NU doesn't have as many right-of-ways in that part of the state and would have had to buy property at a "significant" price.

"So the cost of real estate closed the [cost] gap," he said.

"Connecticut is paying the extra costs," he said.

[*Editor's note:* Also see "[CL&P may be asked to buy Mt. Hope Montessori School](#)" and "[NU plans Mansfield meeting on \\$251M transmission project.](#)" The Nov. 10 meeting also can be viewed on Channel 13 at noon on Mondays, Wednesdays, Fridays and Sundays, and at 7 p.m. on Tuesdays, Thursdays and Saturdays.]

*Posted Nov. 11, 2008*

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**TOWN OF MANSFIELD  
PUBLIC SAFETY COMMITTEE**

Wunderley Stauder, Chair

AUDREY P. BECK BUILDING  
FOUR SOUTH EAGLEVILLE ROAD  
MANSFIELD, CT 06268-2599  
(860) 429-3336  
Fax: (860) 429-6863

November 5, 2008

Joint Standing Committee on Judiciary  
The Honorable Andrew J. McDonald, State Senate, Co-chair  
The Honorable Michael P. Lawlor, State Representative, Co-chair

Joint Standing Committee on Public Safety and Security  
The Honorable Eileen M. Daily, State Senate, Co-chair  
The Honorable Stephen D. Dargan, State Representative, Co-chair

**Re: Annual Report for 2008**

Dear Co-chair and Committee members:

In accordance with Section 18-81h of the Connecticut General Statutes, the Public Safety Committee of the Town of Mansfield hereby submits its report due for November 1, 2008.

As set out within the statute, the mission of Mansfield's Public Safety Committee is to review safety and security concerns related to our local correctional facility, the Donald T. Bergin Correctional Institution. The membership of our Public Safety Committee is comprised of Warden Eileen Higgins of Bergin CI, as well as citizen representatives appointed by the Mayor of the Town of Mansfield. Our committee meets on a quarterly basis during the months of January, April, July and October.

The current capacity of Bergin CI is 962 inmates. However, as reported by Bergin staff at our quarterly meetings, for much of 2008 we retained an overflow population that pushed the overall capacity to 1,070.

2007-2008 accomplishments included:

- Mansfield and Bergin notified citizens that the emergency notification phone system would be tested.
- Bergin tested the emergency notification system.
- The Committee toured the DBCI facility to observe programming and interact with staff and inmates; heard presentation on gang activities and behavior.
- A good working relationship is maintained between the community and DBCI; the Committee appreciates and supports the outreach program.
- Mansfield and Bergin staff worked cooperatively to provide inmate work crews to the Town to help with litter pick-up.
- The Committee streamlined meetings by having Public Safety Committee absorb agenda topics previously conducted during Correctional Facility Liaison Committee meetings.

- The Town and the Committee are glad that no escapes occurred from DBCI.

For the coming year, the committee plans to focus on monitoring the overflow inmate population with regard to its impact upon the community and Bergin CI. We also plan to: tour DBCI; re-test the emergency notification phone system; draft an interest article for town residents, to be published in the "Mansfield Record Online"; and introduce new DBCI command staff to the Public Safety Committee.

Another concern that we face every year is the Department of Correction's continued ability to maintain an appropriate level of staff, including educational personnel, at Bergin CI. Warden Higgins and her staff are very careful to adhere to the appropriate admission criteria. The educational programming at Bergin CI is of good quality, and it is important to our Committee to maintain this level of programming to encourage restorative justice and to facilitate the development of skills necessary to deter recidivism.

In closing, I wish to emphasize that the Department of Correction and the Town of Mansfield enjoy a productive working relationship. Bergin CI has often demonstrated its willingness to be a "good neighbor," and has frequently donated the services of a community outreach work detail to assist with tasks such as roadside clean up. We do our best to work collaboratively to address issues of concern and to continue Bergin CI's reputation as a pre-release model for the State of Connecticut.

Please contact Ms. Maria Capriola, Assistant to Town Manager, at (860) 429-3336 with any questions or concerns regarding this report.

Sincerely,



Wunderley Stauder  
Chair

CC: Matthew W. Hart, Town Manager  
Ms. Maria Capriola, Assistant to Town Manager  
Mansfield Public Safety Committee  
Mansfield Town Council  
State Senator Donald E. Williams  
State Representative Denise W. Merrill  
Commissioner Theresa C. Lantz, Department of Correction  
Deputy Commissioner Brian K. Murphy, Department of Correction  
Warden Eileen Higgins, Donald T. Bergin Correctional Institute

CC. Greg P

KENNETH C. BALDWIN *Town Council*

280 Trumbull Street  
Hartford, CT 06103-3597  
Main (860) 275-8200  
Fax (860) 275-8299  
kbaldwin@rc.com  
Direct (860) 275-8345

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November 10, 2008

*Via Electronic Mail and U.S. Mail*

S. Derek Phelps  
Executive Director  
Connecticut Siting Council  
10 Franklin Square  
New Britain, CT 06051

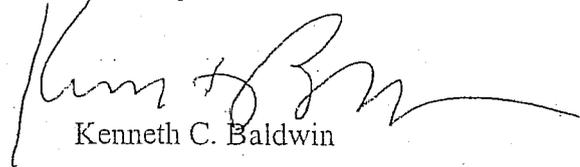
Re: **Docket No. 367 - Application Of Cellco Partnership d/b/a Verizon Wireless For A Certificate Of Environmental Compatibility And Public Need For The Construction, Maintenance And Operation Of A Wireless Telecommunications Facility At 343 Daleville Road, Willington, Connecticut**

Dear Mr. Phelps:

I write on behalf of Cellco Partnership d/b/a Verizon Wireless to withdraw the Docket No. 367 application for a proposed telecommunications facility at 343 Daleville Road, Willington, Connecticut. Notice of this withdrawal is being sent to Town of Willington and Town of Mansfield municipal officials as well as all owners of property whose land abuts the proposed project site.

I apologize for any inconvenience this may cause. Please feel free to call me if you have any questions.

Sincerely,

  
Kenneth C. Baldwin

KCB/kmd  
Copy to:

Sandy M. Carter  
Town of Mansfield Municipal Officials  
Town of Willington Municipal Officials  
Abutting Landowners

HART1-1498199-1



Law Offices

BOSTON

HARTFORD

NEW LONDON

STAMFORD

WATERBURY

NEW YORK CITY

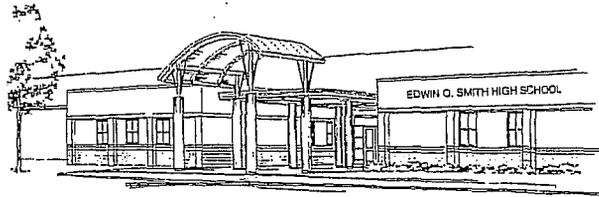
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Matt Hart

**REGIONAL SCHOOL DISTRICT #19**  
Office of the Superintendent  
Memo



To: Ralph Fletcher, Selectman, Town of Ashford  
Matt Hart, Town Manager, Town of Mansfield  
Michael Eldridge, Selectman, Town of Willington

Item #23

From: Bruce W. Silva, Superintendent, Regional School District #19

Date: November 18, 2008

Subject: District/Municipal Budget Information Sharing Meeting

This memo is to confirm the budget information sharing meeting to be held on Thursday, December 4, 2008 in the Library Media Center at 7:00 p.m. The purpose of the meeting is to again provide an opportunity for an informal discussion regarding district and municipal budget priorities, constraints and possible legislative actions.

The feedback that we received from everyone at last year's meeting has lead us to believe the discussions were helpful. As in the past we will invite district legislators to attend this meeting. If there are others you would like to invite, please feel free to do so.

Please do not hesitate to contact me if you have any questions.

We look forward to seeing you!

BWS/lcb

att.

c: Jeffrey Smith, Mansfield Director of Finance

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